

BRAC 2005 Infrastructure Steering Group (ISG)

Meeting Minutes of October 10, 2003

The Acting Under Secretary of Defense (Acquisition, Technology, and Logistics) chaired this meeting. The list of attendees is attached.

The Chair opened the meeting and asked Peter Potochney, the Director of the OSD BRAC Office, to provide an overview of the BRAC timelines, an update on the Joint Cross-Service Groups, and discuss the report of the Intelligence JCSG (see attachment).

Mr. Potochney used the attached slides to facilitate the ISG discussion. The ISG discussed the process overview slide (#3) and agreed to the following:

- The timeline projects the necessary steps and the preferred time in which they must be done to ensure an effective BRAC process
- The JCSGs and Military Departments analysis will occur simultaneously and will exchange views throughout the process
- The JCSGs should not remand a function back to the Military Departments late in the process (early Summer 2004) because the Military Departments will not be able to conduct sufficient analysis on the function in time to make effective recommendations
- The JCSGs must inform the ISG if a function does not require further analysis
- At each stage of the process, the ISG will assess the merits and findings of the JCSGs' analyses
- The ISG may eliminate some of the scenario options developed by the JCSGs
- The final JCSG recommendations will be provided to the ISG around mid November 2004. This gives the Military Departments sufficient time to reconcile the JCSG recommendations with their own and allows the ISG sufficient time to adjudicate any disputes between the JCSGs and the Military Departments.

The ISG then reviewed the status of the JCSG briefings and upcoming ISG meeting agendas. The ISG agreed that a number of decisions being made in the Department, such as overseas basing and force restructuring, all impact BRAC. Therefore, the ISG agreed that each member must make decision makers aware of the BRAC implications of their decision to help them avoid inadvertently biasing the BRAC process.

The ISG next reviewed the Intelligence JCSG's initial report on the functions they propose to analyze. The ISG directed that the function "Customer Needs and Satisfaction" be retitled "National Decision Making and Warfighting Capabilities" and that the sub-bullet for the function be "Future Intelligence Transformation and Functional

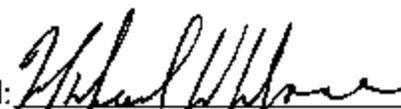
Realignments.” The ISG agreed that the Intelligence JCSG analysis must focus on facilities. The ISG agreed that the Intelligence JCSG report, as modified, should be sent to the Secretary through the Infrastructure Executive Council for approval.

Mr. Potochney turned the meeting over to the Chair of the Education and Training JCSG (E&T JCSG), Charles Abell, Principal Deputy Under Secretary of Defense for Personnel and Readiness. Mr. Abell briefed the ISG on the range function of the JCSG using the attached slides. The ISG concurred with the Education and Training JCSG’s approach and agreed to the following points:

- The Technical and E&T JCSGs are working closely together on the ranges function
- As part of its capacity analysis, the E&T JCSG should consider the capacity of guard and reserve training ranges, and will specifically examine DoD’s access rights (leases, memorandums of understanding, etc.) to determine the availability of that capacity
- The E&T JCSG should limit the size of the ranges it will examine in accordance with the definitions contained in its report
- On slide 8 and where relevant in the report, the term “budgeted” should be changed to “normal use” because the phrase improperly implied that budgets rather than requirements drove range requirements
- Delete the parenthetical phrase “a.k.a. excess capacity” from slide 8 because the capacity analysis may reveal that a facility is at capacity or is over capacity
- Where possible, surge requirements should be identified and defined
- The Services will recommend those particular classified ranges that should be considered by the JCSG. All other classified ranges will be considered by the appropriate Military Department

The ISG Chair concluded the meeting by reviewing an item from September 24, 2003 meeting at which the E&T JCSG briefed the flight training function. The ISG chair stated that graduate level flight training will be included in the E&T JCSG analysis. He stated that the E&T JCSG will review graduate flight training from a facility perspective, but doctrinal issues will be the responsibility of the Military Departments.

