

OFFICE OF THE SECRETARY OF DEFENSE (OSD)

FY 2009 Supplemental Request Operation and Maintenance, Defense Wide Budget Activity 04, Administrative and Service-Wide Activities

Detail by Subactivity Group

I. Description of Operations Financed:

The Department of Defense (DoD) funds contracts for individuals who provide expertise, knowledge, and experience in understanding the cultural differences, geography, economics, and demographics of Iraq, Afghanistan, and other areas where terrorism is spreading. This funding also pays for information and data concerning the politics and foreign policy of these countries as well as the ability to deny the spread of terrorism. Finally, funding buys the capability to educate and teach people about democracy and dissuade them from terrorism.

This education and the support of knowledgeable people provides a strategic capability to counter terrorism, conduct counterinsurgency operations, prevent the spread of counter cultures, and plan for further contingency operations in the Middle East and Africa. This request unites and strengthens similar efforts for Operation Iraqi Freedom (OIF) and Operation Enduring Freedom (OEF). Each effort links to the broader goal of defeating terrorism by capturing different aspects and applying them to military operations that minimize the impact of insurgency actions, helps prevent the spread of counter cultures, and plans for further contingency operations in the Middle East and Africa where containment of terrorists is critical. In total, this request captures different aspects of terrorists and applies these aspects to military operations, which include:

- **Department of Defense Rewards Program:** Pays rewards to persons who provide U.S. Government personnel with information or non-lethal assistance that is beneficial to armed forces operations or activities conducted outside the United States against international terrorism or protection of U.S. military armed forces.
- **Irregular Warfare Initiative:** Supports and develops initiatives that include broad linguistic capability and cultural understanding in ungoverned areas, develops international policy in lawless regions through bilateral and trilateral negotiations as they pertain to OIF and OEF, and identifies alternatives to Combatant Commands that prevent the expansion of terrorist cells into ungoverned areas.

- **Detainee Affairs Temporary Personnel:** Provides 24 temporary personnel to support operations in Middle East and Detainee Affairs (OIF and OEF). These individuals have expertise in terrorism, counterterrorism, and reconstruction efforts. Individuals support the Secretary and Deputy Secretary in addition to the Under Secretary of Defense (Policy).
- **Defense Critical Infrastructure Protection (DCIP):** Supports DoD operations in Iraq and Afghanistan, and broader overseas contingency operations, by ensuring critical global infrastructure assets are available. Funding ensures uninterrupted of intelligence; surveillance, reconnaissance, logistics; and command and control capabilities.
- **Defense Reconstruction Support Office:** Supports the Defense Reconstruction Support Office (DRSO) that allows the Department of State and Congress to communicate with DoD on Iraq and Afghanistan related issues.
- **Mission Rehearsal Exercise (MRX) – Staff Assist Visit (SAV):** Provides funding for the US Joint Forces Command (USJFCOM) to train deploying forces designated as Joint Task Force (JTF). The MRXs added to support OIF and OEF are characterized by the integration, or replication, of Interagency participation and Information Operations (IO) capabilities, as well as multinational and coalition participation in the training of the designated JTFs. The IO structures in theater allow integration or replication during the MRX to ensure the JTF training of these capabilities. Finally, military members of the various Coalition Partner nations are integrally involved in the mission rehearsal training of the JTFs. This sets the foundation for success by establishing the working relationships, common understanding, and awareness of each country's processes and capabilities. Requirement is for MRX 09-01.
- **Able Warrior:** This exercise series prepares United States Special Operations Command (USSOCOM) commanders to become the supported commanders for the planning and synchronization of operations against transnational threats across multiple Geographic Combatant Command (GCC) boundaries. Requirement is for Able Warrior 09-01.
- **Exercises Unified Endeavor and Ellipse:** Funding is for the services of individuals who provide expertise, knowledge, and experience in understanding the cultural planning and operations of Special Operations Forces (SOF) in Iraq, Afghanistan, Africa, and other areas of the world faced with the spread of terrorism. This funding provides for the training of future JTF Headquarters Commanders and GCC Battle Staffs. The product of this dedicated training support is a strategic capability to counter terrorism, conduct counterinsurgency operations, prevent the spread of counter cultures, and enable GCCs to plan for further contingency operations worldwide. The Combatant Commands (COCOMs) have documented their best practices and procedures in the MRX that supports the Joint Chiefs of Staff (JCS) Exercise Unified Endeavor series and the JCS Ellipse series exercising classified contingency plans.

