# INCOMING CORRESPONDENCE

From The

DEFENSE BASE CLOSURE
and
REALIGNMENT COMMISSION

To The

OFFICE OF THE SECRETARY
OF
DEFENSE

And The

MILITARY SERVICES

Documents I-001 thru I-072

Office of the Assistant Secretary of Defense
Production and Logistics

#373

HON. JAMES A. COURTER
CHAIRMAN

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

COMMISSIONERS:
WILLIAM L. BALL, III
HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY (RET.)
DR. JAMES SMITH, II, P.E.

# PRESIDENTIAL COMMISSION ON DEFENSE BASE CLOSURE AND REALIGNMENT

April 3, 1991

The Honorable J. Gary Cooper
Assistant Secretary of the Air Force
Manpower, Reserve Affairs, Logistics, and Environment
Pentagon Building
Washington, D.C. 20330

Dear Assistant Secretary Cooper:

In anticipation of the Secretary of Defense's April 15, 1991 Report on Base Closure and Realignment, I respectfully request a full report detailing the Army's process used to determine your Service 's list of candidate installations for closure and / or realignment. Specifically, I would like this detailed report to include the following information:

* Determination of bases to be reviewed
* Database for collection of base information
* Internal controls
* Determination of categories for bases
* Base capacity analysis-process used
* Application of mission -essential elements
* Ranking within categories
* Application of the SECDEF's Force Structure Plan
* Application of the approved base selection criteria
* Selection process for bases to be closed or realigned

Through informal discussions with the ASD (P&L) staff, we understand each of the Service's list has been forwarded to OSD for review and validation. We would like this information as early as is possible, for it is crucial to the Commission's deliberations following receipt of SECDEF's list on April 11. I feel it is essential to the work of the Commission to have an in-depth and working knowledge of your Service's process prior to our initial evaluation of SECDEF's overall list. As we discussed in our initial meeting at the end of February, the Commission will require continuous information from you and your staff to successfully complete our task. Thank you in advance for your cooperation.

If you have any questions regarding our concerns, please feel free to call me or Matt Behrmann, my Director of Staff, at (202) 653-0823. I am aware it will take an effort on your part to gather this data; therefore, I would appreciate your giving Mr. Behrmann a call with an estimate of when you might be able to respond.

Sincerely,

JIM COURTER
Chairman

CC
ASD (P&L)

~~I-2~~

I-002

HON. JAMES A. COURTER
CHAIRMAN

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

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GEN. DUANE H. CASSIDY (RET.)
DR. JAMES SMITH, II, P.E.

# PRESIDENTIAL COMMISSION ON DEFENSE BASE CLOSURE AND REALIGNMENT

April 5, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense for Production and Logistics
Pentagon Building
Washington, D.C. 20301

Dear Assistant Secretary McMillan:

As you know, one of the reasons for the Defense Base Closure and Realignment Act ( PL. 101-510) was to create a process in which an independent, nonpartisan Commission could permit base closures to go forward in a prompt and rational manner.

As Chairman of the Defense Base Closure and Realignment Commission, I am responsible for ensuring that each meeting of the Commission shall be open to the public. The Act for this stipulates, in accordance with Section 2903(d) (1), that "after receiving the recommendations from the Secretary [of Defense]... the Commission shall conduct public hearings on recommendations."

Accordingly, I would be honored if you would provide an overview of the DOD base-closure decision-making process before the Defense Base Closure and Realignment Commission beginning at 10:00 am on April 15, 1991, in the Ways and Means Committee Room (1102), the Longworth House Office Building.

The Commission would like you to present the Department's analysis that supports the recommendations in the report. Specifically, the Commission is interested in the process used to arrive at which bases are to be closed or realigned, how the base-selection criteria was applied, and how the analysis of the base structure relates to the Secretary of Defense's Base Structure Plan of March 19, 1991.

The format will be similar to that for the congressional hearings. As such, I would like 100 copies of your statement made available to the Commission offices at 1625 K Street, Suite 400, on Thursday, April 11, 1991, as soon as possible following the SECDEF base-closure press conference planned for that day. I have enclosed a complete witness schedule for your information. Additional information and

assistance can be provided by my director of staff, Mr. Matthew Behrmann, at 202-653-0823.

I look forward to seeing you on April 15.

Sincerely,

JIM COURTER
Chairman

Witness List

April 15, 1991

Defense Base Closure and Realignment Commission

| | |
|---|---|
| 10:00 AM | Secretary Cheney, Secretary of Defense |
| 11:00 AM | Secretary Stone, Secretary of the Army |
| 01:00 PM | Secretary Garrett, Secretary of the Navy |
| 02:00 PM | Secretary Rice, Secretary of the Air Force |
| 03:00 PM | Assistant Secretary McMillan, Assistant Secretary of Defense for Production and Logistics |
| 04:00 PM | Adjournment |

I-003

# STAFF

## Office of the Director (4)

Executive Director
DoD Military Executive
Special Assistant
Secretary -A.A.

## Office of the General Counsel (3)

General Counsel
Secretary
Deputy

## Office of Administration (8)

Director of Administration
Financial Service Officer
Travel Hearing Coordinator
Secretary/Scheduler
Systems Analyst
Commissioners' Pool Secretary
Commissioners' Pool Secretary
Receptionist

## Communications/Public Affairs (11)

Director
Press Secretary
Deputy Press Secretary
FOIA Officer (DOD)
House Liaison
Senate Liaison
Executive Secretariat/Director of Correspondence
Mail Correspondent
Mail Correspondent
Secretary
Secretary

## Review and Analysis (31)

Director
Deputy Director-Operations
Deputy Director - Liaison (DOD)
Editor
Secretary
Receptionist

### Army

Analyst
Analyst
Service Rep
Service Rep
GAO

### Navy

Analyst
Analyst
Service Rep
Service Rep
GAO

### Air Force

Analyst
Analyst
Service Rep
Service Rep
GAO

### Joint/Special

Analyst /Writer
Analyst
GSA Module
EPA Detailee
Environmental (DoD)
Alternate Use (DoD)
Economic Impact
Service Rep
Service Rep
GAO

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
April 10, 1991

| | |
|---|---|
| Staff Director | Matt Behrmann |
| Military Executive | Colonel Wayne Purser (USAF) |
| Special Assistant | David Anderson |
| Executive Assistant | Jill Bates |
| General Counsel | Bob Moore |
| Director of Administration | Caroline Cimons |
| Financial Service Officer | Clay Nettles |
| Executive Assistant to the Chairman | Lynn Schmidt |
| Systems Analyst | Jill Fredericks |
| Receptionist | Erin McElroy |
| Press Secretary | Margaret McCarthy |
| Deputy Press Secretary | Kevin Kirk |
| Freedom of Information Act Officer | Glenn Flood |
| Senate Liaison | Wendi Petsinger COMM. SENATE |
| Executive Secretariat | Tim Rupli |
| Director of Review and Analysis | Paul Hirsch |
| Deputy Director R&A for Operations | Ben Borden |
| Deputy Director R&A for DoD Liaison | Steve Kleiman |
| Report Editor | Follin Armfield |
| Analyst (Army) | Jackie Bossart |
| Analyst (Special Operations)/Staff Writer | David Hadwiger |

GAO DETAIL

Vic Zangela
Jacob Sprouse
Rodell Anderson
Marvin Casterline

I-004

HON. JAMES A. COURTER
CHAIRMAN

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

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ARTHUR LEVITT, Jr.

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 12, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense for Production and Logistics
Pentagon Building
Washington, D.C. 20301

Dear Assistant Secretary McMillan:

As an adjunct to the overview hearings scheduled for April 15, 1991 with the Secretary of Defense and the Service Secretaries, I would like to invite you to appear before the Commission to discuss the process/methodology used by each Service to determine its recommendations for closure and realignment. As Chairman of the Defense Base Closure and Realignment Commission, I am responsible for ensuring that each meeting of the Commission will be open to the public and that the Commission shall conduct public hearings. Accordingly, I would be honored if you would participate on the panel and make a detailed presentation on your process/methodology on April 26, 1991 in the Ways and Means Committee Room #1100 (1st floor) of the Longworth Building, Capitol Hill.

The panel format will be similar to that for a Congressional hearing. As such, I would like 100 copies of your statement made available to the Commission offices at 1625 K Street, Suite 400, on Monday, April 22, 1991. I have enclosed a complete witness list for your information. Additional information and assistance can be provided by my Director of Staff, Mr. Matthew Behrmann, at 202-653-0823.

I look forward to seeing you on April 26.

Sincerely,

JIM COURTER
Chairman

I-005

JIM COURTER
CHAIRMAN

COMMISSIONERS:
WILLIAM L. BALL, III
HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY, USAF (RET.)
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ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 16, 1991 Never signed

The Honorable Colin McMillan
Assistant Secretary of Defense
(Production and Logistics)
The Pentagon
Washington, D.C. 20301-8000

Dear Assistant Secretary McMillan:

The Commission has asked me to obtain the following in order to perform its review and analysis of the Secretary of Defense's recommendations:

GENERAL

25 o 10 copies of the DoD Atlas for U.S. and Selected Areas

done o 1 copy of the Services Real Property Inventory

o ~~5~~ 10 copies of service legislative district books showing bases by congressional districts

done o Bios of all DoD witnesses from April 15 and April 26 hearings

o Service point of contacts (POCs )authorized to communicate directly with Commission on behalf of DoD

Army Air o Fact sheets on each closure/realignment candidate along the lines of those provided to SECDEF for executive travel

o 29 May 30 copies of the FY 1991 Base Structure Report

o 19 May 30 cpies of the 1990 list of Military Installations

o 30 wall maps of major installations in the U.S.

20 10 May

INFORMATION REQUIREMENTS
FROM
AIR FORCE/ARMY/NAVY

| | COPIES |
|---|---|
| 1. Data books used in analysis (AF/PRPJ) (ARMY/TABS) | 2 |
| -for each category and subcategory as appropriate | |
| 2. Charts of East and West CONUS (PRPJ) | 2 |
| -annotated for range analysis showing special use air space | |
| 3. COBRA model used for analysis (PRPJ) (TABS) | 2 |
| -noting modification and manual adjustments used<br>-AF/Army, & OSD COBRA disks | |
| 4. Economic impact model and imput | 2 |
| 5. Any Army/Navy/ Air Force audit agency report/comments | 2 |
| 6. Copies of SECAF Briefing Slide from 15 Apr presentation | 2 |
| ~~7. Base fact sheets for all bases considered~~ | ~~2~~ see first page |
| ~~(Installation Data Sheet) (OACE)~~ | |
| 8. Supporting data and analysis for category exclusions | 2 |
| 9. Data supporting cross service review of bases | 2 |
| 10. Air Force historical data on cost of beddown of CENTROM and SOCOM | 2 |
| 11. Air Force APZ & AICUZ data on all bases | 2 |
| 12. Air Force Blue Air Study | 2 |
| 13. Army capacity analysis | 2 |
| 14. Army MACOM visions (include Reserves) | 2 |
| 15. DPADS model explanation or briefing | 2 |
| 16. PInstallation population (modified ASIP) | 2 |
| 17. Navy backup books of presentation to the Navy's Base Structure Committee | 2 |
| 18. Navy facility asset data base (NFADB)disk or tape | 2 |

19. Facility Planning Criteria for Navy and Marine Corps shore facilities 2

20. Service manpower data on disk (auth.) 2

21. Facilities, RPMA, and BOS data on disk (bases considered) 2

22. Army Base Realignment and Closure Report 2

23. Alternative analysis 2

-List of alternative analysis for each proposal
-COBRA realignment summary of alternatives

24. Minutes of Air Force BCEG meeting 2

Sincerely,

Matthew Berhmann
Executive Director

4-15-91

Bob / Doug:

Could you please help me out:

Commission would like following ASAP -

✓ - 5 copies of DoD Map Book produced by DIOR. ✓

(copy) ~~Bottom~~ - 5 copies of Service Real Property Inventory (ie's)

- info on transfering data by tape or disk.

✓ - Bios on SECDEF ✓

Service Secretaries ✓

McMillan ✓

Services ASDs testifying Apr 26. ✓

done ~~working~~ - please provide your list of OSD POCs

- Service POCs.

- Catalog on cross service consolidations - DMR Report and anything else.

• 25 copies of the DMR report.

done - 20 Wall Maps ✓

JIM COURTER
CHAIRMAN

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ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

I-006

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

TO: All Commissioners
FR: Jim Courter
RE: Packet # 001-91

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Packet # 001-91 contains the following:

1. Memo to commissioners regarding revised schedules, (p. 1)
2. Final schedule for regional hearings and base visits. (p. 2-4)
3. Agenda for meeting and hearing on April 26, 1991. (p. 5-6)
4. Witness list for April 26, 1991 hearing. (p. 7)
5. Memo on base visitation and date preference. (p. 8)
6. Base visit preference sheet. (p. 9)
   Item #5 requires commissioner response
7. Regional hearing preference sheets. (p. 10)
   Item #5 requires commissioner response

HON. JAMES A. COURTER
CHAIRMAN

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ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 16, 1991

TO: ALL COMMISSIONERS
FROM: JIM COURTER
RE: REVISED SCHEDULE

Please note the revised schedule which reflects the changes discussed during our April 15, 1991 meeting.

Also included is the final list of bases that each commissioner is responsible for visiting. If you are unable to visit a base assigned to you, please contact one of the other commissioners and arrange to swap bases.

Commissioners should take special note of the reversal of Philadelphia and Indianapolis regional hearing dates. The Indianapolis 500 is on Sunday, May 26, and it would be impossible for commissioners and staff to coordinate a hearing date around this event.

Please note that the hearing scheduled to take place in Dallas/Fortworth, Texas on May 13 has been changed to May 14 and the hearing scheduled to take place in Denver, Colorado on May 14 has been changed to May 13.

Please notify Dave Anderson or Wayne Purser at (202) 653-0823 of the dates you will visit bases, and which regional hearings you will attend. This will facilitate smooth and efficeint travel for Commissioners.

Thank you for your cooperation.

## REGIONAL HEARINGS AND BASE VISITS

### OVERVIEW

The Commission will hold five Washington, D.C., hearings, eight regional hearings, and 31 site visits.

### WASHINGTON, D.C., HEARINGS

Staff has scheduled additional Washington, D.C., hearings on the following dates:

| | |
|---|---|
| April 26 | Explanation of Process and Methodology Used to Make Recommendations |
| May 10 | Land Value, Environmental and Economic Impact Hearing |
| May 17 | U.S. General Accounting Office Report to Commission on DoD's Recommendations and Selection Process |
| May 21-22 | Testimony from Congress |
| June 6-7 | Deliberations Hearing |

### REGIONAL HEARINGS

The Commission will hold regional hearings on the following dates:

#### SAN FRANCISCO, CALIFORNIA

| | |
|---|---|
| May 6-7 | NAS Whidbey Island, Sand Point (Puget Sound) Naval Station, Sacramento Army Depot, Castle AFB, Moffett Field, Hunters Point, Fort Ord, and other regional sites that would be affected by closure or realignment |

#### LOS ANGELES, CALIFORNIA

| | |
|---|---|
| May 8 | Long Beach Naval Station, MCAS Tustin, and other regional sites that would be affected by closure or realignment |

#### DENVER, COLORADO

| | |
|---|---|
| May 13 | Lowry AFB, Williams AFB, Richards-Gebaur AFB, and other regional sites that would be affected by closure or realignment |

#### DALLAS/FORT WORTH, TEXAS

| | |
|---|---|
| May 14 | Bergstrom AFB, NAS Chase Field, Carswell AFB, England AFB, Eaker AFB, Fort Chaffee, and other regional sites that would be affected by closure or realignment |

JACKSONVILLE, FLORIDA

May 23 NTC Orlando, MacDill AFB, Moody AFB, Fort McClellan, Myrtle Beach AFB, and other regional sites that would be affected by closure or realignment

PHILADELPHIA, PENNSYLVANIA

May 24 Fort Dix, Philadelphia Naval Station, Philadelphia Naval Shipyard, and other regional sites that would be affected by closure or realignment

BOSTON, MASSACHUSETTS

May 28 Loring AFB, Fort Devens, and other regional sites that would be affected by closure or realignment

INDIANAPOLIS, INDIANA

May 30 Wurtsmith AFB, Grissom AFB, Fort Benjamin Harrison, Rickenbacker AFB, and other regional sites that would be affected by closure or realignment

SITE VISITS

Each site visit will include the following steps:

- Press availability
- Briefing
- Tour of installation with elected officials and concerned citizens
- NOTE: A BRIEFING PACKAGE EXPLAINING SITE VISITS IN MORE DETAIL WILL BE PROVIDED AT A LATER DATE

Site visits should take place between April 22 and June 5. Commissioners have been asked to visit the following installations:

*Chairman Courter*

Philadelphia Naval Shipyard, Pennsylvania
Philadelphia Naval Station, Pennsylvania
Fort Ord, California
Castle Air Force Base, California

*Commissioner Ball*

Loring Air Force Base, Maine
Fort Devens, Massachusetts
Moody Air Force Base, Georgia
Fort McClellan, Alabama

*Commissioner Callaway*

Lowry Air Force Base, Colorado
Williams Air Force Base, Arizona

Sand Point (Puget Sound) Naval Station, Washington
NAS Whidbey Island, Washington

*Commissioner Cassidy*

Long Beach Naval Station, California
Tustin Marine Corps Air Station, California
Fort Dix, New Jersey
NTC Orlando, Florida

*Commissioner Levitt*

Eaker Air Force Base, Arkansas
Fort Chaffee, Arkansas
Myrtle Beach Air Force Base, South Carolina
Rickenbacker Air Force Base, Ohio

*Commissioner Smith*

Bergstrom Air Force Base, Texas
Carswell Air Force Base, Texas
England Air Force Base, Louisiana
Chase Field Naval Air Station, Texas

*Commissioner Stuart*

Fort Benjamin Harrison, Indiana
Richards-Gebaur Air Force Base, Missouri
Grissom Air Force Base , Indiana

*Commissioner Trowbridge*

Wurtsmith Air Force Base, Michigan
Hunters Point, California
Moffett Field, California
Sacramento Army Depot, California

HON. JAMES A. COURTER
CHAIRMAN

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1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 17, 1991

TO: ALL COMMISSIONERS, Memo 001-91
FROM: JIM COURTER
RE: SCHEDULE FOR APRIL 26, 1991

As requested by the Commission during the April 15, 1991 hearing, Staff has rescheduled the April 25 meeting for April 26. The agenda for the 26th will be as follows:

09:00 am -11:00 pm at 1625 K Street

| | |
|---|---|
| 09:00 am-10:00 am | 1) Mr. Behrmann - Daily Management<br>2) Mr. Moore - Legal Guidance<br>3) Mr. Walker - Communication Strategy<br>4) Mrs. Cimons - Administration |
| 10:00 am - 11:00 am | Briefings on Analysis Plan<br>1) Mr. Hirsch<br>2) Army Team Leader<br>3) Navy Team Leader<br>4) Air Force Team Leader<br>5) Joint/Special Team Leader |
| 11:00 am - 12:30 pm | Lunch |

AFTER LUNCH PROCEEDINGS WILL CONTINUE IN ROOM 1100 OF THE LONGWORTH HOUSE OFFICE BUILDING

| | |
|---|---|
| 12:30 pm - 01:00 pm | Press availability for all Commissioners |

| | |
|---|---|
| 01:00 pm - 02:00 pm | Chairman of the Joint Chiefs of Staff, Colin Powell, to testify before the Commission |
| 02:00 pm - 04:00 pm | Hearing with Assistant Secretaries for Installations |
| 04:00 pm | Adjournment |

NOTE: A witness list has been enclosed for your review .

Witness list

April 26, 1991

Defense Base Closure and Realignment Commission

| | |
|---|---|
| 01:00 pm - 02:00 pm | Colin Powell, Chairman of the Joint Chiefs of Staff |
| 02:00 pm - 04:00 pm | Colin McMillan, Assistant Secretary of Defense (Production and Logistics) |
| | Susan Livingstone, Assistant Secretary of the Army (Installations, Logistics and the Environment) |
| | Jacqueline E. Schafer, Assistant Secretary of the Navy (Installations and Environment) |
| | James F. Boatright, Deputy Assistant Secretary of the Air Force ( Installations) |
| 04:00 pm | Adjournment |

*JIM COURTER*
*CHAIRMAN*

*COMMISSIONERS:*
*WILLIAM L. BALL, III*
*HOWARD H. CALLAWAY*
*GEN. DUANE H. CASSIDY, USAF (RET.)*
*JAMES SMITH II, P.E.*
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*1625 K STREET, N.W.*
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*WASHINGTON, D.C. 20006*
*202-653-0823*
*202-653-1028 - FAX*

# *DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION*

## MEMORANDUM

FOR: ALL COMMISSIONERS

FROM: JIM COURTER

RE: COMMISSIONER BASE VISITATION AND DATE PREFERENCES

DATE: APRIL 17, 1991

**********

The Commission staff is working to schedule and integrate your visits to each of the 31 major installations proposed for closing or realignment. As agreed upon at the business meeting on April 15, 1991, each Commissioner is responsible for visiting four base sites.

On the attached sheet, please list those locations for which you are responsible and your preferred date(s) of travel to that site. Please fax your response back to the Commission office at 202/653-1028 at your earliest convenience. Once we have your preferred travel times, we will begin to plan your visit to accommodate your schedule.

We are currently working the military airlift issue in earnest and are awaiting a determination by OSD.

If you have any questions, please feel free to contact Colonel Wayne Purser, Senior Military Executive, at the Commission offices at 202/653-0823.

Thank you for your assistance.