Approved: _____



Michael W. Wynne
Acting USD (Acquisition, Technology & Logistics)
Chairman, Infrastructure Steering Group

Attachments:

1. List of Attendees
2. Briefing slides entitled “BRAC 2005 Issues” dated October 10, 2003
3. Intelligence JCSG Summary sheet
4. Intelligence JCSG initial report dated October 3, 2003
5. Briefing slides entitled “Education and Training - JCSG Capacity Analysis” dated October 10, 2003

**Infrastructure Steering Group Meeting
October 10, 2003**

Attendees

Members:

- Hon. Michael Wynne, Acting Under Secretary of Defense (AT&L), Chair
- Mr. Raymond DuBois, Deputy Under Secretary of Defense (I&E)
- Hon. Mario Fiori, Assistant Secretary of the Army (Installations and Environment)
- Hon. H.T. Johnson, Assistant Secretary of the Navy (I&E)
- Admiral William Mullen, Vice Chief of Naval Operations
- Hon. Nelson Gibbs, Assistant Secretary of the Air Force (IE&L)

Alternates:

- Major General Larry J. Lust, Assistant Chief of Staff for Installations Management for the Army Vice Chief of Staff
- Lieutenant General James Cartwright, Director, Force Structure, Resources and Assessment, Joint Staff for General Peter Pace, Vice Chairman, Joint Chiefs of Staff
- Lieutenant General Richard E. “Tex” Brown III, Deputy Chief of Staff for Personnel, for General Michael Mosley, Vice Chief of Staff of the Air Force
- Lieutenant General Richard L. Kelly, for General William Nyland, Assistant Commandant of the Marine Corps

Education and Training JCSG:

- Mr. Charles Abell, Principal Deputy Under Secretary of Defense (P&R), Chair
- Lieutenant General James Lovelace, Assistant Deputy Chief of Staff, Operations, G-3
- Captain Bruce Russell, Joint Doctrine, Education and Training, J-7

Others:

- Dr. Craig College, Deputy Assistant of the Army (I&A)
- Ms. Anne Davis, Deputy Assistant Secretary of the Navy (I&A)
- Mr. Mike Aimone, Deputy Assistant Secretary of the Air Force (B&IA)
- Mr. Pete Potochney, Director, OSD BRAC
- Mrs. Nicole Bayert, Associate General Counsel, Environment and Installations, DoD
- Captain Gene Summerlin, Office of the Deputy Assistant Secretary of the Navy (I&A)
- Captain William Porter, Senior Military Assistant, Under Secretary of Defense (AT&L)
- Mr. Andrew Porth, Assistant Director, OSD BRAC
- Mr. Dan Gardner, Office of the Secretary of Defense, Director (P&R)
- Ms. Deborah Culp, Program Director, Contract Management Directorate, Office of the Inspector General
- Commander John Lathroum, Force Integration Branch Officer, Forces Division, J-8