- **Wounded Ill and Injured (WII) Program:** The Department will expand a pilot program to use a single comprehensive medical exam for each WII, replacing multiple and often repetitive exams. Additionally, the program will improve and streamline the disability and compensation system, modify computer programs for better tracking of WII.
- **Yellow Ribbon Deployment Support and Reintegration:** Funds the establishment of the Office for Reserve Component Reintegration Support within the Office of the Assistant Secretary of Defense for Reserve Affairs. This office provides guidance and support to all National Guard Reserve members and their families through the entire deployment cycle in support of the Yellow Ribbon Reintegration Program.
- **Military Intelligence Program (MIP):** Classified Program – Details provided in a separate submission.

		<u>FY 2008</u>	<u>FY 2009</u>	<u>FY 2009</u>	<u>FY 2009</u>
		<u>Actual</u>	<u>Request</u>	<u>Bridge</u>	<u>Remaining</u>
II. <u>Force Structure Summary:</u> N/A					
III. <u>Financial Summary (\$ in Thousands):</u>					
CBS No.	CBS Title				
1.0	Personnel	4,897	5,585	985	4,600
3.0	Operating Support	78,658	120,887	29,015	91,872
	SAG Totals	83,555	126,472	30,000	96,472
A. Subactivity Group - DoD Rewards Program					
1. 3.6 Command, Control, Communication, Computer, and Intelligence (C4I)		6,100	11,000	3,347	7,653

Narrative Justification: The requested increase results from the program’s success and expansion throughout Iraq and into Afghanistan. The Rewards Program collects information on non-lethal assistance that results in the capture of a person, weapon or documents on a wanted list. Rewards go to foreign national citizens who provide qualifying information. Over time, the program will reduce the capabilities and threats associated with insurgent activities. All informants’ identities are strictly confidential. The evaluation on each nomination packet rates its overall strategic value and impact. Information leading to the capture of more expensive munitions or wanted insurgents can net up to \$50,000. The Secretary must approve rewards above \$50,000.

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<u>Actual</u>	<u>Request</u>	<u>Bridge</u>	<u>Remaining</u>

Funding will sustain current operations in Iraq and Afghanistan, and implement the global expansion of the Rewards Program to other Combatant Commanders (COCOMs). The funding increase will address authorities given to the Department in the FY 2007 Defense Authorization Act (NDAA) that decentralized the \$50,000 dollar level to direct commanders of the COCOM, who are taking advantage of this “quick response” capability, increasing the number of payouts and credibility to informants.

Impact if not funded: Degradation of the COCOMs’ ability to track down terrorists in OIF and globally; potentially allowing terrorists to set up in other ungoverned non-state areas. Potentially more U.S. casualties in the CENTCOM AOR since this program contributed to the capture of enemy weapon caches, ammunition, and those subsystems of Improvised Explosive Device (IED) and Vehicular Improvised Explosive Device (VIED).

B. Subactivity Group - Irregular Warfare Initiative (IWI)

1. 3.6 C4I	1,407	1,155	1,155	0
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Narrative Justification: This funding continues projects that support integrated efforts to deter the expansion of irregular warfare in OIF and OEF, leverages current lessons learned, and provides transition capabilities to varied commands. Irregular warfare focuses on small, stealthy, hit and run engagements, much like guerilla tactics, yet different because irregular warfare combatants do not necessarily join or belong to a greater political organization or even a nation state with defined borders. Stability operations include countering irregular troops or forces’ employment among the populace through counterterrorism tactics and assistance to a nation’s friendly armed forces. Specific offensive and defensive operations counter adversaries using irregular warfare tactics.

As DoD transforms to face 21st century irregular warfare enemies, it can still use the tactical, operational, and strategic levels of war as guidelines for professional military development. Irregular warfare has emerged as the dominant form of warfare confronting the U.S. and future warriors will be as proficient in irregular operations, including counterinsurgency and stabilization operations, as they are today in high-intensity combat.

This funding will also provide temporary FTEs, consultants, and direct support to COCOMs to determine destabilization and the growth of irregular tactics in their AOR. Funding provides in-depth analysis of OIF and OEF operations by:

- Assigning additional military and civilian personnel to long-term, non-intelligence positions in priority countries;

FY 2008 <u>Actual</u>	FY 2009 <u>Request</u>	FY 2009 <u>Bridge</u>	FY 2009 <u>Remaining</u>
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- Understanding the screening mechanisms for the recruitment of foreign nationals; and
- Understanding the legal issues and potential benefits of the recruitment of children of expatriates, this includes the necessary screening metrics for potential useful service recruits.