Commissioner's Base Visitation Preference

Commissioner _____

| Site Location | Preferred Date of Travel |
| --- | --- |
| _____ | _____ |
| _____ | _____ |
| _____ | _____ |
| _____ | _____ |

* Please fax to Commission office at 202/653-1028 at your earliest convenience.

Commissioner's Regional Hearing Preference

Commissioner _____

Site Location

_____

_____

_____

_____

_____

_____

_____

_____

* Please fax to Commission office at 202/653-1028 at your earliest convenience.

I-007

JIM COURTER
CHAIRMAN

COMMISSIONERS:
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202-653-0823
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# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 18, 1991

General Colin L. Powell, USA
The Chairman of the Joint Chiefs of Staff
The Pentagon
Washington, DC 20301

Dear ~~Chairman Powell~~: Colin

As an adjunct to the overview hearings that were held on April 15, 1991 with the Secretary of Defense and the Service Secretaries, I would be honored if you would appear before the Commission to discuss the Department of Defense's Force Structure Plan (unclassified). Specifically, the Commission would like your assessment of the military threat, the need for overseas basing and your views of the Secretary of Defense's recommendations for domestic base closures and realignments.

The format will be similar to that for a Congressional hearing. As such, I would like 100 copies of your statement made available to the Commission offices at 1625 K St., NW, Suite 400, on Monday, April 23, 1991. I have enclosed a complete witness list for your information. Any assistance you may need can be provided by my Director of Staff, Mr. Matthew Behrmann, at 202/653-0823.

I look forward to seeing you on April 26.

Sincerely,

JIM COURTER
Chairman

Witness list

April 26, 1991

Defense Base Closure and Realignment Commission

| | |
|---|---|
| 01:00 pm - 02:00 pm | Colin Powell, Chairman of the Joint Chiefs of Staff |
| 02:00 pm - 04:00 pm | Colin McMillan, Assistant Secretary of Defense (Production and Logistics) |
| | Susan Livingstone, Assistant Secretary of the Army (Installations, Logistics and the Environment) |
| | Jacqueline E. Schafer, Assistant Secretary of the Navy (Installations and Environment) |
| | James F. Boatright, Deputy Assistant Secretary of the Air Force ( Installations) |
| 04:00 pm | Adjournment |

~~I-10~~

I-003

JIM COURTER
CHAIRMAN

COMMISSIONERS:
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HOWARD H. CALLAWAY
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE
ARTHUR LEVITT, JR.

1825 K STREET, N.W.
SUITE 100
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 · FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 23, 1991

The Honorable Jacqueline E. Schafer
Assistant Secretary of the Navy
Installations and the Environment
The Pentagon
Washington, D.C. 20301

Dear Ms. Schafer:

Please thank your staff for their cooperation and quick response to our verbal requests for data. Your understanding of the constrained time period is appreciated.

The following list formalizes some of the backup data that we initially need and with your concurrence additional information will be requested direct to your points of contact in the force structure and eight criteria areas. Disregard our request on any item already furnished.

Additionally, please furnish a copy of all information you provide to outside requests regardless of source so the commission can insure consistent data is used in our analysis and analyses performed by others.

Since ASD (P&L) is designated the Department's single point of contact, a copy of anything furnished to the commission should also be furnished to ASD (P&L).

Sincerely,

Paul J. Hirsch

Paul J. Hirsch
Director
Review and Analysis

cc: ASD (P&L)

tgm: enclosures

# INFORMATION REQUIREMENTS FROM AIR FORCE/ARMY/NAVY

| | COPIES |
|---|---|
| 1. Data books used in analysis (AF/PRPJ) (ARMY/TABS) | 5 |
| -for each category and subcategory as appropriate | |
| 2. Charts of East and West CONUS (PRPJ) | 5 |
| -annotated for range analysis showing special use air space | |
| 3. COBRA model used for analysis (PRPJ) (TABS) | 2 |
| -noting modification and manual adjustments used<br>-AF/Army, & OSD COBRA disks | |
| 4. Economic impact model and input data | 5 |
| 5. Any Army/Navy/ Air Force audit agency report/comments | 2 |
| 6. Copies of SECAF Briefing Slide from 15 Apr presentation | 2 |
| 7. Base fact sheets for all bases considered | 2 |
| -(Installation Data Sheet) (OACE) | |
| 8. Supporting data and analysis for category exclusions | 2 |
| 9. Data supporting cross service review of bases | 2 |
| 10. Air Force historical data on cost of beddown of CENTCOM and SOCOM | 2 |
| 11. Air Force, Navy, Army, APZ & AICUZ data on all bases | 5 |
| 12. Air Force Blue Air Study | 5 |
| 13. Army capacity analysis, Air Force Capaicty Analysis (PRPJ) | 2 |
| 14. Army MACOM visions (include Reserves) | 2 |
| 15. DPADS model explanation or briefing | 2 |
| 16. Installation population (modified ASIP) | 2 |
| 17. Navy backup books of presentation to the Navy's Base Structure Committee | 2 |
| 18. Navy facility asset data base (NFADB)disk or tape | 2 |

- 19. Facility Planning Criteria for Navy and Marine Corps shore facilities * 2
- 20. Service manpower data on disk 2
- 21. Facilities, RPMA, and BOS data on disk 2
- 22. Army Base Realignment and Closure Report 2
- 23. Alternative analysis 2
  - -List of alternative analysis for each proposal
  - -COBRA realignment summary of alternatives
- 24. Minutes of Air Force BCEG meeting 2
- 25. Most recent aerial photos of listed bases and surrounding area 2
- 26. Most current map of listed bases and surrounding area 2
- 27. Most current list of existing base structures, their current use, size (square foot), and condition for listed bases 2
- 28. Most current zoning map and zoning chart for area surrounding listed bases 2
- 29. Data and explanation of data used to determine land value of listed bases 2
- 30. Completed Air Force Questionnaires (PRPJ) 2
- 31. Air Force aircraft beddown (by MDS at each base by FY, fourth quarter) which reflects closure and realignment. recommendations 2
- 31. Installation closure cost and manpower analysis data 2

~~I-15~~
I-009

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ALEXANDER B. TROWBRIDGE
ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

MEMORANDUM FOR DIRECTOR OF MANAGEMENT (DACS-DM)

SUBJECT: VALIDATION OF DATA IN THE OSD BASE CLOSURE REPORT

DATE: APRIL 24, 1991

The Defense Base Closure and Realignment Commission is reviewing the report and validating the data used in preparing the service recommendations.

The initial review indicates that further explanation is required on some details of the report. The Commission will initiate a series of reviews with the service representatives and the appropriate functional subject matter experts.

An initial series of reviews will be conducted by the Army Review and Analysis Cell. That review will include a justification of the facilities identified and costed in your report, and an explanation and rationalization of the environmental restoration and disposal values for closing installations.

A schedule of proposed reviews and a list of the initial specific questions is attached. The intensity of the schedule necessitates reviews be conducted in your offices, due to the lack of conference room space. Additional follow-up on-site meetings may be required if details cannot be adequately addressed.

Sincerely,

Ben Borden
Deputy Director
Review and Analysis

cc: The Honorable Colin McMillan

## FACILITIES, ENVIRONMENT & REAL ESTATE REVIEW SCHEDULE

| CATEGORY/INSTALLATION | DATE/TIME |
|---|---|
| *Maneuver* | |
| Ft Ord | 29 APR/0900 |
| Ft Lewis | 29 APR/1300 |
| Ft Polk | 30 APR/0900 |
| Ft Hood | 30 APR/1300 |
| *Major Training* | |
| Ft Dix | 1 May/0900 |
| Ft Chaffee | 1 May/1500 |
| *Training* | |
| Ft Ben Harrison | 2 May/0900 |
| Ft Jackson | 2 May/1300 |
| Ft Knox | 2 May/1600 |
| Ft McClellan | 3 May/0900 |
| Ft L. Wood | 3 May/1300 |
| Ft Huachuca | 14May/0900 |
| *Professional Schools* | NA |
| *Command and Control* | |
| Ft Devens | 15 May/0900 |
| Ft Ritchie | 15 May/1300 |
| *Depots* | |
| Sacramento | 16 May/0900 |
| Rock Island | 16 May/1300 |
| Letterkenny | 16 May/1400 |
| Redstone | 17 May/1600 |
| *Commodity Commands* | |
| Harry Diamond Lab | 20 May/0900 |
| Aberdeen Proving Ground | 20 May/1500 |
| *Production* | NA |
| *Ports* | NA |
| *Reserve Components* | Requirements covered in above |

## INITIAL QUESTIONS

1. Military Value Analysis

Is data consistent with Army "corporate data" and data used for facilities costing for report?

-Prepare analysis of differences and impact on rank orders.

The family housing assets between maneuver and other categories appears abnormally high. What is source of data and is the data consistent?

-Prepare assessment and impact on rank orders.

2. Environmental Impacts

What is the source of data and is it consistent with Army corporate data bases?

The environmental summary indicates that Harry Diamond Lab location "may preclude the realignment of... mission if that mission substantially increases the use of hazardous materials."

-What construction or other mitigations were proposed to remediate this restriction?

3. Facilities Cost Data

The total facilities cost for Army is approximately $800m.

-What were rules for calculating the facilities requirements and costs?

-Provide for reviews and analysis of facilities requirement (authorized personnel, facilities criteria, cost data, installation capacity/utilization).

-The facilities costs for Fort Huachuca do not include "training facililites" for the space no longer available due to retention of ISC at Ft. Huachuca.

-How is this function accomodated?

4. Restoration Costs

The Restoration costs total $ 187m. What is the basis of that estimate and what is the extent of restoration proposed and timeframe for the work?

5. Other Costs

What is the breakdown of costs in the Other Costs category?

The real estate revenues are included in the Other Cost category.

-What are those estimates?

-Does the estimate reflect the extent of proposed restoration?

-What is the basis of the estimate?

-What impact on revenue was considered for public discount or special legislation?

The previous closure of several installations results in "turnover" of large amounts of acreage to the reserve components.

-What is the basis of the requirement to retain the land for the Army (Reserves)?

-What is the value of the land retained for this purpose? Is it cost effective?

-What alternatives to retaining the land were considered?

I-0.0

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SUITE 400
WASHINGTON, D.C. 20006
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202-653-1028 - FAX

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ARTHUR LEVITT, JR.

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 24, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense
(Production and Logistics)
The Pentagon
Washington, D.C. 20301-8000

Dear Assistant Secretary McMillan:

Please thank your staff for their cooperation and quick response to our verbal requests for data. Your understanding of the constrained time period is appreciated.

The following list formalized some of the backup data that we intially need and with your concurrence, additional information will be requested direct to your points of contact.

Similar memos have been sent to the services and I have asked them to furnish a copy to your office of everything furnished to the Commission.

Additionally, I have asked the services to provide a copy of everything furnished to outside sources and I would ask you to do the same. Disregard any data already furnished.

## GENERAL

- 10 copies of the DoD Atlas for U.S. and Selected Areas
- 1 copy of the Services Real Property Inventory
- 5 copies of service legislative district books showing bases by congressional districts
- Bios of all DoD witnesses from April 15 and April 26 hearings
- Service point of contacts (POCs )authorized to communicate directly with Commission on behalf of DoD

- Fact sheets on each closure/realignment candidate along the lines of those provided to SECDEF for executive travel
- 30 copies of the FY 1991 Base Structure Report
- 30 copies of the 1990 list of Military Installations
- 30 wall maps of major installations in the U.S.

Sincerely,

Paul J. Hirsch

Paul J. Hirsch
Director
Review and Analysis



** TOTAL PAGE.003 **

I-011

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 24, 1991

Mr. Douglas Hansen
Director, Base Closure and Utilization
Office of the Assistant Secretary of Defense
Production and Logistics
Room #3D814 The Pentagon
Washington, D.C. 20301-8000

Dear Doug:

This is to inform you that I have invited Mr. Douglas Farbrother, Deputy Comptroller, Defense Finance and Accounting Service to meet with the Commission staff.

Sincerely,

Matthew Behrmann
Staff Director



** TOTAL PAGE.002 **

I-912

JIM COURTER
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JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE
ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

MEMORANDUM FOR: Director of Management (DACS-DM)

SUBJECT: U.S. Army Aviation Command and U.S. Army Troop Support Command Consolidation

DATE: April 25, 1991

1. The Army proposes to consolidate the U.S. Army Aviation Command (AVSCOM) and U.S. Army Troop Support Command (TROSCOM). The realignment will take place in GSA leased space now occupied by those activities.

2. The consolidation will eliminate 500 civilian positions. The AVSCOM is currently supported by approximately 500 personnel from the Information Support Command (ISC) who are sole residents in the St. Louis Army Ammunition Plant. The consolidation would appear to provide sufficient leased space to consolidate the residual of AVSCOM/TROSCOM and the ISC support.

3. The St. Louis AAP did not appear in the Army's analysis. Request the Army assess the potential of collocating the ISC functions with AVSCOM/TROSCOM and closing the St. Louis AAP. As a minimum the analysis should include a Military Utility Analysis and COBRA Cost Analysis.

Sincerely,

Benton L. Borden

Benton L. Borden
Deputy Director
Review and Analysis

cc: The Honorable Colin McMillan
The Honorable Susan Livingstone

I-015

JIM COURTER
CHAIRMAN

COMMISSIONERS:
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JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE
ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 26, 1991

The Honorable Jacqueline E. Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20301

Dear Ms. Schafer:

Your cooperation and timely responses to our requests for data is appreciated. As we progress through the review and analysis process, additional information requirements are identified and will be brought to your attention. This letter identifies two requirements necessary to our process review.

Please provide the minutes of the BSC executive sessions. If this request cannot be accomodated, copies of the members personal notes should suffice. We appreciate this information by 30 April.

Additionally, please provide a brief on the Navy's Strategic Homeporting Program. Specifically, we are interested in original concept, current Navy policy, application of the policy in today's environment, and with respect to future force structure projections. We request this brief no later than 3 May.

Sincerely,

Paul J. Hirsch

Paul J. Hirsch
Director
Review and Analysis

cc: ASD (P&L)
tgm

I-014

JIM COURTER
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE
ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

MEMORANDUM TO: THE HONORABLE COLIN McMILLAN

SUBJECT: 26 APRIL, 1991 HEARING

1. Attached are the questions for the April 26 hearing before the Commission. We will be providing you copies of the proposed questions to be asked of the Services under separate cover.

2. If you have any questions, please call me or have your staff contact me. My phone number is 202-653-0859.

Paul J. Hirsch

Paul J. Hirsch
Director
Review & Analysis

QUESTIONS FOR THE ASSISTANT SECRETARY OF DEFENSE (P&L)
APRIL 26 HEARING

1) The ASD (P&L) policy memorandum, February 13, 1991, required the services use a spreadsheet developed by the Office of Economic Adjustment (OEA) to calculate the direct and indirect employment impacts resulting from proposed closures, realignments and for receiving locations. These employment impacts became the sole basis for characterizing the local economic impact, criteria 6. Given that local economic impacts are probably the major concern of communities touched by closures and realignments, why was the employment factor the sole measure used? Other factors which could have been used include: population, regional personal income, schools, public services and fiscal burden (regional expenditures versus revenues), to name a few.

2) Evaluation of criteria 8, the environmental impact, was handled differently by the services. On one hand, the consequences of closing or realigning a base was evaluated in the context of it's impacts. On the other hand, the level of constraint the existing environmental conditions had on current base mission was evaluated to support closure and realignment proposals. While both methods are useful, how did ASD (P&L) intend for the services to evaluate criteria 8?

3) What guidance did you provide the services regarding how they should measure a community's infrastructure support, which was criterion 7?

4) It appears that DoD gave complete discretion to the services to exclude any of their bases from consideration for closure if they found them "military or geographically unique or mission essential."

   A. Did you provide any further guidance in how they should justify these bases for exclusion?

   B. How did you verify the services' decisions to exclude several bases from consideration for closure or realignment?

5) Why did you elect to include bases on your list for closure that did not meet the 10 USC 2687 threshold?

6) ASD (P&L) policy memorandum three provided guidance that required reporting to the Commission those cumulative actions, which by themselves would not have triggered 10 USC 2687 thresholds, but whose cumulative civilian impacts exceed the numerical thresholds. Did any of your recommendations fall into this category?

7) ASD (P&L) policy memorandum two provided the guidance that environmental considerations would include "pollution control" and "programmed environmental costs/cost avoidance". What is meant by "pollution control" and did you consider these factors? Please explain.

8) How did you analyze the capacity of the services' ability to provide hospital and support services to the service personnel assigned to gaining bases?

9) Results of the 1988 Commission tell us the DoD will not be able to sell all of the excess property at the highest and best use. Land will be made available to the homeless in accordance with the McKinney Act, land for prisons will be freely conveyed to the Bureau of Prisons, and land could be freely conveyed as a public benefit. For example, this has or will be occurring at Ft. Sheridan, Naval Station Brooklyn, and numerous stand-alone housing sites. How did you factor this into your analysis and recommendations?

10) After receipt of the service inputs, what process did you use to review and analyze the service recommendations to insure that the Department recommendations for closure or realignment were properly considered by other services before they established their final list?

11) Did you consider the possibility of combining functions at one of the installations that are partially closing rather than leaving them open and having infrastructures and support services to fund annually? The bases that come to mind are Ft. Ben Harrison, Mac Dill AFB, Lowry AFB, Naval Station Pudget Sound and Naval Station Philadelphia.

I-015

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COMMISSIONERS:
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GEN. DUANE H. CASSIDY, USAF (RET.)
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE
ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 - FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

MEMORANDUM TO: The Honorable Colin McMillan

SUBJECT: Follow-Up Questions from April 26, 1991 Base Closure and Realignment Commission Hearing

DATE: April 29, 1991

The attached questions have been provided to the Army, Navy, and Air Force as follow up questions from the April 26, 1991 Base Closure and Realignment Commission Hearing. We have asked that written responses be submitted to the Commission by Monday, May 6, 1991.

Thank you very much for your assistance.

Sincerely,

Jim Courter
Chairman

ATTACHMENT

## QUESTIONS FOR THE ASSISTANT SECRETARY OF THE ARMY (IL/E)
## APRIL 26 HEARING

1) The Army is retaining substantial amounts of land at its closure sites (Ft Devens, Dix, Chaffee, McClellan, Ord, Sacramento Army Depot) to support the Reserve components. The Army Force Structure Plan calls for the reduction of 260,000 reservists. There are no closures noted due to the Reserve forces reduction. Is there a dichotomy or lack of planning in support for the reserve force?

2) Has the Army given adequate consideration to the environmental impacts on the new locations and what process was used in those considerations?

   A. What is the Army's feeling about realigning these missions to new locations when the closing installation is left with a residual of contamination which restricts its reuse in terms of time and function?

3) The Army proposes closing Fort Ben Harrison and retaining Building 1 at that location. The programmed renovation for Building 1 alone will cost $125m. Additionally, there is a $10m project proposed for base closure to support that building.

   A. Does it make sense to retain a single facility that will cost approximately $100 per useable square foot?

   B. Weren't there alternative locations for relocation of the residual missions in Building 1.

   C. What is the excess capacity of Building 1?

4) The services' Force structure plan show drawdown through 1995. Is there excess base capacity remaining after execution of the closures and realignments proposal?

5) The service report have very little documentation of cross service and joint-use considerations. The DoD guidance directed that consideration be part of the service process.

   A. Is there any written record of the process? And if not, why not?

6) The Base Closure and Realignment Act of 1991 authorizes establishment of the Base Closure Account. Among other things, this account may be used for environmental clean up under the Installation Restoration Program (IRP). What is your estimate for this clean up cost and has it been included in your Base Closure Account requirements?

7) Some entire categories of bases were excluded from further analysis merely because there was no excess "capacity" in that category. Did you analyze whether a base listed for closure could serve better than one of the bases in an excluded category?

   A. Did you verify that all bases in an excluded category were less important than each of the bases which you recommended for closure?

8) How will the reduction of bases you have recommended impact on your ability to support your reserve forces?

9) Were there any cases where the military value of bases rated evenly and, therefore, the impact criteria became decisive in recommending a base for closure or realignment?

   A. Were any environmental impacts signficant enough to recommend or not recommend a base for closure or realignment?

   B. Were any local economic impacts significant enough to recommend or not recommend a base for closure or realignment?

10) The base closure and realignment initiatives resulting from the 1988 legislation will not be fully executed specifically in regard to environmental restoration.

   A. Do the services intend to fully restore the proposed base closure sites?

   B. How has the restoration cost been accounted for?

   C. Have the services programmed sufficient resources to execute restoration?

   D. What is your timeline for alternative use and full restoration?

# QUESTIONS FOR ASSISTANT SECRETARY OF THE NAVY (INSTALLATIONS & ENVIRONMENT)

1. A six member Base Structure Committee (BSC) chaired by you (ASN I&E) formulated the recommended list of base closures and realignments for the Secretary of the Navy. The BSC used information provided by a CNO working group and other organizational elements in reaching its recommended list.

   A. How did the BSC decide on its final list? Majority vote?

   B. Did you, as ASN I&E, make any changes to the BSC's list?

   C. Did the Secretary of the Navy have any input in to the BSC process?

   D. Did the Secretary of the Navy make changes to the BSC's recommendations?

   E. What detailed records/minutes are available of these meetings to document the data and judgments behind the BSC's recommendations?

2. Assistant Secretary of Defense McMillan instructed the services and defense agencies to develop and implement an internal control plan for performing their base structure reviews. The purpose of this was to ensure the accuracy of data collection and analysis. As part of their control procedures the Army and Air Force involved their internal audit agencies.

   A. What steps did the Navy take to verify the accuracy of the data used in the process?

   B. What procedures did the Navy follow to verify the accuracy of the analysis made from the data provided?

   C. Why did the Navy elect to <u>not</u> use its internal audit agency?

3. Criteria was established for the DoD to use in making recommendations for the closure or realignment of installations. Of the eight criteria, four relate to the military value of the installation; one to the timing and potential costs and savings of the closure/realignment, and three to the impacts of the closure/realignment on the economy, environment and community infrastructure. Priority consideration was to be given to the military value criteria.