BRAC 2005 Issues

Briefing to the
Infrastructure Steering Group

October 10, 2003

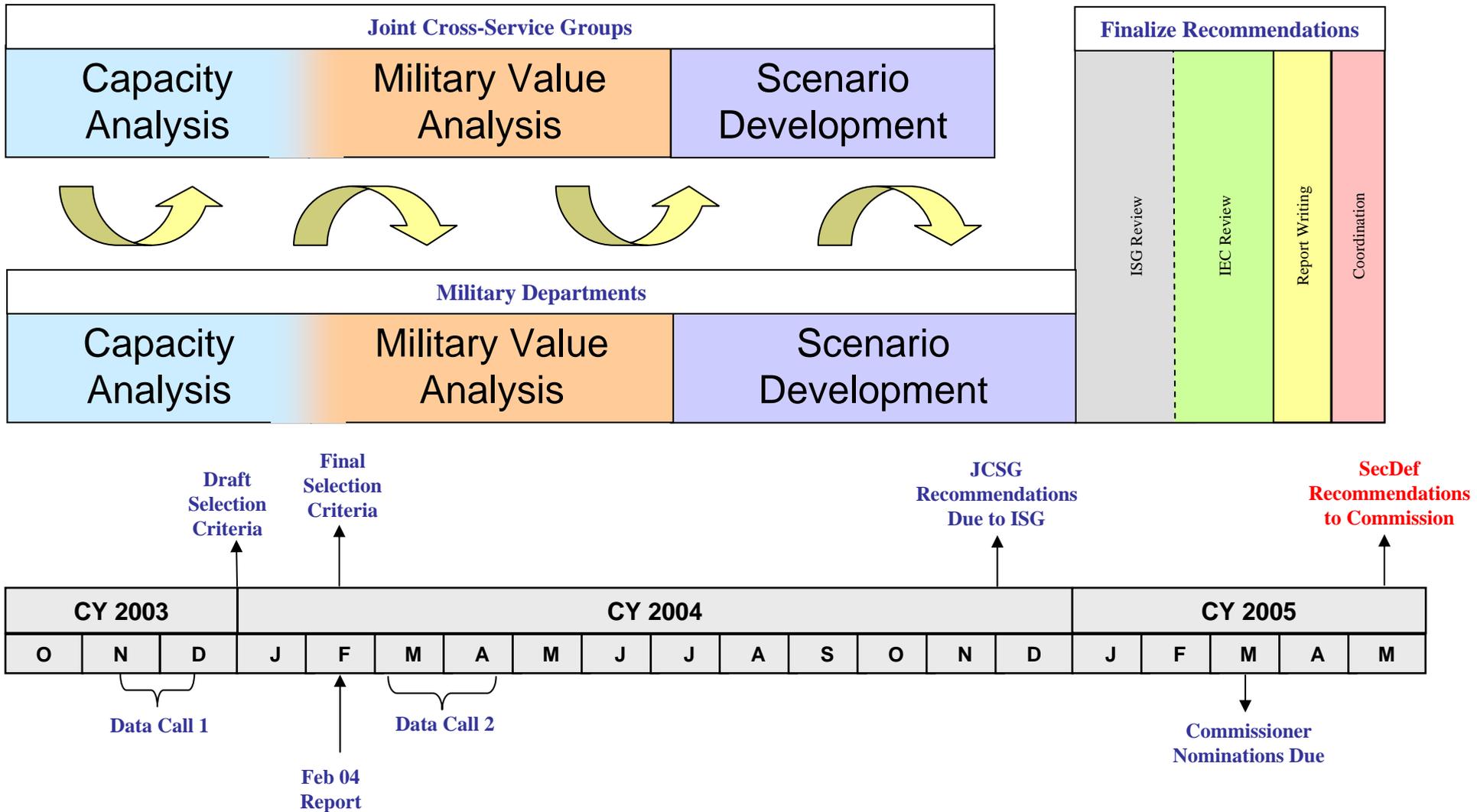


Purpose

- Process Overview
- JCSG Update
- Approve Intelligence functions for cross-service analysis and notional metrics
- Education & Training JCSG capacity briefing on Ranges



Process Overview





JCSG Update

■ All groups working on defining capacity analysis for ISG briefings

✓ August 29

- ❑ Medical JCSG briefing

✓ September 16

- ❑ H&SA JCSG briefing

✓ September 24

- ❑ Supply and Storage JCSG briefing
- ❑ Education and Training JCSG briefing

✓ October 3

- ❑ Industrial JCSG briefing
- ❑ Technical JCSG briefing

■ October 10 @ 10:30

- ❑ E&T JCSG (Ranges)
- ❑ Intelligence Functions briefing

■ October 31 @ 10:30

- ❑ Interim Force Structure
- ❑ Overseas Basing

■ November 21 @ 10:30

- ❑ Intelligence JCSG Capacity Brief

■ Future Topics

- ❑ Transformational Options
- ❑ BRAC funding allocation rules
- ❑ JCSG Capacity Results
- ❑ JCSG Military Value



Intelligence JCSG

- Major functions to be analyzed
 - Sources and Methods
 - Correlation/Collaboration/Analysis/Access
 - Customer Needs and Satisfaction
 - Management Activities