Impact if not funded: COCOMs translate strategic concepts into viable plans within theaters of war. Operationalizing counterinsurgency captures current thinking on how we are to analyze insurgencies during the 21st century, guides joint force commanders in overall campaign design, effects-based operations, and logical lines of operations, and updates irregular warfare and counterinsurgency principles within the context of the current enemy. Without this funding, costs to manage irregular warfare will continue to rise, leading to inadequate capability to understand and defeat terrorism. Methods, strategies, processes, and plans to prevent the use of irregular warfare will continue to erode U.S. influence worldwide. The central tenet of Irregular Warfare is to understand the role of relevant populations in warfare. The success of our national strategy and operational plans are dependent on a military and civilian workforce that possesses the proper level of language and cultural knowledge to understand the human terrain.

C. Subactivity Group - OIF and Detainee Affairs Temporary Personnel

1. 1.0 Personnel	2,533	3,485	1,052	2,433
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Narrative Justification: The increase will transfer DRSO temporary civilians to Middle East regional desks. All employees will continue to monitor and identify problem areas as the drawdown of US forces in Iraq continues. Funding provides 19 civilian temporary FTEs to support Middle East operations to include strategic planning and coordination of international issues within this region and five civilian temporary FTEs for Detainee Affairs to monitor the progress of prisoners of war. These FTEs will monitor combatant situations in Iraq during the drawdown of military forces while monitoring the growth of terrorism activity in Afghanistan. These 24 individuals are senior advisors to leadership in the Defense Department, White House, and State Department. They provide unique expertise in Islamic culture and languages, particularly in the areas of terrorism and fundamentalists.

Impact if not funded: The Department will lose the ability to react quickly to crisis events in the Middle East and with situations concerning Detainee Affairs. Information for decision makers, including members of Congress, will be unavailable, thereby reducing the ability to negotiate solutions, understand trends, and provide quick analysis of specific situations. The Department and Congress will receive limited information about critical areas while the war is changing.

	FY 2008 <u>Actual</u>	FY 2009 <u>Request</u>	FY 2009 <u>Bridge</u>	FY 2009 <u>Remaining</u>
D. Subactivity Group - Defense Critical Infrastructure Program (DCIP)				
1. 3.6 C4I	15,014	4,700	847	3,853

Narrative Justification: The success of DoD missions depends on a global Defense Critical Infrastructure -- infrastructure owned and operated by DoD, other Government organizations, and private industry that is essential to project, support, and sustain military forces and operations worldwide. This infrastructure has vulnerabilities that, if exploited, will affect the ability of DoD to perform its missions. Funding in FY 2008 provided a surge to assess critical infrastructure as it pertains to OIF and OEF. These assessments only require maintenance in FY 2009.

The DCIP identifies what Defense infrastructure assets are critical to DoD missions, and their vulnerabilities and threats. Decision makers provide an appropriate risk response, providing remediation, mitigation, or reconstitution of the assets. Funding issued to the COCOMs and Military Services to conduct mission analysis and identify assets needed to execute the President's recent decisions to increase our efforts in Afghanistan while we begin the responsible draw down of troops in Iraq. Funding will be used to coordinate and conduct vulnerability assessments and develop remediation plans to ensure continued availability of critical infrastructure. The Department will also conduct an analysis on the Defense Industrial Base (DIB) to identify those Defense contractors providing critical goods and services to the Department. Finally, funding will provide the near real time analytical reach-back capability used to identify and analyze critical infrastructure asset dependencies in a dynamic environment.

Impact if not funded: Vulnerabilities to mission critical assets will be unknown. COCOMs and Services will not have the ability to develop contingency plans to mitigate the risk due to the loss or degradation of critical assets.

E. Subactivity Group - Defense Reconstruction Support Office – Iraq

1. 1.0 Personnel	2,364	2,100	0	2,100
3.6 C4I	4,836	2,000	837	1,163

**Previously in the Washington Headquarters Service (WHS) account. The WHS FY 2008 Supplemental request was \$14.410 million.*

Narrative Justification: Funding supports civilian pay, travel, contractor support, and provides a 90-day report required by Congress. Funding will provide DoD and DOS support in the reconstruction, operational, and transition programs in Iraq and Afghanistan through interagency forums and direct liaison.

FY 2008	FY 2009	FY 2009	FY 2009
<u>Actual</u>	<u>Request</u>	<u>Bridge</u>	<u>Remaining</u>

Impact if not funded: Inability to support the Secretary of Defense in Iraq or provide the mandatory 90-Day Report to Congress as required by PL 109-148. DoD communication link with Iraq-Afghanistan will be decentralized, reducing the time-sensitive benefits and reliability of information available to both DoD and the DOS. Loss of DoD flexibility and expertise in Iran and Afghanistan reconstruction and operational matters, and liaison with the Special Inspector General for Iraq Reconstruction (SIGIR).