   A. How did the Navy implement this guidance? (e.g., did the Navy assign weight to the eight criteria?)

   B. Were any environmental impacts significant enough to recommend or not recommend a base for closure or realignment?

   C. Were any local economic (criterion 6) impacts significant enough to effect a base closure or realignment decision?

D. Was the nonmilitary criteria only considered when the military value of the alternative installations was essentially the same?

4. The Naval Air Stations at Chase Field, Kingsville, and Meridian are the Navy's three advanced training bases. The decrease in pilot training requirements by FY 1995 results in an excess of approximately one air station. The Navy chose to close Chase Field which received a lower military value rating on the three bases. However, the closure of Chase Field appears to have a much greater economic impact on the community than would the closure of either Kingsville or Meridian.

A. Specifically, what factors contributed to Chase Field being assigned a lower military value than Kingsville and Meridian? If infrastructure deficiencies, what is the estimated cost of an upgrade to make it equal with Kingsville and Meridian?

B. What is the economic impact of a closure on Meridian and Kingsville? How do these compare with the impact of Chase Field?

C. To compensate for the reduction in training at Chase Field, flight training at Kingsville and Meridian will increase. Kingsville has projected encroachment problems because of the amount of training flights expected. How do you expect to handle the increased flight operations that will result from moving training from Chase Field to Kingsville? Would it not make more sense to close Kingsville and keep Chase Field open, making the necessary infrastructure changes?

5. The Navy strategic homeport concept justified construction of new homeports on the East, West and Gulf coasts with carriers and battleships as the centerpieces of these Action Groups. Substantial reduction in the Navy's planned ship force structure including the de-commissioning of the battleships and reduction in numbers of carriers will result in excess berthing at naval stations. What is the Navy's rationale for completing construction of each of the new strategic homeports which were justified in the 1980's by the expansion to a 600 ship force structure?

- Staten Island
- Mobile
- Pascagoula
- Ingleside
- Everett

6. The BSC excluded (under Step 5 of Navy procedures) from further review at this time the six nuclear-capable shipyards. Of the remaining two nonnuclear capable shipyards, Long Beach was also eliminated from consideration as a closure candidate.

A. How do the aggregate capacities/capabilities of East and West Coast Naval shipyards match with current and projected force structures assigned to the respective fleets?

B. What reasoning led to the elimination of Long Beach Naval Ship Yard (NSY) as a closure candidate?

C. You state that Long Beach Naval Shipyard is not nuclear capable, but that can handle CVN emergent repairs?

-Has this ever been done?

-How did Long Beach achieve this capability, yet still be considered a non-nuclear shipyard?

-What has the cost been to achieve this capability?

-Why does NSY Philadelphia not have this capability?

-What would be the cost to incorporate this capability at NSY Philadelphia?

D. Long Beach is designated to provide backup emergent capability for CVNs. What East Coast yard provides similar capabilty? Is it wise to depend upon private industry as a back-up facility?

E. Are there any private yards capable of emergent CVN repair on the West Coast?

-What about Hunters Point after FY 1991?

-Why will Hunters Point lose its nuclear capability after leasing in FY 1991? Can we ensure this capability is retained through lease agreements?

F. If a backup capability for CVN emergent repair was not an issue, would Long Beach and Philadelphia be equal candidates in consideration for closure based upon military value?

G. In zeroing in on Philadelphia NSY as the only closure candidate two options were developed -- one to close and another to downsize the facility. What reasoning led you to select the closure option?

7. Your analysis of training facilities indicate a deficiency in total training, barracks, and messing spaces even though recruit training shows an excess.

A. Why then are you recommending closure of NTC Orlando and construction of new barracks facilities, training spaces and administration spaces at NTC Great Lakes to accommodate this realignment?

B. Your study lists a significant number of contributing properties of major significance to historic districts at NTC Great Lakes. As a contrast most of NTC Orlando has been constructed since its establishment in 1968. Specifically, most of the "A" school barracks at NTC Orlando have been built within the last five (5) years. Did the lack of expansion capabilities at Orlando override the apparent superior condition of facilities at Orlando in selecting NTC Orlando for closure over NTC Great Lakes?

C. If the lack of expansion capabilities was the overriding factor in selecting Orlando for closure over Great Lakes, what was the Navy's reasoning in the 1960s to build a third RTC at Orlando vice expanding the two existing RTCs?

D. All women recruits are currently trained at NTC Orlando, as well as all commissioned officers in nuclear power. Also the Nuclear Field "A" School was established at NTC Orlando within the last five years with new labs. How and where does the Navy plan to accommodate these training requirements.

E. Rather than closing a NTC, did the Navy consider relocating training functions scattered all over the continental United States to these training centers. (Specifically training functions that are not in the proximity to the units the training supports)?

8) The services force structure plan show drawdown through 1995. Is there excess base capacity remaining after execution of the closures and realignments proposal?

9) How was the ability to expand protected and how much excess capacity exists?

10) The Service report has very little documentaion of cross-service and joint-use considerations. The DoD guidance directed that consideration be part of the service process.

A. Was there cross-service consideration and how was that process accomplished?

B. Is there any written record of the process? And if not, why not?

11) The Base Closure and Realignment Act of 1991 authorizes establishment of the Base Closure Account. Among other things, this account may be used for environmental clean up under the Installation Restoration Program (IRP). What is your estimate for this clean up cost and has it been included in your Base Closure Account requirements?

12) Some entire categories of bases were excluded from further analysis merely because there was no excess "capacity" in that category. Did you analyze whether a base listed for closure could serve better than one of the bases in an excluded category?

A. Did you verify that all bases in an excluded category were less important than each of the bases which you recommended for closure?

13) How will the reduction of bases you have recommended impact on your ability to support your reserve forces?

14) Were there any cases where the military value of bases rated evenly and, therefore, the impact criteria became decisive in recommending a base for closure or realignment?

A. Were any environmental impacts signficant enough to recommend or not recommend a base for closure or realignment?

B. Were any local economic impacts significant enough to recommend or not recommend a base for closure or realignment?

15) The base closure and realignment initiatives resulting from the 1988 legislation will not be fully executed specifically in regard to environmental restoration.

A. Do the services intend to fully restore the proposed base closure sites?

B. How has the restoration cost been accounted for?

C. Have the services programmed sufficient resources to execute restoration?

D. What is your timeline for alternative use?

16) There are concurrent actions ongoing at some of the newly proposed base closure and realignment sites. How do the services propose to provide full public disclosure during the NEPA process for these dual initiatives at those sites?

# QUESTIONS FOR THE DEPUTY ASSISTANT SECRETARY OF AIR FORCE (INSTALLATIONS) APRIL 26 HEARING

1) The Air Force process resulted in grouping of bases on "broad desirability for retention." However, the Air Force apparently then made a decision to diverge from the list in establishing their closure list. Please explain.

2) DoD has an ongoing study to consolidate product divisions/laboratories. However, the Air Force has exempted this category based simply on budget growth. Could you provide some additional insight into the depth of your analysis as an argument could be made that inflation would increase the budget without regard for excess capacity?

3) The Air Force exempted mobility bases based on minimal force growth. Was any analysis done to identify excess capacity which may exist today?

4) MacDill AFB, Florida was submitted to the Commission as a realignment/partial closure even though the action does not trigger the 2687 threshold. Why was this submitted to the Commission?

   A. Please explain the assertion in the report that this action would or is expected to return substantial proceeds from property disposal to the Base Closure Account.

   B. Did you consider closing the entire installation and relocating the unified commands to another installation? And if not, why not?

   C. Did you consider keeping the airfield open and backfilling with another active/or reserve wing, thus allowing the closure of another base?

5) You excluded several bases from further analysis merely because they were "geographically key" or "mission essential." What factors and process did you use to exclude these four bases on that rationale?

   Anderson, Guam
   Bolling, Washington, D.C.
   Elmendorf, Alaska
   Hickam, Hawaii

6) What makes Bolling AFB a key support of Air Force and joint activities in the Washington, D.C., area?

7) What makes Maxwell AFB so unique as an educational/training complex that you excluded it from analysis as "mission essential"?

8) In categories excluded for capacity analysis reasons - what were the smallest bases in the category and how close was the capacity of that installation to the excess in all other bases in the category?

   -Was new construction or expansion considered as an option?

9) It appears that Lowry basically was nominated for closure in contrast to Goodfellow due to two elements;

1) Capacity of Goodfellow wouldn't cut deep enough into excess capacity in entire category, and

2) Economic impacts are much more severe at Goodfellow than at Lowry.

Would you please expand on your decision to close Lowry?

10) With regard to the proposal of Lowry AFB, what is your reason for closing the single and family housing and all support functions at Lowry?

A. Where will the remaining personnel get their support and doesn't this go against your policies of providing services to the airmen?

B. Did you consider moving other administrative support facilities or inquire of the other services' needs with regard to use of excess capacity at Lowry AFB?

11) The services' force structure plan show drawdown through 1995. Is there excess base capacity remaining after execution of the closures and realignments proposal?

12) How was the ability to expand protected and how much excess capacity exists?

13) The Service report has very little documentaion of cross service and joint use considerations. The DoD guidance directed that consideration be part of the service process.

A. Was there cross service consideration and how was that process accomplished?

B. Is there any written record of the process? And if not, why not?

14) The Base Closure and Realignment Act of 1991 authorizes establishment of the Base Closure Account. Among other things, this account may be used for environmental clean up under the Installation Restoration Program (IRP). What is your estimate for this clean up cost and has it been included in your Base Closure Account requirements?

15) Some entire categories of bases were excluded from further analysis merely because there was no excess "capacity" in that category. Did you analyze whether a base listed for closure could serve better than one of the bases in an excluded category?

A. Did you verify that all bases in an excluded category were more important than each of the bases which you recommended for closure?

16) Were there any cases where the military value of bases rated evenly and, therefore, the impact criteria became decisive in recommending a base for closure or realignment?

A. Were any environmental impacts signficant enough to recommend or not recommend a base for closure or realignment?

B. Were any local economic impacts significant enough to recommend or not recommend a base for closure or realignment?

17) The base closure and realignment initiatives resulting from the 1988 legislation will not be fully executed specifically in regard to environmental restoration.

A. Do the services intend to fully restore the proposed base closure sites?

B. How has the restoration cost been accounted for?

C. Have the services programmed sufficient resources to execute restoration?

D. What is your timeline for alternative use and full restoration?

I-016

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

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ALEXANDER B. TROWBRIDGE

April 30, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense for Production and Logistics
Pentagon Building
Washington, D.C. 20301

Dear Assistant Secretary McMillan:

The Commission has received a proposal from the Sacramento City and County Base Realignment Committee that would close Sacramento Army Depot and transfer 85% of the communications-electronics workload from the depot to McClellan Air Force Base. The Sacramento plan bases its proposal on section 2924 of the National Defense Authorization Act for FY 1991 which requires the Secretary of Defense to "take such steps as are necessary to assure that special consideration and emphasis be given to any official statement from a unit of general local government...requesting the closure or realignment of such installations."

The Committee's proposal differs from the Department of Defense's recommendations to close the depot with respect to the migration of the workload. In order to better understand the rationale for selecting Sacramento Army Depot for proposed closure and the proposed migration of its workload to five other depots, I would like a briefing from Mr. Robert Mason, Director for Maintenance Policy, Office of the Assistant Secretary of Defense (Production and Logistics) and Mr. Eric Orsini, Deputy Assistant Secretary of the Army for Logisitcs. Mr. Mason and Mr. Orsini are requested to brief the Commission staff on the overall Defense Management Review and the Department of Defense's assessment of the Sacramento plan.

Please call Mr. Paul Hirsch at 202-653-0823 to arrange a mutually convenient time.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: Mr. Bob Mason
Director for Maintenance Policy
OASD (P&L)

Klemman

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WASHINGTON, D. C. 20006-1604
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

April 30, 1991

I-017

The Honorable Colin McMillan
Assistant Secretary of Defense
Production and Logistics
The Pentagon
Washington, D.C. 20301-8000

Dear Mr. McMillan:

As The Defense Base Closure and Realignment Commission undertakes its review of the Secretary of Defense's recommendations for base closure and realignment, we are very concerned about the impact to the local community and the people who live and work in these communities. As such, the Commission would like more information and data on what may be called "quality of life" issues.

Please provide subject papers and data on the impact these closures will have on retirees. Areas that are apparent are medical services, commissary, exchange and morale, welfare and recreation facilities. There may be others. Also, provide a dollar estimate of how much each of these services are worth to the average retiree.

In order to facilitate the expeditious flow of this information to the Commission, I'd like you to provide a point of contact for the Defense Commissary Agency, the Assistant Secretary for Health Affairs and the Assistant Secretary for Force, Manpower and Personnel.

If your staff has any questions please contact, Mr. Ben Borden, Deputy Director for Review and Analysis (202) 653-1899. Hopefully, you can provide this information by May 6, 1991.

Sincerely,

Jim Courter

JIM COURTER
Chairman

I-013

JIM COURTER
CHAIRMAN

COMMISSIONERS:
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GEN. DUANE H. CASSIDY, USAF (RET.)
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE
ARTHUR LEVITT, JR.

1625 K STREET, N.W.
SUITE 400
WASHINGTON, D.C. 20006
202-653-0823
202-653-1028 · FAX

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

MEMORANDUM TO: THE HONORABLE SUSAN LIVINGSTONE

SUBJECT: BASE CLOSURE & REALIGNMENT COMMISSION HEARING - APRIL 26, 1991

DATE: APRIL 23, 1991

In an effort to facilitate the exchange of information during the upcoming hearing, the attached questions are provided.

I suspect that there will be a number of follow up questions that will be submitted after the hearing. Your attention to those questions is greatly appreciated.

Paul J. Hirsch
Director
Review & Analysis

## QUESTIONS FOR THE ASSISTANT SECRETARY OF THE ARMY (IL/E)
## APRIL 26 HEARING

1) The Base Closure and Realignment Act allows bases in Puerto Rico, Guam, the U.S. Virgin Islands and other territories and possessions to be included in the review. How did you treat installations in these areas?

2) The Army is retaining substantial amounts of land at its closure sites (Ft Devens, Dix, Chaffee, McClellan, Ord, Sacramento Army Depot) to support the Reserve components. The Army Force Structure Plan calls for the reduction of 260,000 reservists. There are no closures noted due to the Reserve forces reduction. Is there a dichotomy or lack of planning in support for the reserve force?

3) The Army will be realigning several missions which produce or utilize hazardous or toxic materials; noteably, the Chemical School and the Army laboratories.

   A. Has the Army given adequate consideration to the environmental impacts on the new locations and what process was used in those considerations?

   B. What is the Army's feeling about realigning these missions to new locations when the closing installation is left with a residual of contamination which restricts its reuse in terms of time and function?

4) The Army proposes closing Fort Ben Harrison and retaining Building 1 at that location. The programmed renovation for Building 1 alone will cost $125m. Additionally, there is a $10m project proposed for base closure to support that building.

   A. Does it make sense to retain a single facility that will cost approximately $100 per useable square foot?

   B. Weren't there alternative locations for relocation of the residual missions in Building 1.

   C. What is the excess capacity of Building 1?

5) The services' Force structure plan show drawdown through 1995. Is there excess base capacity remaining after execution of the closures and realignments proposal?

6) How was the ability to expand protected and how much excess capacity exists?

7) The service report have very little documentation of cross-service and joint-use considerations. The DoD guidance directed that consideration be part of the service process.

   A. Was there cross service consideration and how was that process accomplished?

B. Is there any written record of the process? And if not, why not?

8) The Base Closure and Realignment Act of 1991 authorizes establishment of the Base Closure Account. Among other things, this account may be used for environmental clean up under the Installation Restoration Program (IRP). What is your estimate for this clean up cost and has it been included in your Base Closure Account requirements?

9) Some entire categories of bases were excluded from further analysis merely because there was no excess "capacity" in that category. Did you analyze whether a base listed for closure could serve better than one of the bases in an excluded category?

A. Did you verify that all bases in an excluded category were less important than each of the bases which you recommended for closure?

10) How will the reduction of bases you have recommended impact on your ability to support your reserve forces?

11) Were there any cases where the military value of bases rated evenly and, therefore, the impact criteria became decisive in recommending a base for closure or realignment?

A. Were any environmental impacts signficant enough to recommend or not recommend a base for closure or realignment?

B. Were any local economic impacts significant enough to recommend or not recommend a base for closure or realignment?

12) The base closure and realignment initiatives resulting from the 1988 legislation will not be fully executed specifically in regard to environmental restoration.

A. Do the services intend to fully restore the proposed base closure sites?

B. How has the restoration cost been accounted for?

C. Have the services programmed sufficient resources to execute restoration?

D. What is your timeline for alternative use and full restoration?

13) There are concurrent actions ongoing at some of the newly proposed base closure and realignment sites. How do the services propose to provide full public disclosure during the NEPA process for these dual initiatives at those sites?

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1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

April 30, 1991

I-019

MEMORANDUM FOR: Director of Management (DACS-DM)

SUBJECT: U.S. Army Material Command (AMC) Base Closure and Realignment Proposals

1. The Army analysis for the AMC installations contains assessments of the capabilities of the various installations. These assessments note that some installations (production installations) were previously closed or laid away as a result of the Army's BRAC II program.

2. The installation assessments do not include requirements data for the attributes addressed. Request the Army provide requirements data for the following attributes, for these categories noted, based on 780K/ 28 division Army and 535K/18 division Army, to include mobilization requirements:

Army Depots
- Supply
- Maintenance
- Ammo Storage

Commodity Oriented Installations
- None

Production Installations
- Plant Capacity
- Production Storage

Ports
- None

3. The information is required NLT May 2, 1991.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan
The Honorable Susan Livingstone

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202-653-0823

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

April 30, 1991

I-020

Major General William Stofft
Director of Management
Office of the Chief of Staff
HQ Department of the Army
The Pentagon
Washington, D.C. 20301

Dear Major General Stofft:

The Commission requires the following documents in order to perform its review and analysis of the Secretary of Defense's base closure and realignment recommendations:

| DOCUMENT | COPIES |
|---|---|
| Real Property Inventory (CONUS , 30 Sep 89) | 1 + disc (if available) |
| Places Rated Almanac (1989 pp. 392-402) | 2 |
| Army Communities of Excellence (DA PAM 600-45) | 2 |
| DoD VHA Tables | 2 |
| HQDA Facilities, Engineering & Housing (Vol III FY 87, FY 88, FY 89) | 2 |
| DoD Memo Area Cost Factors and Unit Prices...(June 15, 1990) | 2 |
| Bureau of Labor Statistics (Bulletin 261, May 90, p. 111) | 2 |
| DD Form 1657 (Latest validated) | 2/installation |
| DD Form 1523 (Latest validated) | 2/installation |
| DD Form 1410 (Latest validated) | 2/installation |
| DD Form 2085 (Latest validated) | 2/installation |
| Migration Diagrams | 2/installation |

| | |
|---|---|
| Defense Depot Maintenance Council<br>Report on Joint Service Business Plan | 2 |
| Defense Management Reviews (922, 926) | 2 |
| AMC Storage Space Mgm't Report (DRCMM-328) | 2 |
| AMC Depot Maintenance Capacity | 2 |

HQEPLANS Analysis

- -Cat Code 300 + 371 +390 (R&D Fac)
- -Cat Code 650 (Gen'l Purpose Admin)
- -Cat Code 730/740 (Community Fac)
- -Cat Code 420 (Ammo Storage)
- -Cat Code 216 (Ammo Maint)
- -Cat Code 911/912/913/921/922 (Acreage)
- -Cat Code 214 (Maintenance)
- -Cat Code 171 (Gen'l Inst Fac)
- -Cat Code 171 (Applied Inst Fac)

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Susan Livingstone
The Honorable Colin McMillan

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

April 30, 1991

I-021

MEMORANDUM FOR: Director of Management (DACS-DM)

SUBJECT: U.S. Army Aviation Command and U.S. Army Troop Support Command Consolidation

1. The Army proposes to consolidate the U.S. Army Aviation Command (AVSCOM) and U.S. Army Troop Support Command (TROSCOM). The realignment will take place in GSA leased space now occupied by those activities.

2. The consolidation will eliminate 500 civilian positions. The AVSCOM is currently supported by approximately 500 personnel from the Information Support Command (ISC) who are sole residents in the St. Louis Army Ammunition Plant. The consolidation would appear to provide sufficient leased space to consolidate the residual of AVSCOM/TROSCOM and the ISC support.

3. The St. Louis AAP did not appear in the Army's analysis. Request the Army assess the potential of collocating the ISC functions with AVSCOM/TROSCOM and closing the St. Louis AAP. As a minimum the analysis should include a Military Utility Analysis and COBRA Cost Analysis.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan
The Honorable Susan Livingstone

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
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202-653-0823

I-022

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ALEXANDER B. TROWBRIDGE

April 30, 1991

MEMORANDUM FOR: MAJOR GENERAL STOFFT

SUBJECT: CONSTRUCTION COSTS FOR FORSCOM BASE CLOSURE AND REALIGNMENT PROPOSALS

1. This memorandum is a formal follow-up to the information requested at the Construction Review conducted on April 29, 1991 with members of your staff.

2. The following information is required to complete the review of the subject proposals:

   a. Facilities (HQRPLANS) analysis of Ft. Polk showing a tabulation of existing and required permanent assets. The analysis should show FY 94 requirements without the 5th MX and with the 199th SMB and the Joint Readiness Training Center. The purpose is to validate the need for programmed FY 90 and 91 MCA construction of warehouses.

   b. 1) Facilities (HQRPLANS) analysis of Ft. Hunter-Ligget showing a tabulation of existing and required permanent assets for FY 94. The purpose is to determine the availability of facilities for the BASOPS mission transferring from Ft. Ord.