- Functions removed from analysis
 - None



Education and Training JCSG Capacity Analysis

Briefing to the
Infrastructure Steering Group

Mr. Charles S. Abell, Chair

10 October 2003

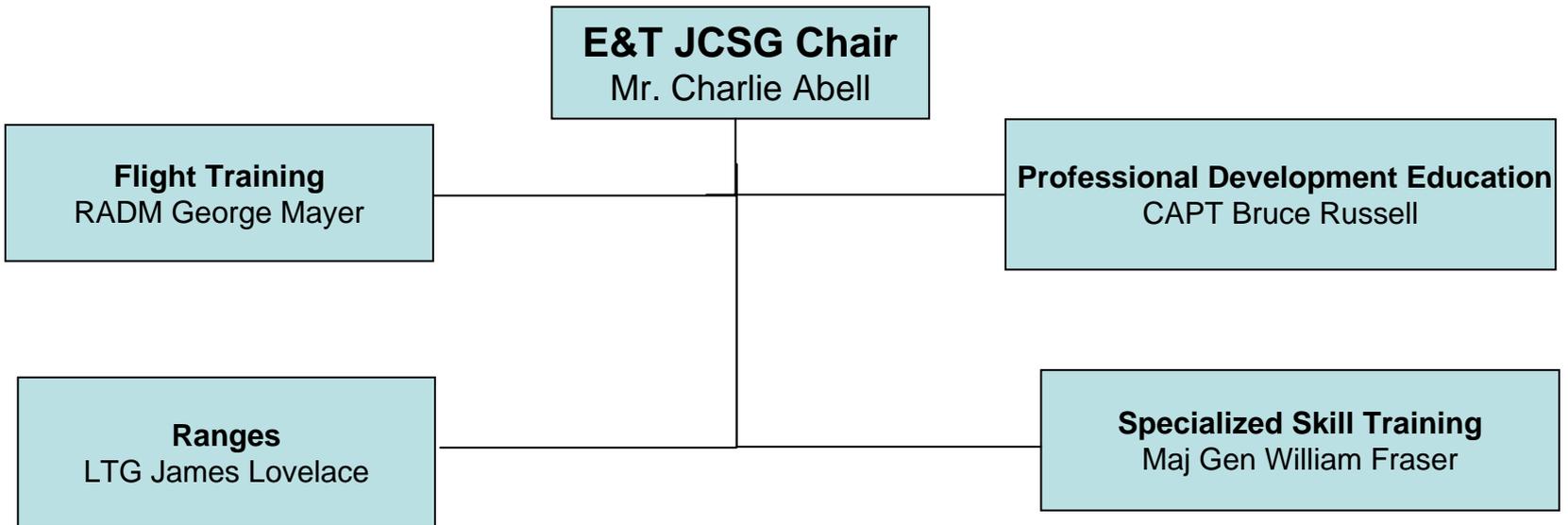


Overview

- Organization
- Functions
- Examples of Capacity Analysis Methodology
- Issues Impacting Analysis