F. Subactivity Group - Mission Rehearsal Exercise -2 (MRX)

1. 3.7 Other Services/Other contracts	0	4,376	968	3,408
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Narrative Justification: **Mission Rehearsal Exercise - 2 (MRX):** Funding will allow the Joint Warfighting Center (JWFC) to conduct joint collective and individual training for deploying forces that will allow deploying personnel to assume their joint duties, avoiding mistakes that could endanger the lives of the joint military forces and local civilians. The training also decreases the probability of incidents that can destabilize the Interim Governments and delay the establishment of regional peace. The designated JTF HQs will be able to deploy into theaters of operation ready to form the Joint and Coalition Teams to meet the command and control challenges and successfully execute the mission.

Impact if not funded: USJFCOM will not be able to conduct joint, collective, and individual training for deploying forces. This training shortfall will significantly affect the ability of deploying personnel to assume their joint duties rapidly, possibly jeopardize the lives of Soldiers, Sailors, Airmen and Marines and the civilian population; increase the probability of incidents that could destabilize the Interim Governments and delay the establishment of regional peace. Without training funds, designated JTF HQs will deploy into their theaters of operation without having formed the Joint and Coalition Teams. This will degrade an already challenging command and control situation for the forces executing the mission, increase the risk to achieving a successful outcome of the mission, and increase the potential loss of life.

G. Subactivity Group - Able Warrior

1. 3.7 Other Services/Other contracts	0	859	161	698
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Narrative Justification: Funds are required for travel costs for Government personnel, contractor labor, and senior mentor costs in support of Able Warrior 09-01. The Special Operations Command Joint Forces Command (SOCJFCOM) Joint Training Support Team (JTST) contract support personnel provide expertise, knowledge, and experience to assist in understanding the cultural planning and operations of Special Operations Forces (SOF) in the defeat of the spread of terrorism worldwide. This funding supports the training of USSOCOM Headquarters personnel

FY 2008	FY 2009	FY 2009	FY 2009
<u>Actual</u>	<u>Request</u>	<u>Bridge</u>	<u>Remaining</u>

as the supported commander and all GCC headquarters in the execution of current contingency plans. This dedicated training support produces a strategic capability to execute the Chairman of the Joint Chiefs of Staff (CJCS) executive order (EXORDER) to USSOCOM to conduct operations, and to prevent the spread of terrorism and enable GCCs to plan for further contingency operations worldwide. This unites and strengthens similar efforts by capturing the best practices and procedures from all COCOMs and applying them in current MRX. This effort increases the COCOMs' ability to track down terrorists and to conduct counter-terrorist operations in the CENTCOM AOR and worldwide.

Impact if not funded: USJFCOM will not be able to conduct joint collective and individual training for deploying forces. A training shortfall will significantly affect the ability of deploying personnel to assume their joint duties rapidly, potentially putting the lives of Soldiers, Sailors, Airmen, and Marines, and the civilian population in greater jeopardy. A training shortfall also increases the probability of incidents that can destabilize the Interim Governments and delay the establishment of regional peace.

H. Subactivity Group - Ellipse

2. 3.7 Other Services/Other contracts	0	1,534	323	1,211
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Narrative Justification: This funding covers the training of USSOCOM component commands and all GCC headquarters as operational commander in the execution of current contingency plans. The product of this dedicated training support is a strategic capability to execute the only counter-terrorism exercise conducted annually by each COCOM, enabling GCCs to plan and prepare for further counter-terrorism contingency operations worldwide. The effort unites and strengthens similar efforts by capturing the best practices and procedures from all COCOMs, applying them in current rehearsal exercises, and supporting the JCS Counter-Terrorism contingency plan and supporting plans. Funding directly affects DoD's ability to integrate SOF into the GCCs.

Impact if not funded: Significant decrease in the COCOMs' ability to prepare for and conduct counter-terrorist operations globally, potentially allowing terrorists to set up in other ungoverned non-state areas. Lack of training increases the potential for more U.S. casualties as this program has significantly contributed to crisis action planning and the execution of counter terrorism operations.