      2) DD Form 1657 for Ft. Hunter-Liggett projecting the realignment of TEXCOM to that location. (The purpose is to determine if excess barracks space exist to convert (renovate)to admin for the BASOPS mission).

   c. A briefing (by U.S. Army Corps of Engineers) on Home Owners Assistance (HAP) to validate the Ft. Ord and other HAP costs projected in the COBRA Model.

   d. Facilities (HQRPLANS) analysis of Ft. Lewis showing tabulation of existing and required permanent assets. The analysis should show FY 94 requirements without the 199th SMB and with the 7th ID and its Corps "slice" (as proposed in BRAC). Additionally "green grass" requirements analysis of the 9th ID (-) [two brigade division] and 7th ID with Corps "slice" should be provided. The purpose is to determine if there are Construction requirements at Ft. Lewis.

3. The information is required by May 2, 1991 at the latest. The briefing should be scheduled for May 15, 1991 at our offices at 1625 K Street, N.W. Washington, D.C.

Sincerely,

Jim Courter
Chairman

cc: The Honorable Colin McMillan
The Honorable Susan Livingstone

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

I-923

JIM COURTER, CHAIRMAN

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ALEXANDER B. TROWBRIDGE

May 6, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20310-0101

Dear Mrs. Livingstone:

As part of its evaluation process, the Commission is independently verifying selected data items used by the services in arriving at proposals to close or realign military installations. We request your help in facilitating this verification.

The kinds of data items to be checked at the source would include authorized civilian and military personnel, base facilities, environmental factors, and the extent of space encroachment. We envision a one or two day visit by General Accounting Office representatives at each of the following installations.

Ft. Lewis, Washington
Ft. Lee, Virginia
Ft. Monroe, Virginia
Ft. Dix, New Jersey

Please advise each installation, as soon as possible, of the upcoming visit and provide Mr. Paul Hirsch, Director of Review and Analysis at the Commission, with a point of contact and phone number for Ft. Lee, Ft. Monroe, (POCs for the other two bases were provided in DA memo date April 23, 1991). With your approval, GAO representatives will arrange base visits through the base commander, providing all necessary clearances, scheduling and details of information to be obtained.

Your cooperation is very much appreciated.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
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I-02

JIM COURTER, CHAIRMAN

COMMISSIONERS:
WILLIAM L. BALL, III
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 6, 1991

Mr. James F. Boatright
Deputy Assistant Secretary
of the Air Force (Installations)
The Pentagon
Washington, D.C. 20300-1000

Dear Mr. Boatright:

As part of its evaluation process, the Commission is independently verifying selected data items used by the services in arriving at proposals to close or realign military installations. We request your help in facilitating this verification.

The kinds of data items to be checked at the source would include authorized civilian and military personnel, base facilities, environmental factors, and the extent of space encroachment. We envision a one or two day visit by General Accounting Office representatives at each of the following installations.

Carswell AFB, Texas
Bergstrom AFB, Texas
Keesler AFB, Mississippi
Fairchild AFB, Washington

We ask that you advise each installation, as soon as possible, of the upcoming visit and provide Mr. Paul Hirsch, Director of Review and Analysis at the Commission, with a point of contact and phone number for each base. With your approval, GAO representatives will arrange base visits through the base commander, providing all necessary clearances, scheduling and details of information to be obtained.

Your cooperation is very much appreciated.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

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1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 6, 1991

The Honorable Jacqueline E. Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20350

Dear Mrs. Schafer:

As part of its evaluation process, the Commission is independently verifying selected data items used by the services in arriving at proposals to close or realign military installations. We request your help in facilitating this verification.

The kinds of data items to be checked at the source would include authorized civilian and military personnel, base facilities, environmental factors, and the extent of space encroachment. We envision a one or two day visit by General Accounting Office representatives at each of the following installations.

Naval Station Charleston, South Carolina
Naval Air Station Whidbey Island, Washington
Naval Air Station Kingsville, Texas
Naval Shipyard, Philadelphia, Pennsylvania
Naval Shipyard, Charleston, South Carolina

We ask that you advise each installation, as soon as possible, of the upcoming visit and provide Mr. Paul Hirsch, Director of Review and Analysis at the Commission, with a point of contact and phone number for each base. With your approval, GAO representatives will arrange base visits through the base commander, providing all necessary clearances, scheduling and details of information to be obtained.

Your cooperation is very much appreciated.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

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WASHINGTON, D. C. 20006-1604
202-653-0823

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HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 6, 1991

The Honorable Jacqueline E. Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20350

Dear Mrs. Schafer:

Let me begin by again thanking you and your staff for your continued support for what may appear to be an insatiable appetite for information. However, as we review the Defense Department's proposal I know you appreciate that we must do the most complete review possible. It is in the latter vein that I am again writing you.

Accordingly, I am respectfully requesting your support and assistance in providing the data listed on the attachment.

Sincerely,

Jim Courter

JIM COURTER
Chairman

ATTACHMENT

cc: The Honorable Colin McMillan

ADDITIONAL INFORMATION REQUIREMENTS

Navy

1) Two "yellow" graded naval stations (Treasure Island, Charleston) were not formally excluded from phase II review. However, no information was provided on their phase II analysis and neither facility was included on the closure list. Please provide further information on the exclusion of "yellow" graded naval stations from the base closure list.

2) As part of our data verification activities the Commission will have GAO verify a sampling of the data used by the services in their analysis. The following data items will be checked for each of the bases in each category. Please provide the figures used in the Navy analysis for each of the data items for each of the listed bases.

| BASE | DATA ITEMS |
|---|---|
| Naval Stations | |
| NAVSTA Philadelphia | Piers/Wharves (KFB) |
| NAVSTA Mobile | Piers/Wharves-Adequate (KFB) |
| NAVSTA Charleston | Warehousing (KSF) |
| | Shops (KSF) |
| | Administrative(KSF) |
| NAVAL AIR STATIONS/ MARINE CORPS AIR STATIONS | |
| NAS Whidbey Island | Apron (KSY) |
| NAS Lemoore | Hangars (KSF) |
| NAS Miramar | Flying Missions Degraded By Weather (%) |
| NAS Kingsville | |
| NAS Cherry Point | AICUZ Rating (A thru E) |
| | Arrival/Departure Clearance Delay (%) |
| NAVAL TRAINING CENTERS | |
| NTC Orlando | Training Facilities (KSF) |
| NTC San Diego | Bachelor Quarters (KPN) |
| FLETRANCEN Norfolk | Messing (KPN) |
| NAVAL SHIPYARDS | |
| NSY Philadelphia | Drydocks(Dock-Days) |
| NSY Charleston | Drydock Utilization (%) |
| | Lost Workdays Due to Weather (Days) |

CONSTRUCTION BATTALION CENTERS

| | |
|---|---|
| CBC Gulfport | Warehousing (KSF)<br>Administrative (KSF) |

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ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 6, 1991

Mr. James F. Boatright
Deputy Assistant Secretary
of the Air Force (Installations)
The Pentagon
Washington, D.C. 20330-1000

Dear Mr. Boatright:

Let me begin by again thanking you and your staff for your continued support for what may appear to be an insatiable appetite for information. However, as we review the Defense Department's proposal I know you appreciate that we must do the most complete review possible. It is in this latter vein that I am again writing you.

Specifically, the data we require is the COBRA analysis on disks for all 72 bases the Air Force analyzed. While we recognize that providing this data will present an additional workload for the Air Force this information is critical to our mission, and your assistance would be greatly appreciated. The data does represent back-up analysis supporting the department's proposals.

We also would like to request real property (HAFLEE7115) summary report data on disks. It is our understanding these reports, which are extracts from the Air Force report already exist.

Please have your real estate personnel work directly with my Deputy Director of Review and Analysis, Ben Borden (202) 653-1899 on this matter.

Accordingly, I am respectfully requesting your support and assistance in obtaining the above data in disk format.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

I-059

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

COMMISSIONERS:
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HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 6, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20310-0101

Dear Mrs. Livingstone:

Let me begin by again thanking you and your staff for your continued support for what may appear to be an insatiable appetite for information. However, as we review the Defense Department's proposal I know you appreciate that we must do the most complete review possible. It is in the latter vein that I am again writing you.

Accordingly, I am respectfully requesting your support and assistance in obtaining two (2) copies of the following data.

- AAA Reports for TRADOC, FORSCOM, AMC and COBRA
- Army response to AAA Reports
- Questionnaires provided to installations for information mission area assessment

Thank you very much for your assistance in obtaining this necessary data.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

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ALEXANDER B. TROWBRIDGE

May 6, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20310-0101

Dear Mrs. Livingstone:

The Commission has received a proposal from Representative Curt Weldon that would close the Army Reserve Facility in Marcus Hook, Pennsylvania and consolidate operations into nearby installations. This proposal is based on the expressed interest of the Mayor of Marcus Hook to acquire the Army Reserve facility to complete the riverfront improvement plan.

I am requesting that you review this proposal and provide the Commission with a copy of your analysis and recommendations. Your analysis and recommendations are needed not later than May 10, 1991 so that the Commission can respond to the request of Representative Weldon.

Should you have any questions, please call LTC Mike Burchett at 202-653-0823.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

J-030

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 7, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20310-0101

Dear Mrs. Livingstone:

The Army did not include Crane Army Ammunition Activity in the Base Closure and Realignment Report. The installation is not Army owned; however it appears to meet the requirements for consideration in P.L. 101-510.

I request that the Army provide the rationale for not including Crane Army Activity in the report. Also please provide a military value ranking and the Army's future plans for this installation.

We would appreciate a response to this request no later than May 16, 1991.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

I-031

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

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ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 7, 1991

Mr. James F. Boatright
Deputy Assistant Secretary of
the Air Force (Installations)
The Pentagon
Washington, D.C. 20330-1000

Dear Mr. Boatright:

Representatives from the community surrounding Lowry AFB recently visited the Commission and presented us with a copy of the attached letter. It raised questions on the process and data the Air Force used in arriving at their recommendations to close Lowry AFB.

In order to ensure we have fairly considered all inputs, I would appreciate the Air Force commenting on the specific points raised in the attachment to the letter.

It would be particularly helpful if you could provide your reply prior to May 10, 1991 to enable the other Commissioners and myself to review the Air Force input prior to the May 13, 1991 Denver hearing.

Sincerely,

Jim Courter

JIM COURTER
Chairman

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 6, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense
Production and Logistics
The Pentagon
Washington, D.C. 20301-8000

Dear Mr. McMillan:

As the Commission reviews the Department of Defense Base Closures and Realignment proposal we have appreciated your prompt and efficient responses to our inquiries. I might also add that the Services have been equally helpful in pointing our staff in the right direction to use the Service backup data.

An important part of our analysis is an understanding of the assumptions and methodology underlying the data. In this vein we would appreciate additional clarification on exactly what Appendix G to the Base Closure and Realignment Report represents.

Specifically, we have been unable to reconcile Appendix G with Service provided data. As an example, all the base closure data and independent Air Force Announcements on Beale AFB reflect declining forces yet the Appendix shows an unexplainable increase of over 700 personnel.

Your prompt response would be appreciated as we are receiving an increasing number of questions on the numbers in the Appendix.

Sincerely,

Jim Courter

JIM COURTER
Chairman

6: McMillan
I-033

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 17, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense
Production and Logistics
The Pentagon
Washington, DC 20301

Dear Mr. McMillan:

In the conduct of our ongoing review of the department's proposals for closure and realignment, the staff has noticed inconsistencies in the Service methodologies as relates to the computation of savings. The Navy tended to recognize land sales as a source of revenue into the base closure account and used this anticipated revenue to offset one-time costs. The proposed closure of MCAS Tustin is an example of an action highly dependent upon land sale revenues. The Army and the Air Force did not rely on land sale revenues to enhance return on investment or net present value savings.

Since proceeds from the sale of excess land cannot be assumed, the Commission would like to know how shortfalls from the anticipated land sales are factored into the base closure account. Specifically, we want to know how the Department of Defense will budget for the actions, how the money is passed to the Services, and how accountability is maintained. Should costs be underestimated or revenues overstated, the Commission would like to know how the deficits will be accommodated in the DoD budget.

Please provide a detailed analysis of these base closure account issues by May 25, 1991. If you have any questions or require any clarification, contact Mr. Paul J. Hirsch, Director for Review and Analysis at 202-653-0823.

Sincerely,

Jim Courter

Jim Courter
Chairman

tgm
cc: The Honorable Susan Livingstone
The Honorable Jacqueline Schafer
The Honorable James Boatright

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

I-034

JIM COURTER, CHAIRMAN

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JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 17, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense
Production and Logistics
The Pentagon
Washington, D.C. 20301-8000

Dear Mr. McMillan:

On May 13, 1991 Commissioner Will Ball visited Fort McClellan, Alabama. His visit was a part of the process the Commission has established for gaining information on installations that the Army has recommended for closure or realignment.

Based on his visit, the Commission has determined that it needs answers to the following questions:

The chemical decontamination training facility (CDTF) is used to train other services (Air Force, Navy, Marines, Coast Guard and Merchant Marines), members of other Government agencies and members of 24 foreign goverments.

a. Have the other affected organizations been informed that the CDTF will be placed in a mothball status?

b. What provisions have been made for training the other affected organizations?

Please provide the answers to these questions by May 24, 1991. Should you have any questions, you may contact Lieutenant Colonel Mike Burchett or Major Tom Snyder, (202) 653-1832.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Susan Livingstone

I-035

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
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JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 17, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301-0101

Dear Mrs. Livingstone:

On May 13, 1991 Commissioner Will Ball visited Fort McClellan, Alabama. His visit was a part of the process the Commission has established for gaining information on installations that the Army has recommended for closure or realignment.

Based on his visit, the Commission has determined that it needs answers to the following questions:

1. How did the chemical decontamination training facility (CDTF) play in the Army's decision making process?

   a. What is the value added of live agent training?

   b. What is the known and perceived chemical threat from Third World nations? (A classified briefing was presented to Congressional leadership within the last 90 days. Please provide the threat by country, even if this list is classified.)

   c. If field commanders from Desert Storm were asked, "What is the value added from the CDTF?", what would be their response?

   d. If the CDTF were closed-can it be reopened in light of the chemical treaty implications?
   -can it be replicated at Fort Leonard Wood?
   That is, is it environmentally feasible?

   e. What is implied by the term "mothball"?
   -what are the one time costs?
   -what are the recurring costs and how are they calculated?
   -what would be the costs to bring the CDTF from a "mothball" status up to a fully operational facility once it has been placed in a "mothball" status?

2. How will the Chemical School (and the Military Police School) be incorporated into the Maneuver Support Warfighting Center?

   a. Will the school(s) lose its general officer positions?
   b. How will this merger be any different from previous failed attempts to merge school into a single center?

Please provide the answers to these questions by May 24, 1991. Should you have any questions, you may contact Lieutenant Colonel Mike Burchett or Major Tom Snyder, (202) 653-1832.

Sincerely,

JIM COURTER
Chairman

scc: The Honorable Colin McMillan

I-030

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 17, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301-0101

Dear Mrs. Livingstone:

As part of the Commission's continuing process for evaluating the service's submission, we are looking at each category where there is excess capacity identified. In each category, we have identified installations that may warrant further investigation. Fort Drum, New York has been identified as such an installation.

Please provide the detailed costs analyses for Fort Drum, New York. These analyses should include, at a minimum, the operation and maintenance (O&M) costs for the installation and the costs associated with each of the long term leases at Fort Drum. The costs for the long term leases should also include the costs associated with termination of the leases.

This information is needed by the close of business on May 24, 1991. Should your staff have any questions, they should contact Lieutenant Colonel Mike Burchett or Major Tom Snyder, (202) 653-1832.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

I-037

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
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JIM COURTER, CHAIRMAN

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ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 24, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301

Dear Mrs. Livingstone:

The Defense Base Closure and Realignment Commission is reviewing the various options associated with the realignment of the Research and Development structure and the streamlining of industrial commands and inventory control points. The Army provided only one cost option (COBRA analysis) for the Combat Material Research Laboratory involving Aberdeen Proving Ground and Harry Diamond Laboratory (Adelphi). Similarly, only one for the commands and control points was provided involving Letterkenny Army Depot, Rock Island Arsenal, and Redstone Arsenal.

We request that you provide the cost analysis and migration charts for all other options considered. The options should include the AMC Vision 2000 option. The cost analysis is desired in COBRA format; however, other forms are acceptable. The information is required no later than May 31, 1991.

Thank you in advance for your cooperation and timely response.

Sincerely,

Jim Courter
Chairman

jc: tgm

cc: The Honorable Colin McMillan

I-039

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

COMMISSIONERS:
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ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 27, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301

Dear Mrs. Livingstone:

The Defense Base Closure and Realignment Commission is reviewing various stationing scenarios involving the Fighting and Maneuver Installations. The Commission requires facilities cost data to review these scenarios and to compare various options.

Therefore, we request HQRPLANS cost analysis or other data as appropriate for the following stationing scenarios:

Fort Lewis - (1) Remove the 199th SMB and add a Mechanized Division (-) with support slice; all other units at Fort Lewis remain in place;
(2) Retain the 199th SMB and add a Mechanized Division (-) with support slice; all other units at Fort Lewis remain in place;

Fort Polk - (1) Add a Mechanized Division (-) with support slice to the Army's proposed scenario;
(2) Add a Mechanized Division (-) with support slice to the Army's proposed scenario, but remove the 199th SMB;

Fort Drum - (1) Add a Light Brigade and necessary support slice to make a full Light Division;
(2) Remove the 10th ID and its support slice and add a Mechanized Division (-).

The Commission is cognizant that facilities are not the only consideration in stationing and that there are other ongoing stationing initiatives. Therefore, please provide any comments with the cost data as deemed appropriate. The data is required no later than 30 May, 1991.

Sincerely,

Jim Courter
Chairman

jc:tgm
cc:The Honorable Colin McMillan

Col. Andis
I-037

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

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HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 16, 1991

Mr. James F. Boatright
Deputy Assistant Secretary
of the Air Force (Installations)
The Pentagon
Washington, D.C. 20300-1000

Dear Mr. Boatright:

As a result of several base visits and regional hearings, the Commission requests information on the Air Force's plans for domestic active and Air Reserve Component Close Air Support (CAS) mission beddown and affiliation with Army units both now and in the future. Specifically, where does the Air Force plan to locate CAS aircraft? (Please provide Primary Aircraft Authorized by base at the end of each fiscal year.) What Army units will these CAS units train with? How will the Air Force provide training support to those Army mechanized and tank divisions not located near CAS mission Air Force Bases?

Additionally, what is the programmed/planned buy of C-17s and where does the department plan to locate them?

As you know, our time for review is limited. We would appreciate this information as soon as possible. Thanks for your continued support.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

I-040

JIM COURTER, CHAIRMAN

COMMISSIONERS:
WILLIAM L. BALL, III
HOWARD H. CALLAWAY
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ARTHUR LEVITT, JR.
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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 9, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20310-0101

Dear Mrs. Livingstone:

Let me begin by again thanking you and your staff for your continued support of the Commission's seemingly endless requests for data and information.

Accordingly, I am respectfully requesting your support and assistance in obtaining two (2) copies of the following material.

- Models and submodels used to assess military value in Phase I of the Army analysis.

Thank you very much for your assistance in obtaining this necessary information.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

I-041

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

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GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 21, 1991

Mr. James F. Boatright
Deputy Assistant Secretary
of the Air Force (Installations)
The Pentagon
Washington, D.C. 20300-1000

Dear Mr. Boatright:

The attached questions are being provided to you as follow-up questions from the May 10, 1991 Defense Base Closure and Realignment Commission hearing. We ask that written responses be submitted to the Commission by May 28, 1991.

Thank you for your assistance.

Sincerely,

Jim Courter

JIM COURTER
Chairman

encl.

cc: The Honorable Colin McMillan

FOLLOW-UP LAND VALUATION QUESTIONS FOR MAY 10 HEARING

Mr. James Boatright, Deputy Assistant Secretary of the Air Force

a. The DoD guidance to the services required inclusion of the sale proceeds from closed bases in its economic analysis. However, the same guidance excluded the anticipated costs of environmental restoration from this analysis. What is your position on the wisdom of this?

b. How should the Commission consider the potential reuses of bases in its review of the DoD list of recommended closures?

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

I-5-

JIM COURTER, CHAIRMAN

COMMISSIONERS:
WILLIAM L. BALL, III
HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 21, 1991

Rear Admiral Patrick Drennon
Director
Shore Activities Division
Chief of Naval Operations
Crystal Plaza #5
2211 Jefferson Davis Highway
Washington, D.C. 20360-5000

Dear Admiral Drennon:

The attached questions are being provided to you as follow-up questions from the May 10, 1991 Defense Base Closure and Realignment Commission hearing. We ask that written responses be submitted to the Commission by May 28, 1991.

Thank you for your assistance.