Organization

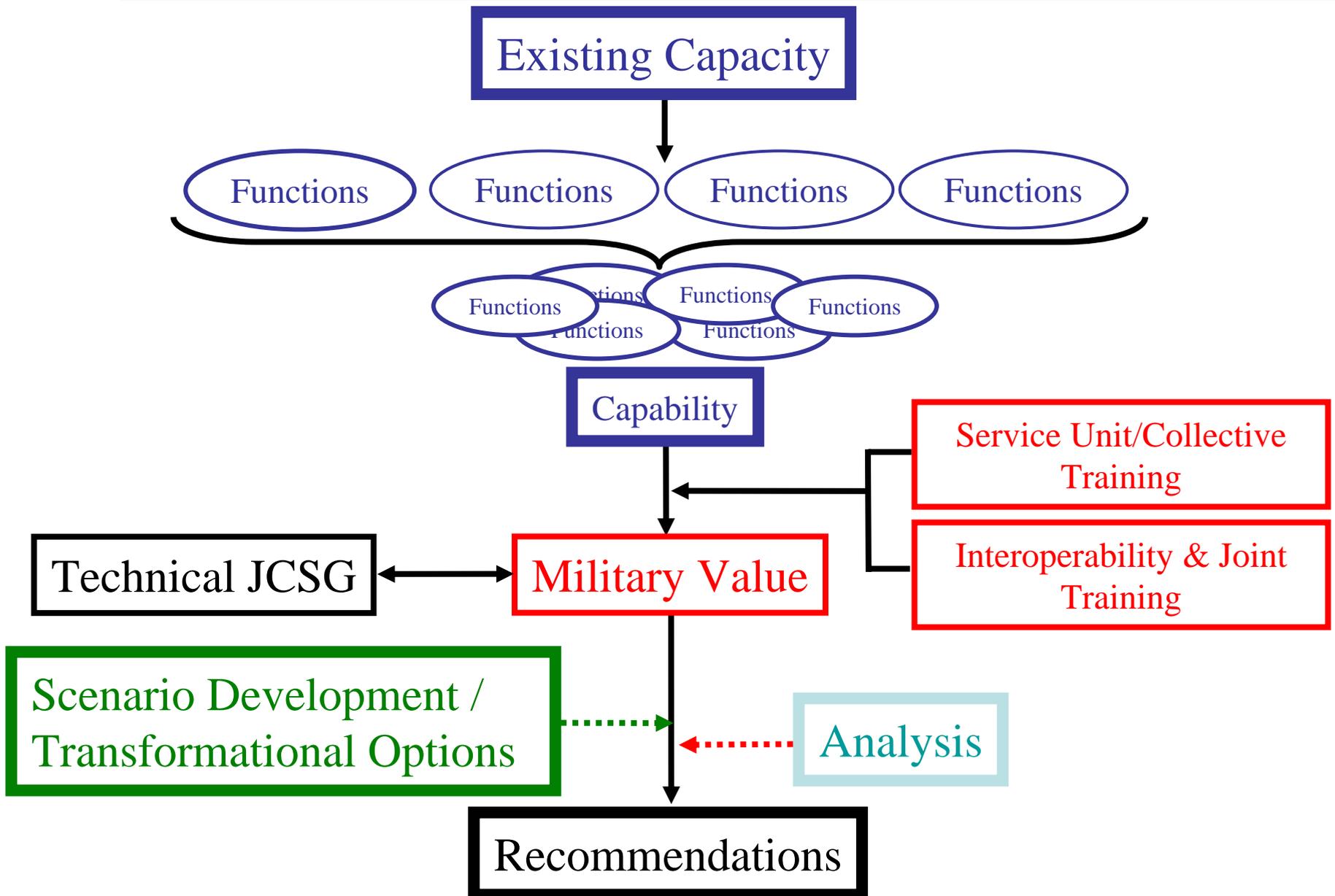


Personnel participating with FT, PDE, SST and Ranges subgroups

Military	Civilian	Contractor
0 FT	0 FT	0 FT
22 PT	17 PT	10 PT



Battle Plan: E&T JCSG (ranges)





Functions to be Analyzed (E&T JCSG)

- Flight Training
- Professional Development Education
- Specialized Skill Training

- **Ranges and Collective Training Capability**
 - Ground
 - Air
 - Maritime
 - Testing
 - Simulation Centers



Capacity Analysis Methodology - Functions

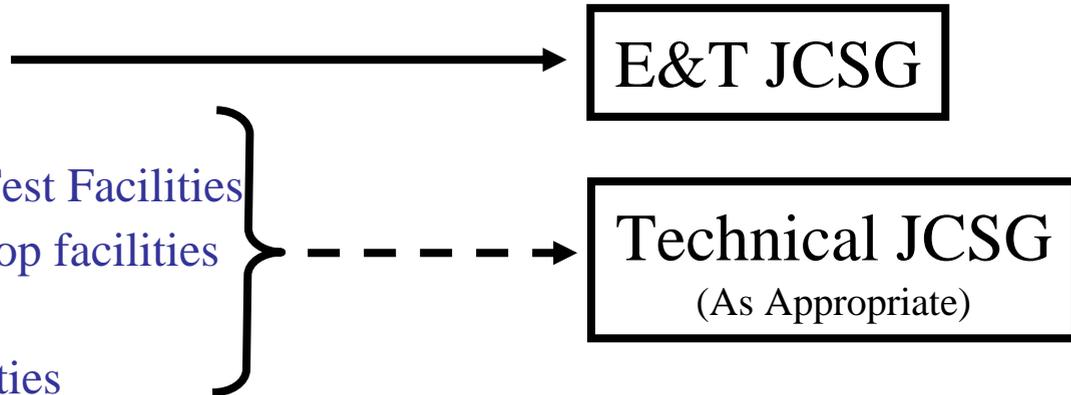
■ Ranges and Collective Training

• Training

- ❑ Ground Combat: Maneuver & Live Fire
- ❑ Air/Aerospace Combat (including Airspace): Air-to-Air & Air-to-Ground.
- ❑ Maritime Combat: Sea Surface & Sub-surface.

• Test

- ❑ Open-air ranges
- ❑ Models & Sims
- ❑ Installed Systems Test Facilities
- ❑ Hardware-in-the-loop facilities
- ❑ Integration labs
- ❑ Measurement facilities



• Training Simulation Center

- ❑ Virtual
- ❑ Constructive



Capacity Analysis Methodology – Attributes

■ Physical Plant

- Airspace
- Sea Space
- Ground Space
- Simulation Centers
- Other Attributes:

Weapons Capabilities, Limitations/Restrictions, Instrumentation, Environmental Permitting, Infrastructure Backbone, Threat Representation, Targets/Target Control, Unique Operating Settings, e.g., desert, arctic, etc

- Range Control and Support Capabilities & Facilities

■ Workload/Utilization

■ Levels of Capacity

■ Personnel

■ Sustainability

- (Includes Encroachment and Environment)

*Applicable to all
Range Functions*



Capacity Analysis Methodology

■ Current Range & Simulation Center capacity viewed as a combination of the following:

- Metrics:
 - Ground: Acres x Days
Ranges x Type x Days
 - Air: Cubic Nautical Miles x Hours
 - Maritime: Square Nautical Miles x Days
- Design capacity: Optimal Capacity of the Physical Plant
- Budgeted capacity: Design Adjusted to Funded Level of Operation
- Capacity constraints, i.e., non-available time: Budgeted - Limitations

■ Maximum Range & Simulation Center capacity

- Delta between current usage and design capacity (a.k.a. excess capacity)

■ Range & Simulation Center Surge capacity

- No known surge requirements



Issues Impacting Analysis

- Ensure 366 data consistent with certified BRAC data
- Recommendation to exclude Classified ranges
- Navy and Air Force working on solution to launch and recovery standard
- Resources are needed to support growing analytical and administrative workload