I. Subactivity Group - Unified Endeavor

1. 3.7.2 Other contracts	0	178	20	158
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	<u>FY 2008</u> <u>Actual</u>	<u>FY 2009</u> <u>Request</u>	<u>FY 2009</u> <u>Bridge</u>	<u>FY 2009</u> <u>Remaining</u>
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Narrative Justification: SOCJFCOM supports the Unified Endeavor exercise program with the joint training team contractors who provide support, expertise, knowledge, and experience in understanding the cultural planning and operations of SOF in Afghanistan. This funding also provides the capability to teach future JTF HQ Battle Staffs how to prepare for SOF operations during OEF. Knowledgeable people provide MRX development, scripting and developing scenarios with SOF analysts/trainers and Joint Exercise Control Group augmentees during MRX execution. This effort unites and strengthens like efforts in support of OEF by capturing the best practices and procedures and applying them in current mission rehearsal exercises and in support of JTF HQ Battle Staffs Training. SOCJFCOM is a supporting command to JWFC MRX OEF Unified Endeavor exercise program.

J. Subactivity Group – Wounded Ill and Injured Program

1. 3.7.2 Other Contracts	0	59,803	13,226	46,577
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Narrative Justification: As an increasing number of Service men and women returned from combat with injuries, the Department recognized the imperative of providing these Wounded, Ill, and injured (WII) with the right support for their recovery, rehabilitation, reintegration (return to duty or transition to Department of Veterans Affairs). The Department instituted a pilot program in the National Capital Region using a single comprehensive medical exam to improve and streamline the disability and compensation system. The funds will allow the Department to expand the pilot program, modify computer programs for better tracking of WII members, and execute these initiatives timely and consistent.

K. Subactivity Group – Yellow Ribbon Deployment Support and Reintegration

1. 3.6 C4I	0	19,800	4,032	15,768
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Narrative Justification: Funds provide for the establishment of the Office for Reserve Component Reintegration Support within the Office of the Assistant Secretary of Defense for Reserve Affairs. This office provides guidance and support to all National Guard Reserve members and their families through the entire deployment cycle in support of the Yellow Ribbon Reintegration Program. The program will provide reintegration events at the 30, 60, and 90-day intervals for members and units returning from deployments. These funds will also provide for Regional Command Support Teams, National Guard State Support Teams, and Reserve Regional Command Support Teams.

L. Subactivity Group – Military Intelligence Program

1. 3.6 C4I	2,198	9,782	4,032	5,750
1. 3.7.2 Contract Services	18,890	0	0	0

	<u>FY 2008</u> <u>Actual</u>	<u>FY 2009</u> <u>Request</u>	<u>FY 2009</u> <u>Bridge</u>	<u>FY 2009</u> <u>Remaining</u>
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Narrative Justification: Classified Program – Details provided through separate submission.

M. Subactivity Group – Stability Operations Implementation

1. 3.6 C4I	3,285	0	0	0
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Narrative Justification: There is no FY 2009 request. The FY 2008 request funded stability operations projects throughout DoD for OIF and OEF operations.

N. Subactivity Group – Adaptive Planning (AP) Capability in a Top Secret (TS) Environment

1. 3.6 C4I	5,949	0	0	0
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Narrative Justification: There is no FY 2009 request. The FY 2008 request funded a net-centric, collaborative planning environment for COCOMs at the Top Secret level.

O. Subactivity Group – Africa Security Initiative

1. 3.6 C4I	3,879	0	0	0
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Narrative Justification: There is no FY 2009 request. The FY 2008 request funded the establishment of an in-region presence in support of Operation Enduring Freedom – Horn of Africa.

P. AT&L – Congressional Adds

1. 3.6 C4I	17,100	0	0	0
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Narrative Justification: There is no FY 2009 request. The unrequested FY 2008 funds supported AT&L and two Boards, Commissions, and Task Forces.

Q. ISR Task Force

1. 3.0 ISR Task Force Requirement	0	5,700	0	5,700
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FY 2008	FY 2009	FY 2009	FY 2009
<u>Actual</u>	<u>Request</u>	<u>Bridge</u>	<u>Remaining</u>

Narrative Justification: Funds are required for the operating cost of the Intelligence, Surveillance, and Reconnaissance Task Force (ISR TF), including travel costs for Government personnel, contractor labor, IT equipment and services, facility costs and supplies. The ISR TF contract support personnel provide expertise, knowledge, and experience to assist in the ISR requirements analysis, capabilities assessments, acquisition oversight, expedited capability fielding, and financial tracking.

Impact if not funded: The Department will lose the centralized ability to assess urgent ISR needs quickly, develop capability solutions, provide dedicated oversight, and expedite fielding of urgent ISR capabilities. Reduction in the ability to understand trends, analyze ISR capability gaps and address emerging warfighter requirements. The Department and Congress will receive limited information concerning urgent needs, capability development, fielding and critical ISR capabilities at a time when the war is changing.

Funding Totals	83,555	126,472	30,000	96,472
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