Sincerely,

Jim Courter

JIM COURTER
Chairman

encl.

cc: The Honorable Colin McMillan

FOLLOW-UP ENVIRONMENTAL QUESTIONS FOR MAY 10 HEARING

SERVICE WITNESSES:

Rear Admiral Patrick Drennon, Director of Shore Activities Division, Chief of Naval Operations

Mr. Gary Vest, Deputy Assistant Secretary for Environment, Safety and Occupational Health, DASAF/MIQ

Mr. Louis Walker, Deputy Assistant Secretary for Environment, Safety and Occupational Health

FOR ALL SERVICE WITNESSES:

The Services were required to apply eight criteria, in addition to the DoD force structure plan, when selecting recommended bases for closure or realignment. The Services were to make those selections giving priority to the first four criteria dealing with military value. Environmental impacts was one of the last four criteria which did not receive priority consideration, although they were required to be considered. Office of the Secretary of Defense (OSD) guidance required, as a minimum, that environmental consequences of a closure or realignment be considered in the following areas: threatened or endangered species, wetlands, historic or archaeological sites, pollution control, hazardous material/wastes, land and air uses, programmed environmental costs/cost avoidances. While Installation Restoration Program (IRP) costs were not considered in the selection process, OSD required consideration of the impact that clean-up activities could have on land value calculations. One of the concerns expressed in press releases by various individuals trying to save bases from closure has been the cost of clean-up.

a. Were environmental impacts ever used as a tie breaker in your process? Should they have been?

b. Do you believe the environmental impacts should have been considered with a higher degree of emphasis?

c. What were your environmental compliance costs and how were they considered in your process?

d. What environmental costs were you able to avoid and how were they considered in your process?

FOLLOW-UP ENVIRONMENTAL QUESTIONS FOR MAY 10 HEARING

**ECONOMIC IMPACTS**

Rear Admiral Patrick Drennon, Director of Shore Activities Division, Chief of Naval Operations

Mr. Gary Vest, Deputy Assistant Secretary for Environment, Safety and Occupational Health

Mr. Paul Johnson, DASA Installations and Housing

a. In your experience with base closures and realignments, what factors do you think promote a successful community recovery?

b. Are there improvements to the infrastructure on any of the installations proposed for closure -- such as roads, rail access, aircraft runways, etc. -- made by DoD that might assist in economic recovery?

c. In developing estimates of the economic impact of base closures and realignments, it is critical to have accurate estimates of the numbers of personnel on specific bases. How accurate are the estimates used by each of the services? Please describe your methods of collection/estimation and highlight any problems which your staff encountered in making these estimates.

d. Are your estimates of direct and indirect job losses worst case estimates or is there a significant chance that job losses could be much higher?

FOLLOW-UP LAND VALUATION QUESTIONS FOR MAY 10 HEARING

Rear Admiral Patrick Drennon, Director of Shore Activities Division, Chief of Naval Operations

a. DoD guidance on estimating land values was to segregate contaminated sections of a base so the remainder could be disposed of and community reuse could begin. The Navy did not do this. Why not?

b. The DoD guidance to the services required inclusion of the sale of closed bases in the economic analysis. However, the same guidance excluded the anticipated costs of environmental restoration from this analysis. What is your position on the wisdom of this?

c. How should the Commission consider the potential reuses of bases in its review of the DoD list of recommended closures?

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

I-0-3

JIM COURTER, CHAIRMAN

COMMISSIONERS:
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HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 21, 1991

Mr. Gary Vest
Deputy Assistant Secretary
for Environment, Safety and
Occupational Health, DASAF/MIQ
The Pentagon, Room 4C916
Washington, D.C. 20330-1000

Dear Mr. Vest:

The attached questions are being provided to you as follow-up questions from the May 10, 1991 Defense Base Closure and Realignment Commission hearing. We ask that written responses be submitted to the Commission by May 28, 1991.

Thank you for your assistance.

Sincerely,

JIM COURTER
Chairman

encl.

cc: The Honorable Colin McMillan

FOLLOW-UP ENVIRONMENTAL QUESTIONS FOR MAY 10 HEARING

SERVICE WITNESSES:

Rear Admiral Patrick Drennon, Director of Shore Activities Division, Chief of Naval Operations

Mr. Gary Vest, Deputy Assistant Secretary for Environment, Safety and Occupational Health, DASAF/MIQ

Mr. Louis Walker, Deputy Assistant Secretary for Environment, Safety and Occupational Health

FOR ALL SERVICE WITNESSES:

The Services were required to apply eight criteria, in addition to the DoD force structure plan, when selecting recommended bases for closure or realignment. The Services were to make those selections giving priority to the first four criteria dealing with military value. Environmental impacts was one of the last four criteria which did not receive priority consideration, although they were required to be considered. Office of the Secretary of Defense (OSD) guidance required, as a minimum, that environmental consequences of a closure or realignment be considered in the following areas: threatened or endangered species, wetlands, historic or archaeological sites, pollution control, hazardous material/wastes, land and air uses, programmed environmental costs/cost avoidances. While Installation Restoration Program (IRP) costs were not considered in the selection process, OSD required consideration of the impact that clean-up activities could have on land value calculations. One of the concerns expressed in press releases by various individuals trying to save bases from closure has been the cost of clean-up.

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b. Do you believe the environmental impacts should have been considered with a higher degree of emphasis?

c. What were your environmental compliance costs and how were they considered in your process?

d. What environmental costs were you able to avoid and how were they considered in your process?

FOLLOW-UP ENVIRONMENTAL QUESTIONS FOR MAY 10 HEARING

**ECONOMIC IMPACTS**

Rear Admiral Patrick Drennon, Director of Shore Activities Division, Chief of Naval Operations

Mr. Gary Vest, Deputy Assistant Secretary for Environment, Safety and Occupational Health

Mr. Paul Johnson, DASA Installations and Housing

a. In your experience with base closures and realignments, what factors do you think promote a successful community recovery?

b. Are there improvements to the infrastructure on any of the installations proposed for closure -- such as roads, rail access, aircraft runways, etc. -- made by DoD that might assist in economic recovery?

c. In developing estimates of the economic impact of base closures and realignments, it is critical to have accurate estimates of the numbers of personnel on specific bases. How accurate are the estimates used by each of the services? Please describe your methods of collection/estimation and highlight any problems which your staff encountered in making these estimates.

d. Are your estimates of direct and indirect job losses worst case estimates or is there a significant chance that job losses could be much higher?

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

I-077

JIM COURTER, CHAIRMAN

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 21, 1991

Mr. Lewis Walker
Deputy Assistant Secretary of the Army
for Environment, Safety and
Occupational Health
The Pentagon, Room 2E614
Washington, D.C. 20310-0110

Dear Mr. Walker:

The attached questions are being provided to you as follow-up questions from the May 10, 1991 Defense Base Closure and Realignment Commission hearing. We ask that written responses be submitted to the Commission by May 28, 1991.

Thank you for your assistance.

Sincerely,

JIM COURTER
Chairman

encl.

cc: The Honorable Colin McMillan

FOLLOW-UP ENVIRONMENTAL QUESTIONS FOR MAY 10 HEARING

SERVICE WITNESSES:

Rear Admiral Patrick Drennon, Director of Shore Activities Division, Chief of Naval Operations

Mr. Gary Vest, Deputy Assistant Secretary for Environment, Safety and Occupational Health, DASAF/MIQ

Mr. Louis Walker, Deputy Assistant Secretary for Environment, Safety and Occupational Health

FOR ALL SERVICE WITNESSES:

The Services were required to apply eight criteria, in addition to the DoD force structure plan, when selecting recommended bases for closure or realignment. The Services were to make those selections giving priority to the first four criteria dealing with military value. Environmental impacts was one of the last four criteria which did not receive priority consideration, although they were required to be considered. Office of the Secretary of Defense (OSD) guidance required, as a minimum, that environmental consequences of a closure or realignment be considered in the following areas: threatened or endangered species, wetlands, historic or archaeological sites, pollution control, hazardous material/wastes, land and air uses, programmed environmental costs/cost avoidances. While Installation Restoration Program (IRP) costs were not considered in the selection process, OSD required consideration of the impact that clean-up activities could have on land value calculations. One of the concerns expressed in press releases by various individuals trying to save bases from closure has been the cost of clean-up.

a. Were environmental impacts ever used as a tie breaker in your process? Should they have been?

b. Do you believe the environmental impacts should have been considered with a higher degree of emphasis?

c. What were your environmental compliance costs and how were they considered in your process?

d. What environmental costs were you able to avoid and how were they considered in your process?

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 21, 1991

Mr. Robert Rauner
Director
Office of Economic Adjustment
Department of Defense
The Pentagon
Washington, D.C. 20310-1155

Dear Mr. Rauner:

The attached questions are being provided to you as follow-up questions from the May 10, 1991 Defense Base Closure and Realignment Commission hearing. We ask that written responses be submitted to the Commission by May 28, 1991.

Thank you for your assistance.

Sincerely,

Jim Courter

JIM COURTER
Chairman

encl.

cc: The Honorable Colin McMillan

FOLLOW-UP ENVIRONMENTAL QUESTIONS FOR MAY 10 HEARING

Mr. Robert Rauner, DoD Office of Economic Adjustment

a. What kind of assistance is available for communities affected by base closure and realignment? What is the process for obtaining such assistance?

b. I understand that your office developed a methodology for assessing the impact on jobs in areas subject to base closures and realignments. Could you describe the most important features and any critical assumptions of their methodology?

c. Are the results in the report issued by the Defense Department, notably those estimates of direct and indirect job losses and impacts on the unemployment in the affected regions, consistent with the results produced by your model? Are there any major differences? If yes, what are the reasons for those differences?

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 21, 1991

Mr. Paul Johnson
Deputy Assistant Secretary of the Army
for Installations and Housing
The Pentagon
Washington, D.C. 20310-0110

Dear Mr. Johnson:

The attached questions are being provided to you as follow-up questions from the May 10, 1991 Defense Base Closure and Realignment Commission hearing. We ask that written responses be submitted to the Commission by May 28, 1991.

Thank you for your assistance.

Sincerely,

Jim Courter

JIM COURTER
Chairman

encl.

cc: The Honorable Colin McMillan

FOLLOW-UP ENVIRONMENTAL QUESTIONS FOR MAY 10 HEARING

**ECONOMIC IMPACTS**

Rear Admiral Patrick Drennon, Director of Shore Activities Division, Chief of Naval Operations

Mr. Gary Vest, Deputy Assistant Secretary for Environment, Safety and Occupational Health

Mr. Paul Johnson, DASA Installations and Housing

a. In your experience with base closures and realignments, what factors do you think promote a successful community recovery?

b. Are there improvements to the infrastructure on any of the installations proposed for closure -- such as roads, rail access, aircraft runways, etc. -- made by DoD that might assist in economic recovery?

c. In developing estimates of the economic impact of base closures and realignments, it is critical to have accurate estimates of the numbers of personnel on specific bases. How accurate are the estimates used by each of the services? Please describe your methods of collection/estimation and highlight any problems which your staff encountered in making these estimates.

d. Are your estimates of direct and indirect job losses worst case estimates or is there a significant chance that job losses could be much higher?

FOLLOW-UP LAND VALUATION QUESTIONS FOR MAY 10 HEARING

Mr. Paul Johnson, Deputy Assistant Secretary of the Army, Installations and Housing

a. The estimated values submitted for Army installations range from $25 million at Sacramento Army Depot to $400 million at Ft. Ord. Additionally, in many instances, your estimates for a single base have a range of value of tens of millions of dollars. How confident are you in these estimates of value?

b. You included your estimated land values in the COBRA model to calculate return on investment. Given the questionable validity of your estimates, what effect did your land value estimates have on your return on investment calculations and your recommendations for closure or realignment?

c. The DoD guidance to the Services required inclusion of sale proceeds of closed bases in economic analysis. However, the same guidance excluded the anticipated costs of environmental restoration from this analysis. What is your position on the wisdom of this?

d. How should the Commission consider the potential reuses of bases in its review of the DoD list of recommended closures?

Again, thank you for your continued support. We know you will expeditiously reply to assist us in completing our task in face of a tightening deadline.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

I-047

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
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ALEXANDER B. TROWBRIDGE

May 22, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301

Dear Mrs. Livingstone:

The Defense Base Closure and Realignment Commission has received an independent proposal for retaining the Land Combat Missile Systems maintenance mission at Anniston Army Depot. The proposal challenges the economics of the Army proposal, identifies a potential environmental problem (handling VOC's), and proposes an alternative.

We request that you review the attached proposal and provide comments no later than June 3, 1991. The comments should include a short information paper and COBRA analysis of the proposal.

Thank you in advance for your cooperation and timely response.

Sincerely,

Jim Courter
Chairman

jc:tgm
enc

cc: The Honorable Colin McMillan

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

I-043

JIM COURTER, CHAIRMAN

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 23, 1991

The Honorable Jacqueline Schafer
Assistant Secretary of the Navy
for Installations
The Pentagon
Washington, D.C. 20350

Dear Miss Schafer:

As part of its evaluation process, the Commission is independently verifying selected data items used by the services in arriving at proposals to close or realign military installations. We appreciate the assistance you have already given us and request your further help in facilitating this verification.

The focus of this verification effort is military construction cost estimates, including the related physical and financial factors used to determine these estimates. We are planning to start gathering data for selected losing and gaining bases, on May 28, 1991, at the Navy's Office of Installations and Facilities. We then envision a one or two day visit by General Accounting Office representatives assigned to the Commission at each of the following installations which are associated, respectively, with closure proposals for NAS Whidbey Island, NTC Orlando, and MCAS Tustin.

Naval Air Station Lemoore, California
Naval Training Center Great Lakes, Illinois
Marine Corps Air Ground Combat Center 29 Palms, California

We ask that you advise each installation, as soon as possible, of the upcoming visit and provide Mr. Paul Hirsch, Director of Review and Analysis at the Commission, with a point of contact and phone number for each base. With your approval, GAO representatives will arrange base visits through the base commander, providing all necessary clearances, scheduling, and details of information to be obtained.

Thank you very much for your continuing help and cooperation.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
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WASHINGTON, D. C. 20006-1604
202-653-0823

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JAMES SMITH II, P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 23, 1991

Mr. James F. Boatright
Deputy Assistant Secretary
of the Air Force (Installations)
The Pentagon
Washington, D.C. 20300-1000

Dear Mr. Boatright:

As part of its evaluation process, the Commission is independently verifying selected data items used by the services in arriving at proposals to close or realign military installations. We appreciate the assistance you have already given us and request your further help in facilitating this verification.

The focus of this verification effort is military construction cost estimates, including the related physical and financial factors used to determine these estimates. We plan to start gathering data on May 28, 1991, at the Pentagon for Lowry AFB and the related gaining installations. We then plan a one or two day visit, by General Accounting Office representatives assigned to the Commission, to the Air Training Command in San Antonio. If necessary, GAO may visit one or more of the following installations which are associated with the proposed Lowry closure.

| | |
|---|---|
| Lackland AFB, Texas | Sheppard AFB, Texas |
| Keesler AFB, Mississippi | Goodfellow AFB, Texas |
| Randolph AFB, Texas | |

We ask that you advise each installation, as soon as possible, of the upcoming visit and provide Mr. Paul Hirsch, Director of Review and Analysis at the Commission, with a point of contact and phone number for each base. With your approval, GAO representatives will arrange base visits through the base commander, providing all necessary clearances, scheduling, and details of information to be obtained.

Thank you very much for your continuing help and cooperation.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

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ALEXANDER B. TROWBRIDGE

May 24, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301

Dear Mrs. Livingstone:

The Defense Base Closure and Realignment Commission is compiling general data regarding the Services' Base Closure proposals. This data is required to summarize the net results of the proposed initiatives for the Deliberation Hearings.

Therefore, we formally request the data on all Army bases (111) on the attached list and all BRAC 91 closure sites in the format on the attached form. The data is required no later than June 3, 1991.

Thank you in advance for your cooperation and timely response.

Sincerely,

JIM COURTER
Chairman

jc: tgm
cc: The Honorable Colin McMillan

FOR CLOSING OR REALIGNING BASES

BASE:

**FACILITY DATA:**

| | BEFORE | AFTER |
|---|---|---|
| FACILITY (KSF) (less fam housing) | | |
| FACILITY (KSF) (fam housing only) | | |
| FAMILY HOUSING (# GOVT. OWNED) | | |
| TOTAL ACERAGE | | |

**PERSONNEL DATA:**

| | BEFORE | AFTER |
|---|---|---|
| # of OFFICERS | | |
| # of ENLISTED | | |
| TOTAL | | |
| # of CIVILIANS | | |

**ANNUAL O & M COSTS :**

| | BEFORE | AFTER |
|---|---|---|
| REAL PROPERTY MAINTENANCE (INCLUDING CIVILIAN & MILITARY PERSONNEL) | | |
| AVERAGE O & M PROJECTS BY CONTRACT | | |
| OTHER BASE OPERATING COSTS (INCLUDING CILVILIAN & MILITARY PERSONNEL) | | |

TOTAL ARMY (50 STATES)

**FACILITY DATA:**

| | 1991 | 1995 |
|---|---|---|
| FACILITY (KSF) (less fam housing) | | |
| FACILITY (KSF) (fam housing only) | | |
| FAMILY HOUSING (# GOVT OWNED) | | |
| TOTAL ACERAGE | | |

**PERSONNEL:**

| | 1991 | 1995 |
|---|---|---|
| # of OFFICERS | | |
| # of ENLISTED | | |
| TOTAL | | |
| # of CIVILIANS | | |

**ANNUAL O & M COSTS:**

| | 1991 | 1995 |
|---|---|---|
| REAL PROPERTY MAINTENANCE (INCLUDING CIVILIAN & MILITARY PERSONNEL) | | |
| AVERAGE O & M PROJECTS BY CONTRACT | | |
| OTHER BASE OPERATING COSTS (INCLUDING CILILIAN & MILITARY PERSONNEL) | | |

| UIC | Installation Name | Location | |
|---|---|---|---|
| A 51535 | PICKETT, FORT | BLACKSTONE | VA |
| A 51855 | VINT HILL FARMS STATION | WARRENTON | VA |
| A 53465 | LEWIS, FORT | TACOMA | WA |
| A 53995 | YAKIMA FIRING CENTER | YAKIMA | WA |
| A 55425 | MCCOY, FORT | SPARTA | WI |
| [illegible] | DEFENSE DEPOT, TRACY | TRACY | CA |
| D 24075 | DMA HYDRO/TOPOGRAPHIC CTR | BROOKMONT | MD |
| D 39225 | DEF CONSTRUCTION SUPPLY CTR | COLUMBUS | OH |
| D 42665 | DEFENSE PERSONNEL SUPPORT CTR | PHILADELPHIA | PA |
| D 47425 | DEFENSE DEPOT, MEMPHIS | MEMPHIS | TN |
| D 49855 | DEFENSE DEPOT, OGDEN | OGDEN | UT |
| D | DEF GENERAL SUPPLY CTR, RICHMOND | RICHMOND | VA |
| F | ANCHORAGE IAP AGS | ANCHORAGE | AK |
| F DXEB | CLEAR AFS | ANDERSON | AK |
| F FTQW | EIELSON AFB | NORTH POLE | AK |
| F FXSB | ELMENDORF AFB | ANCHORAGE | AK |
| F HPZW | GALENA AIRPORT AFS | GALENA | AK |
| F MFJF | KING SALMON AIRPORT AFS | NAKNEK | AK |
| F VNMH | SHEMYA AFB | ALEUTIANS | AK |
| F ABAA | ABSTON AGS | ABSTON | AL |
| F BRKR | BIRMINGHAM MAP AGS | BIRMINGHAM | AL |
| F FAKZ | DANNELLY FIELD AGS | MONTGOMERY | AL |
| F JUBJ | GUNTER AFB | MONTGOMERY | AL |
| F JXPJ | HALL AGS | DOTHAN | AL |
| F PNQS | MAXWELL AFB | MONTGOMERY | AL |
| F HKRZ | FORT SMITH MAP AGS | FORT SMITH | AR |
| F BWKR | IRA EAKER (BLYTHEVILLE) AFB | BLYTHEVILLE | AR |
| F NKAK | LITTLE ROCK AFB | JACKSONVILLE | AR |
| F FBNV | DAVIS MONTHAN AFB | TUCSON | AZ |
| F HXCZ | GILA BEND AFS | GILA BEND | AZ |
| F NUEX | LUKE AFB | LITCHFIELD PA | AZ |
| F VTNB | PHOENIX SKY HARBOR IAP AGS | PHOENIX | AZ |
| F XHEA | TUCSON IAP AGS | TUCSON | AZ |
| F YZJU | WILLIAMS AFB | CHANDLER | AZ |
| F BAEY | BEALE AFB | MARYSVILLE | CA |
| F DESR | CASTLE AFB | MERCED | CA |
| F FSPM | EDWARDS AFB | ROSAMOND | CA |
| F HAYW | FRESNO AIR TERMINAL AGS | FRESNO | CA |
| F HUUA | GEORGE AFB | ADELANTO | CA |
| F ACJP | LOS ANGELES AFB | EL SEGUNDO | CA |
| F PCZP | MARCH AFB | SUNNYMEAD | CA |
| F PLXL | MATHER AFB | RANCHO CORDOV | CA |
| F PRJY | MCCLELLAN AFB | SACRAMENTO | CA |
| F REJQ | NORTH HIGHLANDS AGS | NORTH HIGHLAN | CA |
| F SCEY | NORTON AFB | SAN BERNARDIN | CA |
| F WMSJ | ONIZUKA AFB | SUNNYVALE | CA |
| F SKKA | ONTARIO IAP AGS | ONTARIO | CA |
| F XDAT | TRAVIS AFB | FAIRFIELD | CA |
| F XTBT | VAN NUYS AIRPORT AGS | VAN NUYS | CA |
| F XUHU | VANDENBERG AFB | LOMPOC | CA |
| F [illegible]RWU | BUCKLEY AGB | AURORA | CO |
| [illegible]DPFM | CHEYENNE MOUNTAIN COMPLEX | COLORADO SPGS | CO |
| F GLEN | FALCON AFB | ELLICOTT | CO |

| UIC | Installation Name | Location | |
|---|---|---|---|
| A 21479 | LEX BLUEGRASS ARMY DEPOT ACT | LEXINGTON | KY |
| A 22725 | POLK, FORT | LEESVILLE | LA |
| A 25145 | DEVENS, FORT | AYER | MA |
| A 25075 | SOUTH BOSTON SUPPORT ACTIVITY | BOSTON | MA |
| A 25965 | USA MAT & MECH RESEARCH CTR | WATERTOWN | MA |
| A 25690 | USA NATICK RSCH & DEV CTR | NATICK | MA |
| A 24015 | ABERDEEN PROVING GROUND | ABERDEEN | MD |
| A 24225 | DETRICK, FORT | FREDERICK | MD |
| A 24234 | HARRY DIAMOND LABORATORIES | ADELPHI | MD |
| A 24355 | MEADE GEORGE G, FORT | BALTIMORE | MD |
| A 24625 | RITCHIE, FORT | CASCADE | MD |
| A 26155 | DETROIT ARSENAL | WARREN | MI |
| A 26156 | DETROIT ARSENAL TANK PLANT | WARREN | MI |
| A 29995 | WOOD, FORT LEONARD | JEFFERSON CIT | MO |
| A 37225 | BRAGG, FORT | FAYETTEVILLE | NC |
| A 37745 | MIL OCEAN TERMINAL - SUNNY POINT | SOUTHPORT | NC |
| A 34245 | DIX, FORT | TRENTON | NJ |
| A 34515 | MIL OCEAN TERMINAL-BAYONNE | BAYONNE | NJ |
| A 34555 | MONMOUTH, FORT | RED BANK | NJ |
| A 34855 | PICATINNY ARSENAL | DOVER | NJ |
| A 35955 | WHITE SANDS MISSILE RANGE | WHITE SANDS | NM |
| A 36205 | DRUM, FORT | WATERTOWN | NY |
| A 36325 | HAMILTON, FORT | BROOKLYN | NY |
| A 36760 | SENECA ARMY DEPOT | ROMULUS | NY |
| A 36777 | STEWART ANNEX | NEWBURGH | NY |
| A 36990 | WATERVLIET ARSENAL | WATERVLIET | NY |
| A 36993 | WEST POINT MILITARY RES | WEST POINT | NY |
| A 40520 | MCALESTER ARMY AMMO PLT | MCALESTER | OK |
| A 40755 | SILL, FORT | LAWTON | OK |
| A 41725 | UMATILLA ARMY DEPOT ACTIVITY | HERMISTON | OR |
| A 42155 | CARLISLE BARRACKS | CARLISLE | PA |
| A 42305 | INDIANTOWN GAP, FORT | ANNVILLE | PA |
| A 42345 | LETTERKENNY ARMY DEPOT | CHAMBERSBURG | PA |
| A 42400 | NEW CUMBERLAND ARMY DEPOT | NEW CUMBERLAN | PA |
| A 42780 | TOBYHANNA ARMY DEPOT | TOBYHANNA | PA |
| A 45455 | JACKSON, FORT | COLUMBIA | SC |
| A 48125 | BLISS, FORT | EL PASO | TX |
| A 48188 | CORPUS CHRISTI ARMY DEPOT | CORPUS CHRIST | TX |
| A 48255 | HOOD, FORT | KILLEEN | TX |
| A 48515 | RED RIVER ARMY DEPOT | TEXARKANA | TX |
| A 48251 | SAGINAW ARMY AIRCRAFT PLANT | FT WORTH | TX |
| A 48265 | SAM HOUSTON, FORT | SAN ANTONIO | TX |
| A 49295 | DUGWAY PROVING GROUND | DUGWAY | UT |
| A 49184 | FORT DOUGLAS | SALT LAKE CIT | UT |
| A 49575 | TOOELE ARMY DEPOT | TOOELE | UT |
| A 51290 | A.P. HILL, FORT | BOWLING GREEN | VA |
| A 51060 | ARLINGTON HALL STATION | ARLINGTON | VA |
| A 51105 | BELVOIR, FORT | ALEXANDRIA | VA |
| A 51115 | CAMERON STATION | ALEXANDRIA | VA |
| A 51215 | EUSTIS, FORT | NEWPORT NEWS | VA |
| A 51315 | LEE, FORT | PETERSBURG | VA |
| A 51360 | MONROE, FORT | HAMPTON | VA |
| A 51375 | MYER, FORT | ARLINGTON | VA |

| UIC | Installation Name | Location | |
|---|---|---|---|
| A 02341 | GREELY, FORT | FAIRBANKS | AK |
| A 02781 | RICHARDSON, FORT | ANCHORAGE | AK |
| A 02871 | WAINWRIGHT, FORT | FAIRBANKS | AK |
| A 01012 | ANNISTON ARMY DEPOT | ANNISTON | AL |
| A 01102 | MCCLELLAN, FORT | ANNISTON | AL |
| A 01202 | REDSTONE ARSENAL | HUNTSVILLE | AL |
| A 01252 | RUCKER, FORT | DALEVILLE | AL |
| A 05025 | CHAFFEE, FORT | FORT SMITH | AR |
| A 05087 | PINE BLUFF ARSENAL | PINE BLUFF | AR |
| A 04005 | HUACHUCA, FORT | SIERRA VISTA | AZ |
| A 04985 | YUMA PROVING GROUND | YUMA | AZ |
| A 06368 | AFRC, LOS ALAMITOS | LOS ALAMITOS | CA |
| A 06205 | HUNTER LIGGETT, FORT | JOLON | CA |
| A 06225 | IRWIN, FORT | BARSTOW | CA |
| A 06305 | MONTEREY, PRESIDIO OF | MONTEREY | CA |
| A 06605 | OAKLAND ARMY BASE | OAKLAND | CA |
| A 06625 | ORD, FORT | SEASIDE | CA |
| A 06760 | ROBERTS, CAMP ANNEX | PASO ROBLES | CA |
| A 06765 | SACRAMENTO ARMY DEPOT | SACRAMENTO | CA |
| A 06781 | SAN FRANCISCO, PRESIDIO OF | SAN FRANCISCO | CA |
| A 06806 | SHARPE ARMY DEPOT | STOCKTON | CA |
| A 06185 | SIERRA ARMY DEPOT | HERLONG | CA |
| A 08005 | CARSON, FORT | COLORADO SPGS | CO |
| A 08055 | FITZSIMONS ARMY MEDICAL CENTER | AURORA | CO |
| A 08505 | PUEBLO ARMY DEPOT ACTIVITY | PUEBLO | CO |
| A 08605 | ROCKY MOUNTAIN ARSENAL | COMMERCE CITY | CO |
| A 11605 | MCNAIR, FORT LESLIE J. | WASHINGTON | DC |
| A 11865 | WALTER REED ARMY MEDICAL CTR | WASHINGTON | DC |
| A 13025 | BENNING, FORT | COLUMBUS | GA |
| A 13015 | GILLEM, FORT | FOREST PARK | GA |
| A 13055 | GORDON, FORT | AUGUSTA | GA |
| A 13070 | HUNTER ARMY AIRFIELD | SAVANNAH | GA |
| A 13115 | MCPHERSON, FORT | ATLANTA | GA |
| A 13305 | STEWART, FORT | HINESVILLE | GA |
| A 15035 | DERUSSY, FORT | HONOLULU | HI |
| A 15115 | HELEMANO RADIO STATION | WAHIAWA | HI |
| A 15880 | KUNIA FIELD STATION | WAHIAWA | HI |
| A 15705 | POHAKULOA TRAINING AREA | HILO | HI |
| A 15815 | SCHOFIELD BARRACKS MIL RES | HONOLULU | HI |
| A 15835 | SHAFTER, FORT | HONOLULU | HI |
| A 15875 | TRIPLER ARMY MEDICAL CENTER | HONOLULU | HI |
| A 17775 | ROCK ISLAND ARSENAL | ROCK ISLAND | IL |
| A 17795 | SAVANNA ARMY DEPOT ACTIVITY | SAVANNA | IL |
| A 17805 | SHERIDAN, FORT | HIGHLAND PARK | IL |
| A 17255 | ST LOUIS AREA SUPPORT CTR | GRANITE CITY | IL |
| A 18607 | ATTERBURY RESERVE TNG AREA | EDINBURG | IN |
| A 18175 | HARRISON, FT BENJAMIN | INDIANAPOLIS | IN |
| A 18255 | JEFFERSON PROVING GROUND | MADISON | IN |
| A 20395 | LEAVENWORTH, FORT | LEAVENWORTH | KS |
| A 20605 | RILEY, FORT | JUNCTION CITY | KS |
| A 21145 | CAMPBELL, FORT | CLARKSVILLE, | KY |
| A 21405 | KNOX, FORT | LOUISVILLE | KY |

I-051

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 24, 1991

The Honorable Jacqueline Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20350

Dear Miss Schafer:

As part of the Commission's continuing process for evaluating the service's submission, we are looking at each category where there is excess capacity identified. In each category, we have identified alternatives that should be investigated.

Please provide the information and analyses listed in the enclosure. These analyses should document any assumptions used and clearly explain the procedures used.

This information is needed by the close of business on June 3, 1991. Should you have partial information before then, the Commission would be happy to accept the results as they become available. Should your staff have any questions, they should contact Alex Yellin or Jerry Vernon, (202) 653-1725.

Sincerely,

Jim Courter

JIM COURTER
Chairman

enclosure

cc: The Honorable Colin McMillan

**INITIATIVE 1 ANALYZE EXCESS BERTHING CAPACITY FOR POTENTIAL ADDITIONAL CLOSURES**

o The amount of berthing capacity being added exceeds the amount of capacity (currently being used) that is proposed for closure. Provide detailed justification for the amount of excess berthing capacity remaining.

o Provide a revised homeport projection reflecting where ships will be in FY95 and FY97. The list we have does not reflect the recent homeporting plan for the strategic homeports.

o Provide a detailed cost analysis, including a COBRA run, for the closure of each of the following: NAVSTA Staten Island, NAVSTA Mobile, and NAVSTA Pascagoula.

o The plan for the NAVSTA Long Beach closure calls for transferring to remaining complex activities, NAVSTA facilities still needed. Using this concept prepare detailed cost analyses, including COBRA runs, for the closure of NAVSTA Treasure Island and NAVSTA Charleston.

**INITIATIVE 2 ANALYZE OPTIONS TO THE TOTAL CLOSURE OF NTC ORLANDO**

o Considering that much of the Navy's formal training occurs at non-fleet locations and that the proposed relocation of facilities from Orlando are to non-fleet locations, provide detailed justification of the exclusion of NTC San Diego because of fleet co-location.

o Provide a detailed cost analysis, including a COBRA run, for the closure of each of the following: NTC Great Lakes, NTC San Diego, and each of the RTCs (with the other facilities at the NTCs remaining). For the RTC analyses, include potential savings for the relocation, from lease spaces, of other training to empty RTC facilities.

**INITIATIVE 3 ANALYZE OPTIONS TO THE CLOSURE OF NAS CHASE FIELD**

o Provide a detailed cost analysis, including a COBRA run, for the closure of NAS Meridian and relocation of NTTC Meridian. Include savings from the consolidation of maintenance support efforts in south Texas.

o Provide a detailed cost analysis, including a COBRA run, for the realignment of NAS Kingsville as a full service OLF, and upgrades at Chase and Meridian required to meet projected PTR.

o Identify the MILCON projects and costs needed for a Chase-Kingsville combination (Meridian closed) to achieve a 600 PTR.

INITIATIVE 4 FURTHER INFORMATION ON THE NAS WHIDBEY CLOSURE

o The relocation of assets from Whidbey to Lemoore approximately doubles the number of planes and personnel at Lemoore. To allow further review of Lemoore's ability to accept this, provide documentation showing that the planned new facilities can be constructed at suitable locations. If the relocation will use the current excess capacity of any Lemoore facility, identify that facility and the amount of excess to be used by relocating Whidbey assets.

o Provide documentation of the analysis of airspace usage at Lemoore based on the increased number of aircraft. Include the FAA analysis of the impact.

o Provide an analysis of the medium attack force structure over the FYDP. Include specific airwing composition and squadron location.

o Provide the most current COBRA analysis for the proposed Whidbey closure. The figures in the DOD report and detailed analysis differ.

I-052

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ALEXANDER B. TROWBRIDGE

May 27, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301

Dear Mrs. Livingstone:

The Defense Base Closure and Realignment Commission is reviewing various stationing scenarios involving the Fighting and Maneuver Installations. The Commission requires facilities cost data to review these scenarios and to compare various options.

Therefore, we request HQRPLANS cost analysis or other data as appropriate for the following stationing scenarios:

Fort Lewis - (1) Remove the 199th SMB and add a Mechanized Division (-) with support slice; all other units at Fort Lewis remain in place;
(2) Retain the 199th SMB and add a Mechanized Division (-) with support slice; all other units at Fort Lewis remain in place;

Fort Polk - (1) Add a Mechanized Division (-) with support slice to the Army's proposed scenario;
(2) Add a Mechanized Division (-) with support slice to the Army's proposed scenario, but remove the 199th SMB;

Fort Drum - (1) Add a Light Brigade and necessary support slice to make a full Light Division;
(2) Remove the 10th ID and its support slice and add a Mechanized Division (-).

The Commission is cognizant that facilities are not the only consideration in stationing and that there are other ongoing stationing initiatives. Therefore, please provide any comments with the cost data as deemed appropriate. The data is required no later than 30 May, 1991.

Sincerely,

Jim Courter
Chairman

jc:tgm
cc:The Honorable Colin McMillan

I-053

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D.C. 20006-1604
202-653-0823

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ALEXANDER B. TROWBRIDGE

May 30, 1991

The Honorable Michael P. W. Stone
Secretary of the Army
The Pentagon
Washington, DC 20301

Dear Secretary Stone:

To better facilitate our understanding of the recently released Corps of Engineers reorganization study, we are requesting that you or your representatives testify before the Commission on June 5, 1991 at 10:00 a.m. in the House Rayburn Office Building, Room 2167. We would like the testimony to be an in depth explanation of the proposed reorganization, which will be followed by a question and answer period. In preparation for your testimony, we would greatly appreciate 100 copies of your statement delivered to the Commission's office 48 hours in advance of the hearing.

Our compressed reporting schedule requires us to move expeditiously. Please contact Caroline Cimons of my staff by close of business May 31, 1991 at 202-653-0823 to confirm the attendance of your designated representatives. As always, many thanks for your continued cooperation.

Sincerely,

Jim Courter
Chairman

cc: The Honorable Colin McMillan
Lieutenant General H. J. Hatch

I-054

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 30, 1991

The Honorable Jacqueline Schafer
Assistant Secretary of the Navy
for Installations
The Pentagon
Washington, D.C. 20350

Dear Miss Schafer:

As part of its evaluation process, the Commission is independently verifying selected data items used by the services in arriving at proposals to close or realign military installations. We appreciate the assistance you have already given us and request your further help in facilitating this verification.

We envision a one or two day visit by General Accounting Office representatives assigned to the Commission at each of the following installations.

| | |
|---|---|
| NSY Mare Island, CA | NAS Meridian, MS |
| NSY Long Beach, CA | NAS Chase Field, TX |
| NS Treasure Island, CA | NAS Moffett Field, CA |
| NS Long Beach, CA | NAS Whiting Field, FL |
| NS Mayport, FL | NTC Orlando, FL |
| NS Puget Sound, WA | NTC Great Lakes, IL |
| MCAS Tustin, CA | NTC San Diego, CA |

We ask that you advise each installation, as soon as possible, of the upcoming visit and provide Mr. Paul Hirsch, Director of Review and Analysis at the Commission, with a point of contact and phone number for each base. With your approval, GAO representatives will arrange base visits through the base commander, providing all necessary clearances, scheduling, and details of information to be obtained.

Thank you very much for your continuing help and cooperation.

Sincerely,

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

THE ASSISTANT SECRETARY OF DEFENSE

WASHINGTON, DC 20301-8000

PRODUCTION AND LOGISTICS

June 5, 1991

MEMORANDUM FOR MR. DAN HOWARD

SUBJECT: Base Closure Commission Requests for Information

Following my meeting today with Chairman Courter, I asked the Commission staff to provide us a list of additional information not yet received. They have indicated your staff has answered all of the Commission's formal requests. They still require more data and analysis per the attached list.

I appreciate your help in expediting these and any future requests.

Colin McMillan

BASE CLOSURE AND REALIGNMENT COMMISSION STAFF INFO REQUEST

NAVY TEAM

ADDITIONAL INFO REQUIRED (NOT FORMALLY REQUESTED):

1. 1988 Marine Corps study to close MCRD San Diego and relocate to Camp Pendleton.

2. 1988 Marine Corps study to close MCRD San Diego and relocate to Parris Island.

3. COBRA analyses to relocate MCRD San Diego to Camp Pendleton and Parris Island.

4. COBRA analyses to close NAVSTA Everett and NAVSTA Ingleside.

5. COBRA analysis to close NSY Long Beach in lieu of NSY Philadelphia.

6. COBRA analysis to close NAS Agana.

7. Non-category berthing inventory, requirement, and excess at NSY Bremerton.

8. Further explanation of reasons for not using general purpose berthing at NSY Mare Island, Newport, and Portsmouth, NH.

9. Explanation of why non-category piers at New Orleans and WPNSTA Charleston (currently berthing ships) do not appear in berthing capacity analysis.

10. The following information has been informally requested but not received on RDT&E Facilities:

A. Organization chart(s) displaying current organizational alignments covered under the proposed consolidations.

B. Specifics and rationale for inputs to COBRA model for following facilities:

NADC Warminster
NSWC White Oak
NUSC New London
DTRC Annapolis

C. Information on the incentive program being formulated to encourage scientists and engineers to relocate.

11. COBRA analysis to close NAVSTA Treasure Island but retain and realign under NAS Alameda family housing, training facilities and any other current activities that cannot be terminated in place.

12. Where will NTTC, Meridian will be relocated and what are specific costs associated with this move. Provide information on how these costs are applied in the NAS Meridian COBRA.

13. Demonstrate the ability of A6/EA6B squadrons to maintain readiness requirements (based on functional wing readiness requirements matrix and CNO FRS (assume CATI) training syllabus for A-6 and EA-6B aircrew. The analysis should address any impacts on time to train, cost to train and impacts on readiness rates.

14. How many flight operations (take offs, landings, GCA, etc.) can be conducted at NAS Lemoore on a per hour average for day and night. What are the existing flight operations requirement? What additional requirement do the relocating Whidbey squadrons tenants add? Provide a similar analysis demonstrating the capabilities at Lemoore after MILCON improvements?

15. What is the capacity of the NAS Lemoore hospital in FY-91 and in FY97? Analyze this capacity against additional requirement based on relocating tenants from Whidbey Island?

16. What is current jet strike pilot PTR. What is the projected PTR through FY-97. What is the current surge PTR requirement? What is the required surge for FY-92 through FY-97?

17. At NAS Kingsville, what is the PTR level at which risks in safety require construction to offset the parallel runways?

18. At what point after IOC of the T-45 will the use of a full service OLF, such NAS Chase Field, not be required.

I-056

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 30, 1991

recd JUN 1991

The Honorable Colin McMillan
Assistant Secretary of Defense
(Production & Logistics)
The Pentagon
Washington, D.C. 20301-8000

Dear Mr. McMillan:

The Commission is wrapping up its review and analysis of DoD's recommendations for base closures and realignments. Towards that effort, we request that you provide additional background information for our review. Please provide, by June 4, 1991, a statement reflecting the Department's policy on the construction and operation of military hospitals. The context of this request is the policy implications of maintaining military hospitals in communities solely for the benefit of retired military personnel.

Let me again thank you for the quick and forthright responses you and your staff continually provide the Commission.

Sincerely

JIM COURTER
Chairman

JC:kf

I-057

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ALEXANDER B. TROWBRIDGE

May 22, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301

Dear Mrs. Livingstone:

The Defense Base Closure and Realignment Commission has received an independent proposal for retaining the Land Combat Missile Systems maintenance mission at Anniston Army Depot. The proposal challenges the economics of the Army proposal, identifies a potential environmental problem (handling VOC's), and proposes an alternative.

We request that you review the attached proposal and provide comments no later than June 3, 1991. The comments should include a short information paper and COBRA analysis of the proposal.

Thank you in advance for your cooperation and timely response.

Sincerely,

Jim Courter
Chairman

jc:tgm
enc

cc: The Honorable Colin McMillan

1625 K STREET, N.W. SUITE 400
WASHINGTON, D.C. 20006-1604
202 653 0823

I-058

JIM COURTER CHAIRMAN

COMMISSIONERS
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ARTHUR LEVITT JR.
JAMES SMITH II P.E.
ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 28, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301-0101

Dear Mrs. Livingstone:

As part of the Commission's continuing process for evaluating the service's submission, we are looking at categories where excess capacity has been identified or where the local affected communities have submitted what appear to be valid alternate proposals. Moving the Armament Munitions and Chemical Command from Rock Island Army Arsenal to Redstone has been identified as a valid alternate proposal that needs further examination.

Please provide a detailed analysis of the Rock Island proposal that has been submitted by the Quad Cities (enclosure 1). The analysis should include, at a minimum, the rationale for not considering Rock Island in the Commodities category and why Redstone is the preferred location.

This information is needed by the close of business on June 3, 1991. Should your staff have any questions, they should contact Mr. Dave Yentzer or Lieutenant Colonel Mike Burchett, (202) 653-1832.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

I-059

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

COMMISSIONERS:
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GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.

# FAX TRANSMITTAL SHEET

TO: Cdr. Brad Smith

FAX NUMBER: 703-697-0172

FROM: Marv Casterline, BCRC Staff

NUMBER OF PAGES BEING SENT INCLUDING COVER:
4

SHOULD YOU HAVE ANY PROBLEMS RECEIVING THIS FAX PLEASE CALL
202-653-0823

## INFORMATION NEEDED REGARDING RDT&E CLOSURES/REALIGNMENTS

1. Why so many closures in the CCOSC versus other warfare centers?

2. Please provide a list of member of the RDT&E working group and the organizations they represent.

3. Please provide information on the incentive program. What incentives? How much will they cost? How will they be budgeted?

4. Resolve following position information inconsistencies:

| | Detailed analysis | Supporting paper |
|---|---|---|
| NADC Warminster | 0 xfers to NCCOSC | 244 xfers to NCCOSC |
| NESEC San Diego | 40 elm.; 579 tran. | 619 transferred |
| NOSC Kaneohe | 190 trans. | 171 transferred |
| FCDSSA San Diego | 6 eliminated | 229 transferred |
| NEEASTPAC | 14 gained | 21 gained |
| NSWSES Port Hueneme | -25 in total | 50 eliminated |
| | | 408 workload |
| NMWEA Yorktown | -230 in total | -232 in total |
| NAVSSES Philadelphia | -230 in total | -254 in total |
| TRICCMSA Newport | 153 transferred | 0 transferred |
| NCSC Panama City | 285 transferred | 200 trans; 24 red. |

5. Regarding NOS Louisville, p.125 of detailed analysis says 0 military impact while p.132 says 2. Which correct? Transfers?

6. Do all military personnel transfer at Vallejo, Charleston, St. Inigoes, Wash. DC, San Diego, Kaneohe, NSSA?

7 Please provide copy of 1988 Warminster closure cost estimate.

8. For NCSC Panama City,
--p. 77 of detailed analysis says 285 transferred or eliminated
--p. 85 of detailed analysis says loss of 4 mil. and 281 civ.
--support says 200 civ. transfers, 24 reductions

9. For ICSTF, on p.116, are the 21 mil and 46 civ positions transfers, eliminations, or combination?

10. For NMWEA Yorktown, explain the loss of 12 military and 230 civilians (p.117 of detailed analysis).

11. Figures on NSWC Crane--
--p.125 says 1065 civilians, 0 military impacted.
--p.132 says 150 civilian positions lost, not including workload reductions and 75 additions
--in backup data, -75 + 1911= 986, not 1065.

12. DTRC Annapolis: p.140 shows 46, but narrative above says 655, which is supported by backup. Is 46 a misprint?

13. Please provide info on incentive plan being formulated to encourage scientists/engrs. to relocate, including estimated cost.

14. Please provide organization chart(s) reflecting the current organizational setup for the activites involved--RDT&E, Engineering and Fleet Support.

# CMRL REALIGNMENTS – ADELPHI LABORATORY CENTER, MD

## MISSILE RDEC HUNTSVILLE, AL

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 76 | 1,657 | 1,733 |
| TRANS OUT | 0 | 0 | 0 |
| ELIM | 0 | 0 | 0 |
| TRANS IN | 0 | 30 | 30 |
| AFTER | 76 | 1,687 | 1,763 |

## TACOM RDEC, DETROIT, MI PROPULSION (21 SPACES) TO NASA-LEWIS, OH

## NASA (AVSCOM ONLY) LEWIS, OH

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 0 | 41 | 41 |
| TRANS OUT | 0 | 0 | 0 |
| ELIM | 0 | 0 | 0 |
| TRANS IN | 1 | 20 | 21 |
| AFTER | 1 | 61 | 62 |

## CENTER FOR NIGHT VISION AND ELECTRO-OPTICS, FT BELVOIR, VA

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 29 | 446 | 475 |
| TRANS OUT | 12 | 100 | 112 |
| ELIM | 1 | 0 | 1 |
| TRANS IN | 0 | 0 | 0 |
| AFTER | 16 | 346 | 362 |

## ADELPHI LABORATORY CENTER ADELPHI, MD

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 38 | 1,375 | 1,413 |
| TRANS OUT | 11 | 119* | 130 |
| ELIM | 9 | 548 | 557 |
| TRANS IN | 14 | 447 | 461 |
| AFTER | 32 | 1,155 | 1,187 |

## ATMOSPHERIC SCIENCES LABORATORY, WHITE SANDS MISSILE RANGE, NM

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 3 | 190 | 193 |
| TRANS OUT | 1 | 46 | 47 |
| ELIM | 0 | 81 | 81 |
| TRANS IN | 0 | 0 | 0 |
| AFTER | 2 | 63 | 65 |

## ELECTRONICS TECHNOLOGY AND DEVICES LABORATORY FT MONMOUTH, NJ

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 1 | 277 | 278 |
| TRANS OUT | 1 | 211 | 212 |
| ELIM | 0 | 12 | 12 |
| TRANS IN | 0 | 0 | 0 |
| AFTER | 0 | 54** | 54 |

## HARRY DIAMOND LABS & INSTALLATION SPT ACT - WOODBRIDGE RES FACILITY WOODBRIDGE, VA

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 0 | 90 | 90 |
| TRANS OUT | 0 | 90 | 90 |
| ELIM | 0 | 0 | 0 |
| TRANS IN | 0 | 0 | 0 |
| AFTER | 0 | 0 | 0 |

## ARMAMENT RDEC PICATINNY ARSENAL, NJ

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 79 | 3,845 | 3,924 |
| TRANS OUT | 0 | 0 | 0 |
| ELIM | 0 | 0 | 0 |
| TRANS IN | 0 | 30 | 30 |
| AFTER | 79 | 3,875 | 3,954 |

## DEFENSE NUCLEAR AGENCY ADELPHI, MD

| | MIL | CIV | TOT |
|---|---|---|---|
| BEFORE | 0 | 0 | 0 |
| TRANS OUT | 0 | 0 | 0 |
| ELIM | 0 | 0 | 0 |
| TRANS IN | 0 | 29 | 29 |
| AFTER | 0 | 29 | 29 |

* Includes TPM (30 spaces) to Alexandria, VA
** Includes 39 spaces to be transferred to CECOM, Ft. Monmouth, NJ

NOTE: RDEC - Research, Development and Engineering Center

15 APR 91 1300

## IMPACT ON PERSONNEL OF NAVY RDT&E/TECHNICAL PRODUCTION/ORDNANCE PRODUCTION CONSOLIDATION

| FACILITY | TOTAL MIL | TOTAL CIV | ELIMINATE MIL | ELIMINATE CIV | TRANSFER MIL | TRANSFER CIV | WORKLOAD REDUCTIONS |
|---|---|---|---|---|---|---|---|
| Air Warfare Ctr: | | | | | | | |
| NADC Warminster | 237 | 2567 | 94 | 374 | 143 | 1656 | 217 |
| NAEC Lakehurst | 269 | 2326 | 8 | 86 | 0 | 0 | 374 |
| NAPC Trenton | 7 | 740 | 0 | 103 | 0 | 157 | 96 |
| NAC Indianapolis | 24 | 3455 | 0 | 120 | 0 | 0 | 514 |
| PMTC Point Mugu# | 1103 | 4332 | 21 | 190 | 0 | 0 | 653 |
| NWC China Lake | 488 | 5278 | 0 | 158 | 0 | 2 | 880 |
| **NWEF Albuquerque** | 109 | 122 | 106 | 100 | 2 | 8 | 0 |
| NATC PAX River# | 1420 | 2800 | 0 | 78 | 0 | 5 | 430 |
| NOMTS White Sands | 65 | 82 | 0 | 0 | 0 | 0 | 14 |
| Command, Control & Ocean Surv. Ctr: | | | | | | | |
| **NESEC Charleston** | 4 | 363 | 0 | 0 | 4 | 363 | |
| **NESEA St. Inigoes** | 37 | 331 | 0 | 0 | 0 | 368 | |
| **NESSEC Washington DC** | 41 | 162 | 0 | 0 | 41 | 162 | |
| **NESEC San Diego** | 5 | 619 | 0 | 40 | 5 | 579 | |
| **NESEC Vallejo** | 7 | 314 | 0 | 0 | 7 | 314 | |
| **NOSC DET Kaneohe Bay** | 9 | 171 | 0 | 0 | 9 | 171 | |
| **NSSA Los Angeles** | 14 | 29 | 0 | 0 | 14 | 29 | |
| FCDSSA San Diego | 157 | 229 | 0 | 6 | 0 | 0 | |
| NOSC San Diego# | 237 | 3078 | 0 | 0 | 0 | 339 | 470 |
| NEEACTPAC Pearl Hbr# | 4 | 278 | 0 | 0 | 0 | 0 | 27 |
| NESEC Portsmouth,VA# | 11 | 434 | 0 | 0 | 0 | 0 | 290 |
| Surface Warfare Ctr: | | | | | | | |
| NCSC Panama City | 135 | 1292 | 0 | 24 | 4 | 261 | |
| NSWC DET White Oak | 7 | 1803 | 0 | 114 | 2 | 1139 | |
| NSWC Dahlgren# | 99 | 3208 | 0 | 64 | 0 | 0 | 555 |
| **ICSTF San Diego** | 21 | 46 | 0 | 0 | 21 | 46 | |
| **NMWEA Yorktown** | 12 | 232 | 0 | 20 | 12 | 186 | 26 |
| FCDSSC Dam Neck | 118 | 254 | 0 | 20 | 0 | 0 | 31 |
| NSWSES Port Hueneme# | 80 | 2289 | 0 | 50 | 0 | 0 | 408 |
| NOS Indian Head | 11 | 2815 | 0 | 30 | 0 | 0 | 582 |
| NOS Louisville | 9 | 2349 | 0 | 130 | 0 | 55 | 415 |
| NWSC Crane# | 16 | 4057 | 0 | 0 | 0 | | 911 |
| DTRC DET Annapolis | 6 | 954 | 0 | 85 | 1 | 463 | 106 |
| NAVSSES Philadelphia | 13 | 1771 | 0 | 30 | 0 | 0 | 324 |
| DTRC Carderock# | 15 | 1598 | 0 | 22 | 0 | 0 | 298 |
| Undersea Warfare Ctr: | | | | | | | |
| TRICCMSA Newport | 18 | 191 | 2 | 20 | 16 | 153 | 18 |
| NUSC DET New London | 19 | 1468 | 7 | 110 | 8 | 774 | 184 |
| NSCSES Norfolk | 6 | 830 | 1 | 280 | 0 | 60 | 250 |
| NUSC Newport# | 43 | 1980 | 0 | 80 | 0 | 0 | 262 |
| NUWES Keyport# | 28 | 3505 | 0 | 10 | 0 | 0 | 691 |
| Totals | 4904 | 58414 | 239 | 2344 | 289 | 7290 | 9026 |

Activities in bold are to be closed
#Gaining activities

I-064

Doug — Please have your service reps. give us a breakdown on the reserves and civilians by service.

Forces
(By Fiscal Year)

| | FY 90 | FY 93 | FY 95 |
|---|---|---|---|
| ARMY DIVISIONS | | | |
| Active | 18 | 14 | 12 |
| Reserve (Cadre) | 10(0) | 8(0) | 6(2) |
| MARINE CORPS DIVISIONS | | | |
| Active | 3 | 3 | 3 |
| Reserve | 1 | 1 | 1 |
| AIRCRAFT CARRIERS | 13 | 13 | 12 |
| CARRIER AIR WINGS | | | |
| Active | 13 | 11 | 11 |
| Reserve | 2 | 2 | 2 |
| BATTLE FORCE SHIPS | 545 | 464 | 451 |
| TACTICAL FIGHTER WINGS | | | |
| Active | 24 | 16 | 15 |
| Reserve | 12 | 12 | 11 |
| STRATEGIC BOMBERS | 268 | 171 | 181 |

Bert 6/11/91

FAX 202-653-1279

DoD Personnel
(End Strength in thousands)

| | FY 90 | FY 93 | FY 95 |
|---|---|---|---|
| ACTIVE DUTY | | | |
| Army | 751 | 618 | 536 |
| Navy | 583 | 536 | 510 |
| Marine Corps | 197 | 182 | 171 |
| Air Force | 539 | 458 | 437 |
| TOTAL | 2,070 | 1,794 | 1,654 |
| RESERVES | 1,128 | 989 | 906 |
| CIVILIANS | 1,073 | 976 | 940 |
| ARMY | | | |
| RES | 18.2 | 254.5 | — |
| CIV | 380.4 | 314.7 | — |
| NAVY | | | |
| RES | 149.4 | 127.1 | — |
| CIV | 320.5 | 285.3 | — |
| AF | | | |
| RES | 80.6 | 82.4 | — |
| CIV | 248.9 | 220.6 | — |





** TOTAL PAGE [illegible]

Army

TOTAL P.04

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

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ALEXANDER B. TROWBRIDGE

June 7, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301-0101

Dear Mrs. Livingstone:

At our deliberations hearings held on June 7, 1991 an issue was raised that requires your immediate attention. That issue involves the U. S. Air Force proposal to close England Air Force Base in Louisiana. The Army has proposed moving the JRTC to Fort Polk from Fort Chaffee and the Air Force proposal to close England AFB could have an impact on that decision. To allow us to better analyze the Air Force proposal, I request that you provide an answer to the following questions:

- Is the Army comfortable with the Air Force proposal to close England AFB?
- Specifically, does the Air Force closure of England AFB cause an undue burden (for both airlift and close air support) on the support necessary for the Joint Readiness Training Center?

Please provide the answers to these questions by June 12, 1991. Should your staff have any questions, you may contact Lieutenant Colonel Mike Burchett or Major Tom Snyder, (202) 653-1832.

Sincerely,

Jim Courter

JIM COURTER
Chairman

scc: The Honorable Colin McMillan

I-0[illegible]

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ALEXANDER B. TROWBRIDGE

May 24, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense
for Production and Logistics
The Pentagon
Washington, D.C. 20301-8000

Dear Mr. McMillan:

As you know, the Defense Base Closure and Realignment Commission continues its process of reviewing the closure and realignment recommendations submitted by the Secretary of Defense on April 12, 1991. To have a clearer understanding of these recommendations, we are requesting that your office provide us with migration diagrams detailing the impacts associated with your recommendations on the affected bases as included in Appendix G of your report. It would be most helpful if you could break your analysis down as follows:

-- Total authorized personnel before the action
  Military
  Civilian

-- Authorized positions eliminated
  Military
  Civilian

-- Jobs transferred
  Military
  Civilian

-- Personnel remaining
  Military
  Civilian

Our preliminary examination of the numbers shown in Appendix G and the outputs from the respective COBRA runs indicates apparent inconsistencies. For example, Appendix G of the report shows that the "Out" numbers for Fort Devens are 1662 military and 2178 civilians. Army figures, however, show that 2442 military positions are transferred and 194 are eliminated with 2306 civilian positions transferred and 1185 eliminated.

31, 1991. Should you have any questions regarding this request, please contact Ms. Jackie Bossart at (202) 653-1832.

Sincerely,

Jim Courter
Chairman

jc: tgm

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B C/I Cu

I-062

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ALEXANDER B. TROWBRIDGE

June 11, 1991

The Honorable Jacqueline Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20350

Dear Miss Schafer:

Per discussions with your staff on June 10, 1991, the enclosed questions and data requests are forwarded for your response.

This information is needed by the close of business on June 12, 1991. Should you have partial information before then, the Commission would be happy to accept the results as they become available. Should your staff have any questions, they should contact Alex Yellin or Jerry Vernon at (202) 653-1725.

The Commission appreciates your continued cooperation and timely response to our requests.

Sincerely,

Jim Courter

JIM COURTER
Chairman

enclosure

cc: The Honorable Colin McMillan

133

JUN 12 1991

**INFO REQUIRED FROM NAVY 10 JUNE 1991**

1. INFO REQUESTED 3 JUNE AND NOT RECEIVED:

   o COBRA analyses to relocate MCRD San Diego to Camp Pendleton and Parris Island.

   o COBRA analysis to close NSY Long Beach in lieu of NSY Philadelphia.

   o Further explanation of reasons for not using general purpose berthing at NSY Newport.

   o COBRA analysis to close NAVSTA Treasure Island but retain and realign under NAS Alameda family housing, training facilities and any other current activities that cannot be terminated in place.

   o Provide specifics and rationale for inputs to COBRA model for the following RDT&E facilities:
      NSWC White Oak
      NUSC New London
      DTRC Annapolis

2. ADDITIONAL INFO REQUIRED:

   o MILCON and Special Projects in FYDP for each facility proposed by DOD for closure or realignment.

   o MILCON and Special Projects in FYDP for each facility added by the Commission for consideration.

   o Provide detailed P-164 for each facility added by the Commission for consideration.

   o Provide MILCON and Special Project documentation (1391s and Special Project justification) for T-45 installation/construction both completed and planned at NAS Kingsville, Meridian and Chase. (What are the individual cost elements of the T-45 construction/installation at all three sites including MILCON square footage requirements. What is the current status of each of those elements?).

   o What, if any, would be the time implications to IOC of the T-45 if the aircraft introduction was to be changed to an airfield other than Kingsville? What would be the costs associated with this change to the program, if any?

   o Please provide the Center for Naval Research data on the number of scientists and engineers in the labor force over the next five years compared with the projected number of positions available during that timeframe for such disciplines.

o Please provide the Consolidation Cost Analysis Study on NUSC (latest version available).

o When do Newport News shipbuilding carrier-capable dry docks become available for maintenance (those primarily tied up with new construction)?

o What is current status of Brooklyn Naval Shipyard? What is the expense to maintain? What is the estimated cost to bring out of mothball condition?

o Has the Navy investigated purchasing excess shipyard capacity from the private yards? What are the limitations/costs?

o Please provide further information on the relative cost efficiency of Philadelphia NSY.

o Provide data and reasoning for Navy's new accounting method proposed for nuclear shipyards (revised accounting for nuclear related costs).

o Provide a COBRA analysis for the "Downsize Eight Shipyards" option discussed in the NAVSEA 29 March document.

o Provide information on previous unscheduled carrier drydockings (carrier, where drydocked, duration, date).

o Provide base ratings comparison for 1988 Commission vs. 1991 Commission (our May 29 letter).

o STATEN ISLAND: Current status of total planned procurement for IOC. What local funds were provided/expended? What is the status of 801 Housing projects? What is the estimated termination costs of all contracts/agreements? What percentage of families will be taken care of with the Housing available on base? What percentage of families will be taken care of with the 801 Housing? What is the fallback position if 801 Housing is not available? What is the cost to the Navy of that fallback position? What percentage of the base population will be Reserve?

o Provide AICUZ charts with respect to Decibel (DB contours) for NASs Whidbey, Cecil Field and Oceana, and OLFs Coupeville, White House and Fentress.

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I-064

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ALEXANDER B. TROWBRIDGE

May 29, 1991

Ans. By 6-10

The Honorable Susan Livingstone
Assistant Secretary of the Army
Installations, Logistics and the Environment
Pentagon Building
Washington, D.C. 20310

Dear Mrs. Livingstone:

As we continue our review of the Secretary of Defense's recommendations to close or realign domestic military bases, we have noted differences in the individual rating of bases since they were reviewed by the 1988 Commission and by DoD in 1990.

This Commission, in evaluating the base structure, is using criteria that closely resembles that used in the 1988 process. Accordingly, the Commission would like to know the specific data and rationale for changes to the 1988 ranking and rating of certain bases. Specifically, information is requested on the bases in the following categories:

-Maneuver: Ord, Bragg, Stewart, Hood, Riley, Cambell, & Drum.

-Training: Chaffee, Irwin, McCoy, Roberts, A.P. Hill, Dix, & Pickett.

-Maintenance depots: Sacramento, Corpus Christi, & Tooele.

-Schools: Ben Harrison, Lee, Rucker, Eustis, Gordon, Knox, Leavenworth, Sill, Sam Houston, McClellan, Benning, Huachuca, & Jackson.

Please provide your response to the Commission by June 5, 1991. If you have any further questions please contact Mr. Steven Kleiman at 202-653-0823.

Sincerely,

JIM COURTER
Chairman

ES-1051
JC:sk

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
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I-060

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ROBERT D. STUART, JR.
ALEXANDER B. TROWBRIDGE

May 24, 1991

ANS. BY O-112
Recd
1050 / 3 JUN 91
WRA

Mr. James F. Boatright
Deputy Assistant Secretary
of the Air Force (Installations)
The Pentagon
Washington, D.C. 20300-1000

Dear Mr. Boatright:

The Commission has received alternate information at each of our regional hearings. Most of this can be answered by information already available to our staff. But, we need your assistance, again, to answer the following assertions/questions.

**Williams Air Force Base**

1. The presentation asserted that: In evaluating Williams AFB the Air Force rated the airspace low because they were unaware of the recently established MOA 4. This airspace, it was asserted, would significantly improve the base's rating.

2. It was also stated that the ATC Program Training Document clearly identifies Williams AFB as the best pilot training base. In responding to this point please include a copy of the referenced document.

**Eaker Air Force Base**

3. In the Eaker AFB presentation it was stated that the Air Force analysis was biased by subelement one of criteria one. Specifically, bases with declining force structure received a negative bias by downgrading for its force structure which is not a valid measure of the base's value.

I-066

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ROBERT D. STUART, JR.

June 17, 1991

Mr. Douglas B. Hansen
Director, Base Closure and Utilization
Office of the Assistant Secretary of Defense
The Pentagon, room 3D814
Washington, D.C. 20301-8000

Dear Doug:

I appreciate you forwarding the issue paper which discusses the impact of base closures on military retirees.

Thank you for your timely responses to the requests made by the Commission. Please be assured that the information will be used to the best of our ability.

Thanks again.

Sincerely,

MATTHEW P. BEHRMANN
Staff Director

ES:1677
MPB:jb

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
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I-067

OFFICE OF THE SECRETARY OF DEFENSE

91 JUN 21 PM 2:09

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ALEXANDER B. TROWBRIDGE

June 18, 1991

The Honorable Dick Cheney
The Secretary of the Defense
The Pentagon
Washington, D.C. 20301

Dear Mr. Secretary:

As part of the Commission's continuing process for evaluating the recommended move of the Army's chemical school, we require additional clarification on the requirement for live agent training throughout DOD.

In responses we have received from the Army, we have been told that live chemical agent is not imperative to conducting effective chemical training. However, because the Army is the executive agency for chemical preparedness in DoD, we think that it is also necessary to determine if this assessment is shared DoD-wide.

Thus, we are requesting that you describe for the Commission the DoD position on the present and future operational requirement for live agent training as it pertains to our total forces, and other governmental agencies. If you have any further questions, please feel free to contact Jackie Bossart of our staff.

As you may know, time is of the essence at this juncture. I, thus, request that you acknowledge our situation and reply to this most pertinent issue by June 25, 1991.

Sincerely,

Jim Courter

JIM COURTER
Chairman

39467

I-068

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June 19, 1991

The Honorable Jacqueline E. Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20350

Dear Miss Schafer:

Enclosed are copies of studies provided to the Base Closure and Realignment Commission on five Navy facilities proposed for either closure or realignment by the Navy. The five facilities include NADC Warminster, NESEC Vallejo, NESEC St. Inigoes, NESEC Charleston and NUSC New London.

Please review these reports and provide the Commission with your specific comments addressing the issues raised in these studies.

Sincerely,

Jim Courter

JIM COURTER
Chairman

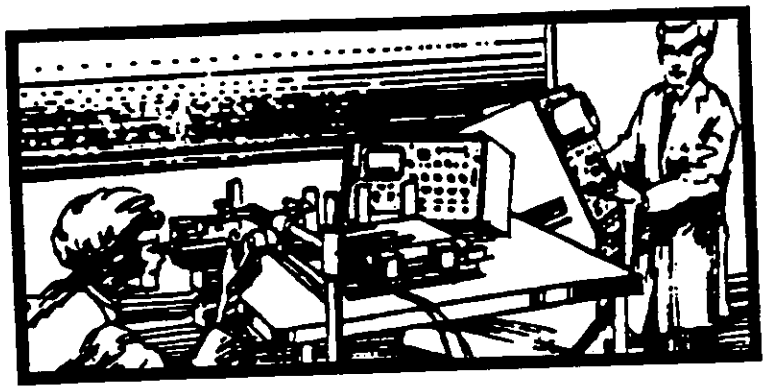
enclosure

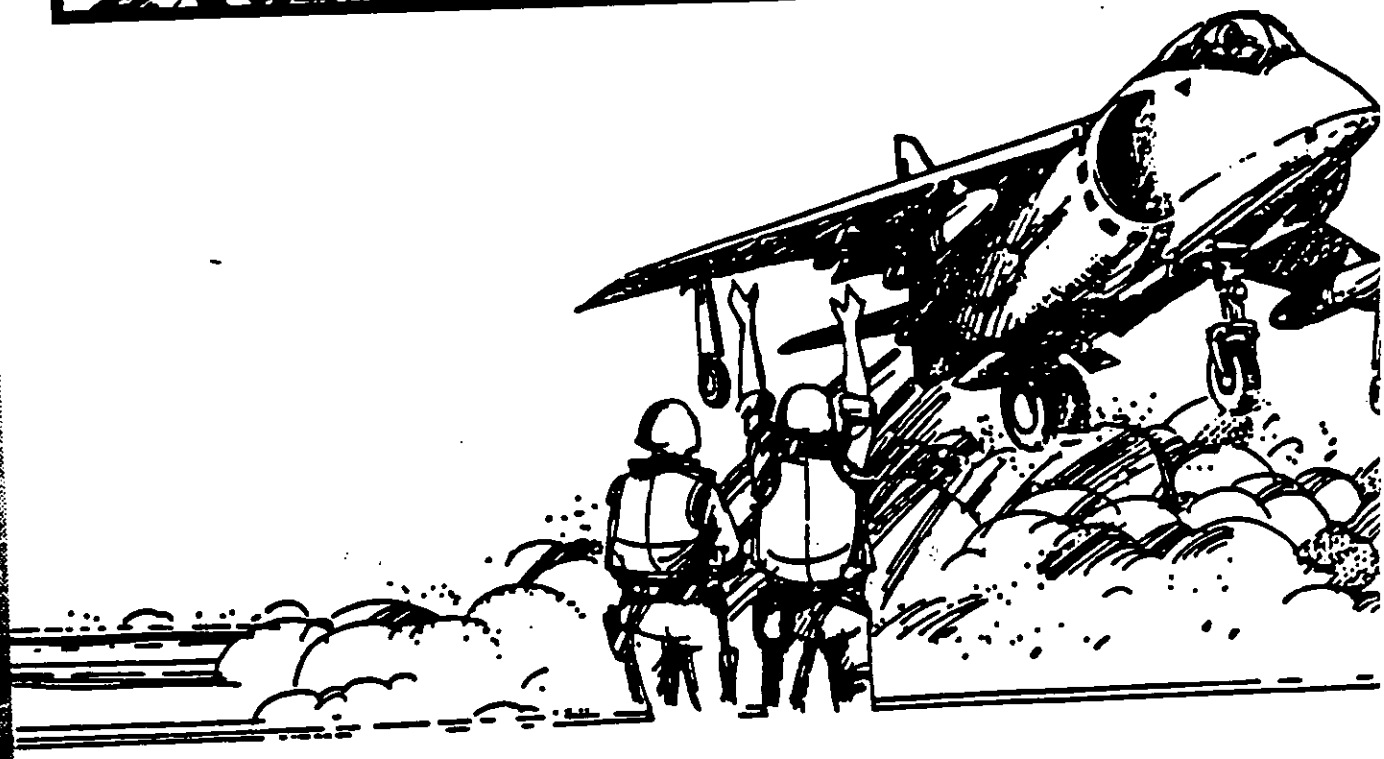
6/25

Rec'd Genee McBurn
fct direct will provide
JE with copy of Resp.
per Com Manager

Paul 2 copies direct to. Exec Sec

# Analysis of Proposed NADC Relocation





*Prepared by:*

**Delaware Valley Science and Technology Association**

22 MAY 1991 - ES-815

# CITY OF VALLEJO

ANTHONY J. INTINTOLI
Mayor

May 21, 1991

Chairman Jim Courter and Members of the
Defense Base Closure and Realignment Commission
1625 K Street, NW, Suite 400
Washington, D.C. 20006

Dear Chairman Courter and Members of the Commission:

We provided testimony to the Commission at its May 6, 1991 hearing in San Francisco regarding the proposed relocation of NAVELEXCEN Vallejo to Point Loma, San Diego. The enclosed report provides additional information to the Commission regarding this proposed relocation. This report presents evidence of the cost effectiveness of maintaining existing operations or consolidating West Coast In-Service Engineering (ISE) Directorate operations in Vallejo.

The City of Vallejo believes that the Navy analysis recommending relocation of NAVELEXCEN Vallejo to Point Loma is based on several flawed assumptions. In reviewing this analysis the Commission should note the following:

1. The proposed relocation of NAVELEXCEN Vallejo to Point Loma will require new facilities to be built, and cause the Navy to incur significant contractor costs.

2. The Navy's $15 million projected relocation cost understates the need to construct or identify off-site laboratory, storage, and staging areas at Point Loma. The true costs of relocation are many times greater than the costs stated in the Navy analysis.

3. The location of the existing Vallejo facilities relative to fault lines and seismic activity is, in fact, more remote than the proposed site.

4. Location of this facility near the fleet in San Diego is not critical to the day-to-day operations of the unit since maintenance of ships is not a function of NAVELEXCEN Vallejo.

5. The proposed relocation will require the Navy to hire and train personnel to replace lost members of one of the most decorated and efficient units within its organization (NAVELEX Vallejo).

14

CALIFORNIA • 94590 • (707) 648-4377

Rand A. copy

# State of South Carolina

# GOVERNOR'S CHARLESTON AREA NAVAL TASK FORCE

## PRESENTATION TO

# THE BASE CLOSURE AND REALIGNMENT COMMISSION

## Recommending Consolidation of East Coast NAVELEXCENs at Charleston, SC

12 June, 1991

28 MAY 1991

[redacted] 878

RECORD VERSION

STATEMENT BY

MR. RICHARD WILSON

BEFORE THE

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

REGARDING

NAVAL ELECTRONIC SYSTEMS ENGINEERING ACTIVITY (NESEA)

St. Inigoes, Maryland

Base Closure

MAY 24, 1991

# WRITTEN TESTIMONY REGARDING THE REALIGNMENT OF THE NUSC NEW LONDON LABORATORY

FROM THE

NATIONAL INTEREST COALITION

TO THE

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

REGIONAL HEARING

BOSTON, MA
MAY 28, 1991

→ (I) I-067

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
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ROBERT D. STUART, JR.

June 19, 1991

The Honorable Jacqueline Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20350

Dear Miss Schafer:

Per discussions with your staff on June 19, 1991, the enclosed questions and data requests are forwarded for your response.

This information is needed by the close of business on June 21, 1991. Should you have partial information before then, the Commission would be happy to accept the results as they become available. Should your staff have any questions, they should contact Alex Yellin or Jerry Vernon, (202) 653-1725.

The Commission appreciates your continued timely response to our requests.

Sincerely,

Jim Courter

JIM COURTER
Chairman

enclosure

cc: The Honorable Colin McMillan

ADDITIONAL INFO REQUIRED FROM THE NAVY 19 JUNE 1991

1. Please provide comparative costs for the closure of NTC San Diego and NTC Orlando. Do these numbers provide for additional facilities needed at either site for NTC's current full mission? If so, please explain. The construction requirements for each differ considerably, including types of spaces required and quantities. NTC San Diego closure requires approximately 20% more school building than currently exists; whereas, NTC Orlando closure requires approximately 60% of current assets. Also the construction cost avoidance for the two COBRAs do not match the MILCON printout provided. Please list each separately.

2, Would it be feasible to separate Recruit training from special skills training so as to provide collocation for fleet instruction but not for the Recruits' basic course? What would be an estimate of the additional travel costs associated with this scenario? Our records indicate initial level training is taught at 25 locations other than Great Lakes, San Diego and Orlando with the following number of CINs at those three locations:

| TYPE COURSE CODE | GL | ORL | SD |
|---|---|---|---|
| AA APPRENTICESHIP TRAINING | 3 | 3 | 3 |
| AP ENLISTED PREP SCHOOL | 2 | 4 | 6 |
| A1 INITIAL SKILL TRNG | 18 | 9 | 9 |

Please provide:

A. The number of graduates per year at each RTC.

B. The number of those RTC graduates at each site that attend "A" school at that same site and the number sent to each of the other two sites.

C. The number of "A" school graduates at each site that report to duty at that same site.

3. How does the Navy evaluate the Lindburgh Airfield encroachment problem to NTC San Diego and MCRD San Diego over the next 10 to 20 years? How about the noise pollution problem, now? There is no significant space for expansion for NTC future use. What is the prospect that NTC will have to eventually move due to the encroachment of a growing city?

4. Please explain further the restriction on training space consideration noted in the '88 study to relocate MCRD to Pendleton. What training would be impacted? How is the addition of this expanded training been addressed in projects or contracts?

5. If the MCRD were relocated out of its present location would the land automatically go to the airport without DOD being reimbursed of any relocation costs? Under what authority does this take place?

6. Are there significant cost and operational tempo advantages to basing ships at Long Beach, where they have a very short transit to nearby Southern California operating areas, as opposed to basing them in the Pacific Northwest, where they have to make a much longer transit to the same operating areas?

7. What is the full cost of homeporting a nuclear aircraft carrier at Naval Station Long Beach over and above what would be required to support the Navy's nominal homeporting projection for FY 1997? The costs may include facility upgrades and additional O&M associated with the carrier and housing expenditures associated with its crew.

8. What is the cost of family housing (BAQ plus any VHA) at Long Beach for Navy uniformed personnel who do not occupy housing associated with the Naval Station?

9. How many units of family housing are associated with NAVSTA Long Beach, and how many are currently fit for occupancy?

10. How many of the family housing units are currently occupied and how many would be occupied given the nominal homeporting projection for Long Beach in FY 1997?

11. What upgrades/repairs are required to bring the Long Beach piers categorized as "substandard" up to "adequate" condition, and how much expenditure would those actions require?

12. How many drilling naval reservists are there at reserve centers within the same radius of Long Beach?.

13. Please provide a COBRA analysis of closing Naval Station New York using the same groundrules as the "1b" analyses done for Mobile and Pascagoula, i.e., with the Station fully staffed, fully operational, and with all ships assigned.

14. Does the SIMA at NAVSTA New York routinely support the ships homeported at Earle? Where are the SIMAs that supported the ships at Earle prior to the establishment of the new SIMA at Staten Island? Can some cost savings be associated with using the SIMA at Staten Island as opposed to using other SIMAs?

15. How many drilling naval reservists are there at reserve centers within 100 miles (or within the standard commuting radius, if other than 100 miles) of Naval Station New York?

16. How many drilling naval reservists are there at reserve centers within the same radius of other naval stations where the Navy plans to homeport FFTs? If those other homeports draw reservists from beyond the 100 mile radius, please specify the demographic areas and their distance from the base.

17. What is the number of active and reserve billets in the crew of each type of naval reserve ship, including the cadre crews for

the Type III reserve ships?

18. What is the number of NRF ships by type and homeport in FY 91 and what is the plan for NRF ships by type and homeport in FY 95?

19. What reserve manning level is achieved now (FY 91) for NRF FFGs and FFs (e.g., above 90% manned, above 80% manned, etc.) and what level does the Navy expect to achieve in FY 95?

20. Why did the BSC drop the following projects from the OP-05 MILCON requirements for the NAS Whidbey relocation to Lemoore:

- 140K SF maintenance hangar space in support of EA6B squadrons and FRS
- 50K SF of admin space support of EA6B squadrons and FRS
- 120K SF of storage support for relocating squadrons (warehouse)
- 4200 BBL of POL storage
- 45K SF of increased medical facility to handle increased medical load.

21. What is the MILCON costs of each of these projects as estimated by OP-05?

22. What are the design requirements for a new OLF? Specifically, what is the minimum acceptable runway length?

23. An option for Philadelphia NSY considered by the Navy is to realign it as an SRF-type facility with 1200 total employees in FY95. Why was the closure option chosen over the downsizing option? How does the cost of performing repair work at a downsized Philadelphia compare with alternate repair sources for ships at Earle and New York? What are the implications for the cost of work at other public shipyards which would lose workload if Philadelphia was retained at a 1200 employee level?

I-070

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ROBERT D. STUART, JR.

June 20, 1991

The Honorable Susan Livingstone
Assistant Secretary of the Army
for Installations
The Pentagon
Washington, D.C. 20301-0101

Dear Mrs. Livingstone:

We have completed our initial review of the Corps of Engineers study. Based on this review, there are several questions that require your immediate attention. These questions center on the decisions that were made to select districts for elimination, districts for retention and districts to be realigned.

Please provide the underlying rationale that was used in these decisions. It should include any references that may have been made to workload increases/decreases, geographic locations of the districts, how the ranking of the districts was used in the decision process and any other pertinent information that will allow us to make a better informed decision.

Given the time constraints facing the Commission, please provide this information by June 24, 1991. Should your staff have any questions, you may contact Lieutenant Colonel Mike Burchett or Major Tom Snyder, (202) 653-1832.

Sincerely,

Jim Courter

JIM COURTER
Chairman

cc: The Honorable Colin McMillan

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
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I-071

JIM COURTER, CHAIRMAN

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JAMES SMITH II, P.E.
ROBERT D. STUART, JR.

June 26, 1991

The Honorable Jacqueline Schafer
Assistant Secretary of the Navy
for Installations and Environment
The Pentagon
Washington, D.C. 20350

Dear Miss Schafer:

Per discussions with your staff, the enclosed questions and data requests are forwarded for your response.

This information is needed by the start of business on June 27, 1991. Should you have partial information before then, the Commission would be happy to accept the results as they become available. Should your staff have any questions, they should contact Alex Yellin or Jerry Vernon, (202) 653-1725.

The Commission appreciates your continued timely response to our requests.

Sincerely,

Jim Courter

JIM COURTER
Chairman

enclosure

cc: The Honorable Colin McMillan

1. In an attachment to his letter to Chairman Courter dated 22 May 1991, Admiral Loftus stated that the land and facilities at Long Beach were rated yellow because "access to the port will be threatened by a container ship facility planned for the future." We understanding that the ship channel will remain open and dredged to sufficient depth and width. In what regard, then, is access threatened? What is the basis for this judgment? If it is based on any quantified assessment of the expected degradation of access, please provide that assessment.

2. Please provide a breakdown of the percentage of reserves who currently drill on board reserve ships who live outside the 100 mile radius that the Navy considers the standard radius for a reserve pool.

3. Opponents of Naval Station New York have stated to commission staff that homeporting ships at Staten Island is less efficient and therefore more costly because it foregoes economies of scale available at larger naval bases like Norfolk. Has the Navy ever quantified this difference in cost? If so, please provide this data. If not, can it be quantified?

4. Please provide cost breakdowns by type of project and location for the MILCON cost avoidance from the recommended closure of NAVSTA Long Beach and for the MILCON costs that result from the recommended closure of NAVSTAs Philadelphia and Puget Sound.

5. Please provide schedule and shipyard for planned carrier major repairs, overhauls, and refuelings through 2005.

6. Please provide completion dates for the NTU work listed on the Philadelphia-Long Beach comparison chart previously provided.

7. The Navy has stated its intention to discontinue the carrier SLEP program. Congress has provided funds for a SLEP of the Kennedy at PNSY (first-year funding). If Congress is successful in requiring the Navy to perform this SLEP, where and when would the work be performed? If the Navy continues with its current plan to overhaul the Kennedy, where and when would the overhaul be performed?

8. Representatives of the Philadelphia community have stated that, if the closure/preservation proceeds, they may seek the ability to use shipyard property for alternate purposes which would provide greater immediate economic benefit. A similar action related to Hunter's Point will soon eliminate the Navy's ability to use the drydock there for emergent work. How does this potential action affect the closure recommendation?

9. The attached chart displaying large drydock requirements FY 90-FY 2000 was presented to the BSC. Subtracting the two large drydocks in Philadelphia shows a deficit for most of the period. Please compare this data with other data provided to the Commission that display excess capacity.

10. With regard to Recruit Training Command San Diego, how many staff personnel are there and how many of them reside in government quarters, i.e., officer family quarters, enlisted family quarters, officer bachelor quarters, and enlisted bachelor quarters?

11. Please provide a detailed breakdown of the COBRA displays that show $40 M in annual personnel cost savings associated with the closure of NAS Whidbey Island?

12. Please provide the Commission answers to the questions in Congressman McCollum's letter to Secretary Schafer of 24 June. Some of these questions have been previously asked by the commission but a good many others have not.

I-972

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1625 K STREET, N.W. SUITE 400
WASHINGTON, D. C. 20006-1604
202-653-0823

JIM COURTER, CHAIRMAN

COMMISSIONERS:
WILLIAM L. BALL, III
HOWARD H. CALLAWAY
GEN. DUANE H. CASSIDY, USAF (RET)
ARTHUR LEVITT, JR.
JAMES SMITH II, P.E.
ROBERT D. STUART, JR.

June 29, 1991

The Honorable Colin McMillan
Assistant Secretary of Defense
Department of Defense
Washington D.C. 20301

Dear Secretary McMillan:

I appreciate the detailed information you have provided regarding bases under review by the Defense Base Closure and Realignment Commission. It is very helpful for our deliberations to have the continued input of your offices and those of the Joint Chiefs of Staff.

As you know, the Commission was charged in statute with independently reviewing the Secretary's list of realignment and closure recommendations and making independent recommendations to the President. It is important to the work of our Commission and the future defense needs of our nation to have your continued input until we make our final decisions on June 30, 1991.

I would like to address your concern for the critical need to close redundant or obsolete bases. The Commission shares this concern. Maintaining an infrastructure that is bloated and is not required to support our Services will detract from our national security by eroding the training equipment and quality of life of our military. The critical need to close bases must be balanced against decisions to close the right bases. You can rest assured that the Commission is carefully weighing this delicate balance.

Thank you for your dedication to our process and for the support you and the Department of Defense have provided to our Commission over the past few months.

Sincerely,

Jim Courter

JIM COURTER
Chairman

JC:mb
ES-1910

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The Honorable Colin McMillan
Assistant Secretary of Defense
Washingotn, DC 20301

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July 1 91

Dear Colin —

Thanks for your cooperation.

Please read & use as you see fit the attached quotes.

Jim

# WHAT THEY'RE SAYING...

"I believe that the confidence of the Congress and the American people will be considerably enhanced as a result of the public nature of all your proceedings. I would like to express my appreciation for the diligence and dedication that you have applied to this task."

-- Senator Sam Nunn

"We appreciate the way you have conducted your Commission in an open and fair manner."

-- Representative Thomas Foglietta
Representative William Gray III
Representative John P. Murtha
Representative Joseph M. McDade
Senator Arlen Specter
Senator Bill Bradley

"We commend your enormous amount of objectivity and straightforward approach. You have listened to the information which has been presented and, most importantly, carefully considered and evaluated that information. It has been a grand piece of public service."

-- Senator Brock Adams
Senator Slade Gorton
Representative Norm Dicks
Representative Al Swift
Representative John Miller

"I want to thank you for the outstanding work your Commission has performed thus far... "

-- Representative John M. Spratt

"Your extensive efforts demonstrate the decisions on the fate of military installations involve much more than the competing priorities of Washington officials."

-- Senator John Seymour

"The Commission's objectivity is a welcome relief in the base closing process."

-- Representative Robert Matsui